

MONEY & BANKING

Bachelor of Arts in Economics
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INSTITUTE OF DISTANCE EDUCATION
RAJIV GANDHI UNIVERSITY

Arunachal Pradesh, INDIA - 791 112

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About the University

Rajiv Gandhi University (formerly Arunachal University) is a premier institution for higher education in the state of Arunachal Pradesh. Late Smt. Indira Gandhi, the then Prime Minister of India, laid the foundation stone of the university on 4th February, 1984 at Rono Hills, where the present campus is located.

Ever since its inception, the university has been trying to achieve excellence and fulfill the objectives as envisaged in the University Act. The university received academic recognition under Section 2(f) from the University Grants Commission on 28th March, 1985 and started functioning from 1st April, 1985. It got financial recognition under section 12-B of the UGC on 25th March, 1994. Since then, Rajiv Gandhi University, (then Arunachal University) has carved a niche for itself in the educational scenario of the country following its selection as a university with potential for excellence by a high-level expert committee of the University Grants Commission from among universities in India.

The University was converted into a Central University with effect from 9th April, 2007 as per notification of the Ministry of Human Resource Development, Government of India.

The University is located at top Rono Hills on a picturesque tableland of 302 acres overlooking the river Dikrong. It is 6.5 km from the National Highway 52-A and 25 km from Itanagar, the State capital. The campus is linked with the National Highway by the Dikrong Bridge.

The teaching and research programmes of the University are designed with a view to play a positive role in the socio-economic and cultural development of the State. The University offers Undergraduate, Post-graduate, M. Phil and Ph.D. programmes. The Department of Education also offers the B.Ed. and M.Ed. programme.

There are 37 (Thirty-seven) colleges affiliated to the University. The University has been extending educational facilities to students from the neighbouring states, particularly Assam. The strength of students in different departments of the University and in affiliated colleges has been steadily increasing.

The faculty members have been actively engaged in research activities with financial support from UGC and other funding agencies. Since inception, a number of proposals on research projects have been sanctioned by various funding agencies to the University. Various departments have organized numerous seminars, workshops and conferences. Many faculty members have participated in national and international conferences and seminars held within the country and abroad. Eminent scholars and distinguished personalities have visited the University and delivered lectures on various disciplines.

The academic year 2000-2001 was a year of consolidation for the University. The switch over from the ~~and~~ to the semester system took off smoothly and the performance of the students registered a marked improvement. Various syllabi designed by Boards of Post-graduate Studies (BPGS) have been implemented. VSAT facility installed by the ERNET India, New Delhi under the UGC-Infonet program, provides Internet access.

In spite of infrastructural constraints, the University has been maintaining its academic excellence. The University has strictly adhered to the academic calendar, conducted the examinations and declared the results on time. The students from the University have found placements not only in State and Central Government Services, but also in various institutions, industries and organizations. Many students have emerged successful in the National Eligibility Test (NET).

Since inception, the University has made significant progress in teaching, research, innovations in curriculum development and developing infrastructure.

SYLLABI-BOOK MAPPING TABLE
Money & Banking

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<p>UNIT 2: Money Demand & Supply; Classical & Keynesian Models of Demand for money; Money Supply & its Components: Currency and Bank Deposits, High powered money & money multiplier</p>	<p>Unit 2 : Money Demand & Supply</p>
<p>Banking: Principles of Commercial Banking, Credit Creation Process, Credit Multiplier, and Central Bank, Functions of RBI ; Function of NABARD</p>	<p>Unit 3 : Banking</p>
<p>UNIT 4 Inflation: Types & Causes of Inflation, Demand Pull, Cost Push; Inflationary Gap; Effects of Inflation on Production and Distribution & Growth; Measures of Controlling of Inflation.</p>	<p>Unit 4 : Inflation</p>

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INTRODUCTION

Money is any object or record that is generally accepted as payment for goods and services and repayment of debts in a given country or socio-economic context. The main functions of money are distinguished as: a medium of exchange; a unit of account; a store of value; and, occasionally in the past, a standard of deferred payment. The money supply of a country consists of currency (banknotes and coins) and bank money (the balance held in checking accounts and savings accounts). Bank money usually forms by far the largest part of the money supply. One cannot begin to understand how

money is created and how it works without a good understanding of the banking system, and the special role of the central bank. Banking in India originated in the last decades of the 18th century. The first banks were The General Bank of India, which started in 1786, and Bank of Hindustan, which started in 1790; both are now defunct. The Government of India issued an ordinance and nationalized the fourteen largest commercial banks with effect from the midnight of 19 July 1969. A second dose of nationalization of six more commercial banks followed in 1980.

The concept of international trade theory and policy deals with the different standards of international trade conceptualized to explain the different ideas of exchange of goods and services across the global boundaries. The theories of international trade have undergone rapid changes over time. The basic purpose of trade is to increase the gains from trade for the benefit of the parties involved in the buying and selling of goods and services. Whether domestic or international, the underlying motivation for trade remains constant.

This book, *Money, Banking and International Trade*, has been designed keeping in mind the self-instruction mode (SIM) format and follows a simple pattern, wherein each unit of the book begins with the Introduction followed by the Unit Objectives for the topic. The content is then presented in a simple and easy-to-understand manner, and is interspersed with 'Check Your Progress' questions to reinforce the student's understanding of the topic. A list of Questions and Exercises is also provided at the end of each unit. The Summary and Key Terms further act as useful tools for students and are meant for effective recapitulation of the text.

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UNIT 1 MONEY

Structure

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1.0 INTRODUCTION

An object or record that is considered as payment for goods and services and repayment of debts in a given country is known as money. The primary functions of money can be seen as a medium of exchange, a unit of account, a store of value and a standard of deferred payment. Inflation is regarded as an increase in the general level of prices of goods and services in an economy over a period of time. Each unit of currency buys less goods and services as the general price level rises. Inflation's effects can be positive or negative.

In this unit, you will learn about the concept and functions of money. This unit will also discuss quantity theory, money supply and its components.

1.1 UNIT OBJECTIVES

After going through this unit, you will be able to:

- Understand the various definitions and concepts of money
- Discuss the four important approaches to the definition of money

- Explain the important functions of money
- Analyse the quantity theory of money
- State the concept of money supply and its components

Concept of Money

The concept of money is very difficult to define. It belongs to the category of things which are not amenable to any single definition. It is partly so because money performs not one but four important functions in the economy with each function providing a criterion of moneyness and partly because these criteria are satisfied in different degrees by different assets. Since moneyness is at best a matter of degree, it is possible to draw only an arbitrary dividing line between money and the other non-money assets. Money is only one among many kinds of financial assets which consumers, business firms, governments and other economic units hold in their asset portfolios. However, the economists' emphasis on money per se is justified because unlike the other financial assets (savings bank deposits, government and corporate bonds) money is the essential ingredient in conducting most of the economic transactions in the economy. Furthermore, the demand for money, like that for an input, is a derived demand.

Money is a species of a large genus—one among the class of things which perform monetary functions in the economy. Some goods perform all the four essential monetary functions—act as the unit of account, a medium of exchange, a store of value and a standard of deferred payments—and no other, e.g., paper currency, while other goods perform one or more monetary and non-monetary functions in the economy. The Venn diagram in Figure 1.1 clarifies the position. In the diagram, A is the class of things which perform one or more monetary functions in the economy while B is a class of things, included in A, which perform all the four monetary functions in the economy. It is easier to understand what money consists of than to give any universally acceptable definition of money. As Harry G Johnson has rightly stated, the definition of money is one of the three unresolved issues in the monetary theory. Consequently, economists have been in open disagreement on the issue of defining money. According to Harry G Johnson and Edgar L Feige, there are the following four important approaches to the definition of money:

Fig. 1.1 Monetary Functions

Each one of these four principal approaches to the definition of money may be briefly described as below.

1. Conventional approach: The conventional approach to the definition of money is the oldest known approach. According to this approach, the most important function of money in society is to act as the medium of exchange. Money is what money uniquely does. It pays for all the goods and services that are transacted in

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the community. Consequently, anything is money which functions generally as a medium of exchange in the economy. According to Ralph George Hawtrey, 'money is one of those concepts which, like a teaspoon or umbrella, but unlike an earthquake or a buttercup, are definable primarily by the use or purpose which they serve'. Following this approach, Geoffrey Crowther has stated that money is 'anything that is generally acceptable as a means of exchange (i.e., as a means of settling debts) and that at the same time acts as a measure and a store of value.' The important words in this definition are those in italics. Thus, anything can be money if it is generally acceptable by the community in payment for anything. The only essential requirement, according to this definition of money, is the general acceptability of a thing as a means of payment.

John Maynard Keynes has defined money as 'that by delivery of which debt

contracts and price contracts are discharged and in the shape of which general purchasing power is held.' Dennis Holme Robertson has defined money as 'anything which is widely accepted in payment for goods, or in the discharge of other kinds of business obligations. If things which are intended to be money—the notes of certain governments—cease to be widely accepted in discharge of obligations, they cease to function as money,' According to Raymond P Kent, 'money is anything that is commonly used and generally accepted as a medium of exchange or as a standard of value.'

To be money, a thing need not itself be valuable. It must, however, be relatively scarce since it would hardly do if money could be plucked off every tree. Provided steps are taken to keep it relatively scarce and invariant in quantity, things as worthless as a scrap of paper or a tree leaf can serve as money. Historically, many things like cigarettes, banana shells, goat, metals, stones, etc., have served as money. Animal money had, however, the disadvantage of indivisibility and it was susceptible to disease, old age and death. It was also expensive to store. Minted coins, on the other hand, had the advantages of durability, divisibility and cognizability. Paper money also has some of the advantages of being a good money material.

Defined on the basis of its function as a medium of exchange, a nation's total money stock would comprise those things which are generally accepted as the means of payment. This definition of money includes only the currency and the demand deposits in commercial banks as constituting the supply of money, i.e., $M = C + D$. It excludes the time deposits in commercial banks and postal savings bank deposits. The reason for excluding the time deposits from the aggregate money supply is that such deposits must be converted into either currency or demand deposits before these can be spent. Many other assets like short-term treasury securities, prime commercial papers, savings, bonds, etc., possess high liquidity in as much as these can be converted into cash or demand deposits with little loss or risk. Thus, it is argued that if time deposits are included in the money supply there is no justification for excluding all these other near-liquid assets from the money supply.

2. Chicago approach: The Chicago approach to the concept of money is associated with the views of Professor Milton Friedman, his students, including David Meiselman, Phillip Cagan, David Fand, Anna Jacobson Schwartz and other monetary theorists of the University of Chicago. The Chicago economists have adopted a broader definition of money by including in it, besides the currency and

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chequeable or demand deposits, the commercial bank time deposits—fixed interestbearing deposits placed with the commercial banks. Obviously, the Chicago approach to the definition of money conflicts with the conventional approach to the definition of money since the commercial bank time deposits are not directly spendable—these do not function directly as a medium of exchange in the economy.

For example, if a person owns a fixed time deposit receipt worth ` 2,000 in a commercial bank and wants to use it to buy a refrigerator, he must first exchange his time deposit for currency or demand deposit which can be used to make the payment for making the purchase of the refrigerator. The economists of the Chicago School have advanced two reasons for including the time or term deposits placed with the commercial banks in their definition of money.

First, according to the Chicago School theorists, national income is more highly correlated with money as they have defined it than with money when it is alternatively defined. Since, the Chicago monetary theorists have hypothesized

that changes in the money supply bring about predictable changes in the national income, their definition of money, it is argued by these theorists, come closest to satisfying the empirical criterion of putting the monetary theory in a good light. Secondly, the Chicago approach is based on the theoretical criterion of including in the definition of a single commodity all those things which are perfect substitutes for each other. It is argued by the supporters of the Chicago approach that the commercial bank time deposits are very close substitutes for currency and demand deposits. In practice, the time deposits are almost as readily available for spending as are the demand deposits or currency since most commercial banks make the time deposits available to their customers on demand, although they may require a waiting period of 30 to 60 days. In India, the time deposits are encashable when money is needed by the deposit holders provided they are willing to forgo a small percentage of interest income accrued on such deposits. Consequently, it is better to treat the time deposits in banks as if these were perfect substitutes for currency and demand deposits rather than not to treat them so. The relatively timeless and costless ease with which time deposits can be converted into currency or demand deposits together with the universally held notion that a savings deposit account is 'money in the bank' lends credibility to the close substitutability argument. However, it is still correct to say that the time deposits held with the commercial banks are not perfect substitutes for the currency and demand deposits because had it been so people would not have preferred holding the zero interest-bearing currency and/or demand deposits to holding the positive interest-bearing time deposits in the banks.

3. Gurley and Shaw approach: This approach, associated with the names of Professors John G Gurley and Edward S Shaw, was evolved through a series of articles and the book titled *Money in a Theory of Finance* by the two learned professors. According to the Gurley and Shaw approach, currency and demand deposits are just two among the many claims against the financial intermediaries. They emphasize the close substitution relationship between the currency, demand deposits, time deposits, savings bank deposits, credit institutions' shares, bonds, etc., all of which are regarded as alternative liquid store of value by the public. The Gurley and Shaw approach to the definition of money is akin to the Chicago approach in its objective. Both the approaches include in money the means of payment and those assets which are close substitutes for the means of payment.

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Despite this similarity, the Gurley and Shaw approach is, however, different from the Chicago approach in its analysis. Unlike the Chicago approach which considers only the time deposits held with the commercial banks as close substitutes for the means of payment, the Gurley and Shaw approach includes in the close substitutes for the means of payment the deposits of and the claims against all types of financial intermediaries.

It is necessary for taking account of the substitution relationship to define money supply as the weighted sum of currency, demand deposits and their substitutes, with the weights being assigned to each item on the basis of the degree of substitutability. Thus a unit weight would be assigned to currency, demand deposits and their perfect substitutes, if any. Zero weight would be assigned to each one of those assets which were completely unrelated to currency and demand deposits. Weights ranging between one and zero would be assigned to those assets which were imperfect substitutes for currency and demand deposits. As an illustration of this approach we may assume that the public's total assets consist of (1) `200 crore in the form of currency; (2) `400 crore worth of bank shares; and (3)

₹1,000 crore worth of ceiling fans such that public's total assets are worth ₹1,600 crore. It may be further assumed that the asset demands for currency and for the ceiling fans are quite independent of one another while the degree of substitutability between the bank shares and currency is 0.50. The weighted sum of the money supply would be equal to ₹400 crore or 25 per cent of the total assets because currency would be assigned a weight of one, bank shares a weight of 0.5 and the ceiling fans a weight of zero.

The Gurley and Shaw approach is superior to the Chicago approach because unlike the Chicago approach in which currency, demand deposits and time deposits all have been lumped together, the Gurley and Shaw approach refuses to lump the currency, bank deposits and close substitutes together; instead, it circumvents the problem of making arbitrary assumptions regarding the degree of substitutability by assigning the weights to different assets on the basis of their closeness to the means of payment. No effort has, however, been made by the authors of this approach to test the operational merit of the weighted sum definition of money. The concept has neither been used for testing the monetary theory nor for applying the monetary policy.

4. Central bank approach: This approach, which has been favoured by the central banking authorities, takes the broadest possible view of money as though it was synonymous with credit-funds lent to the borrowers. The supporters of the central bank approach have argued that similarity between money and the other means of financing the purchases justifies the use of a much broader concept of money measurable or immeasurable. As an example of the measurable concept, they mention the long established theory of the Federal Reserve Board according to which what matters is the total amount of credit outstanding with the quantity of money exercising its influence only because bank credit is a part of total credit. The example of the unmeasurable concept is the Radcliffe Committee's concept of liquidity of the economy and credit can be substituted for money without limit. Consequently, money is identified with the credit extended by a wide variety of sources. The reason for identifying money with credit used in the broadest possible sense of the term lies in the central bank's historic position that the 'total credit availability' constitutes the key variable for regulating the economy.

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CHECK YOUR PROGRESS

1. What are the four important approaches to the definition of money?
2. What is the conventional approach to the definition of money?

1.2 FUNCTIONS OF MONEY

It is inconceivable to imagine a modern economy operating without the use of money. Money serves as the great instrument of commerce and industry in the economy by performing the four essential specific functions which have removed the manifold difficulties, more particularly the 'double coincidence of wants', of the pure barter system. These four functions of money emerge from its serving in the economy as:

- A unit of value or account
- A medium of exchange
- A standard of deferred payments
- A store of value

The first two of these functions are usually called the primary functions of money while the remaining two are called the derivative functions of money as these are derived from the primary functions. We may now discuss each one of these four basic functions of money.

1. Money as unit of value or account: This function of money has been variously called the 'unit of account', 'standard of value', 'common measure of value' and 'common denominator of value. The common idea present in all these terms is that money unit serves as a unit of measurement in terms of which the 'values' of all the goods and services exchanged in the economy are measured and expressed. As soon as a money unit, such as a rupee, dollar, or franc is adopted as a numeraire in the economy, the value of each commodity and service is expressed as a price which expresses the number of money units for which it will exchange or sell in the economy.

The introduction of the unit of account in terms of which the values of different goods and services were to be assessed and stated was as important for the development of economic life of the community as was the invention of the wheel for the development of technology. The existence of a common unit of account is quite indispensable for the emergence of an orderly pricing system which is essential both for rational economic calculation and choice by the individuals and for transmitting the economic information between individuals. For a rational individual choice, it is essential that different goods and services not otherwise comparable should be rendered comparable. By serving as a common unit of account—numeraire—money has made such a comparison possible because prices of different goods and services expressed in terms of money as a common unit of account are comparable since the worth of different goods and services is converted into a common scale for purposes of reckoning.

A common unit of account and prices stated in terms of this unit facilitates transmission of economic information between people and consequently extends the scope of specialization and division of labour beyond the narrow confines of

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the family or household. The prices of different goods and services stated in terms of money enable the individual to decide on what he should specialize as a seller and in what proportions he should buy and combine different goods as a buyer. The importance of money prices as the efficient means of economic communication in enabling the people in society to decide what to produce and on what to spend the proceeds of their economic efforts is realised only when these cease to fulfil this function. For example, in the German hyperinflation when money prices ceased to serve as the means of economic communication, the Germans were separated from one another living like solitary predatory beasts. Giving a graphic description of the state of Germans, Richard Hughes has stated thus: 'Money was rapidly ebbing away from between men, leaving them desperately incommunicable like men rendered voiceless by an intervening vacuum: millions still heaped on top of each other in human cities yet forced to live separate, each like some solitary predatory beast.'

No less than the households, the producers also depend on money to provide them the lines of communication. They look on the money prices of goods and services to furnish them vital information on the basis of which they make production decisions which maximize their profits. In the absence of money or when money ceases to function as a unit of account, it becomes much more difficult and costly to obtain this information. Again, the German hyperinflation can be cited as an illustration. The German hyperinflation had created an environment in which the money prices and values had become virtually meaningless. Consequently, the German firms had to expand their office staff in order to deal with the greatly expanded task of procuring and interpreting the market information. It raised greatly the ratio of the non-productive to productive workers. For example, in the

famous German firm of Siemens-Schuckert producing the electric goods this ratio had increased by 43 per cent.

It shows that the existence of money is a necessary condition for an efficient economic organization and development. Money prices are essential for a person to know in order to decide in which one of his many possible activities he would be most productive for the economy. He needs money prices in order to determine how best to perform this activity and how best to mix his own labour and knowhow with the other factors of production. He must also know the money prices in order to choose the best form in which to consume his income and enjoy most his labour's fruits.

2. Money as medium of exchange: The speciality which distinguishes money from other commodities and places it in a separate class inherent in its role as the means of payment. Although, it has no inherent power to satisfy human wants, but by acting as the medium of exchange in the economy it commands power to purchase those goods and services which satisfy human wants. By performing its role as the medium of exchange in society, money removes the clumsiness, inconvenience and inefficiency which barter entails. The introduction of money as a medium of exchange in the economy by decomposing the single barter transaction into two separate transactions of sale and purchase eliminates the need for the double coincidence of wants. Consequently, much time and effort wasted in barter is saved. However, what is more important is the fact that separation of a single barter transaction into two money exchange transactions involves more than a simple separation of sale and purchase elements which were implicit in the barter transaction. The use of money as a medium of exchange

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also necessarily separates the transactions both in time and place. It is no longer necessary for a seller of a commodity simultaneously to act also as a buyer of some other commodity and equal to the value of the commodity he wishes to sell. It must be remembered that money will not be required as a means of payment unless we want to sell at one time and place and buy at some different time and place. It means that there is time-lag between our buying and selling activities. In the pure barter, buying and selling had to coincide both in time and place. By serving as the means of payment, money has relieved society of the colossal waste of time and effort which double coincidence of wants necessarily involved under the barter system. However, in order to serve as the means of payment money has also to serve as the temporary abode or store of the purchasing power. The use of money as a medium of exchange and the consequent decomposition of every single barter transaction into two separate purchase and sale transactions allows for the use of division of labour in the decision-making process which yields returns in the form of increased rationality. It is possible for one to deal more effectively with the problem of how best to sell his services while free from the worry about how best to spend the proceeds. At the same time, however, one also needs to know generally how valuable, in terms of the spending power, the proceeds will be. Money is helpful on both these counts. Money enables one to deal with the separate problems of buying and selling one at a time. Furthermore, the use of money as a medium of exchange reduces the number of transactions required to achieve a given degree of specialization. Notwithstanding that a single barter transaction equals a sale and a purchase transaction, such persons trading who would be satisfied by a single barter transaction can very rarely be found because only in the extremely rare case would the goods and services which one person had to offer be exactly those goods and services which another person

wanted to obtain. More generally, before a mutually satisfactory barter transaction became possible, a person had to engage in the whole complex chain of complementary barter transactions to acquire the bundle of goods and services that was most acceptable as a means of payment to the other party. Such chains of complementary barter transactions were often long and complex involving the huge waste of time and effort. By splitting every single barter transaction into two separate money transactions of a sale and a purchase, the use of money by greatly reducing the number of transactions has effected substantial saving of time and effort. It has enabled people to sell at one place and time and to buy at another place and time. By serving as a medium of exchange in the economy, it has relieved the community of the vast inconvenience faced by it due to the double coincidence of wants inherent in the barter system. As a medium of exchange, money has opened the floodgates of free multilateral trade and the substantial advantages that flow from it.

The study of hyperinflations, when money ceases to serve as a medium of exchange because people refuse to accept money as the means of payment and the economy reverts back to barter system, provides the basis for quantitative measurement of the welfare gain enjoyed by people by having a medium of exchange which avoids the clumsiness and complexity of pure barter. According to Martin J Bailey, who estimated this gain or 'the cost to society of abandoning money entirely' for the seven different hyperinflations, ranged between 14 and 48 per cent of the national product.

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The use of money as the medium of exchange by increasing the number of similar transactions increases competition thereby increasing the uniformity of the terms of contract. For example, when 2,000 people buy tea in a money economy, they make similar transactions in the same one market and by the sheer largeness of number, create a highly competitive situation on buyers' side in the market. In a barter economy, the same 2,000 people would have formed dozens of smaller, separate and non-competing groups depending on whether they paid for their tea with bread, wine, clothes, shoes or some other commodity. Consequently, in this process, competition would have greatly diminished causing the loss of collective welfare.

The above mentioned advantages of having money as a medium of exchange would be greater larger the number of people who accepted money as a medium of exchange and larger the territory in which it was accepted as the means of payment. The advantages of having a medium of exchange explain why every society sooner or later adopts a commodity particularly suitable for this purpose and uses it as money in addition to its other uses. These other uses are not essential for the moneyness of money although these facilitate its gradual adoption by the society as a medium of exchange.

The value of money—its acceptance as the medium of exchange—is a matter of social convention. Each person accepts money as the means of payment because he is confident that others will also accept it in payment from him. The circulatory chain involved means that in order to raise something to money's high status, it is necessary to establish a social convention requiring every member of society to accept that commodity as the means of payment. The social convention could be established through a formal pledge made by all members of the society to accept a certain agreed-upon commodity as the medium of exchange among themselves. Alternatively, such a social convention could be enforced by the legal authority of the state.

This is the basis of legal tender and the courts in the country enforce the acceptance of national currency in the discharge of all present and deferred payments. A social convention giving general acceptability to money as the means of payment could also be established if some important member of the group unilaterally accepts in payment a certain form of money. If he is important enough and his money is convenient enough, the other group members will follow suit. The use of the reserve currency whereby the other countries use one important country's currency as their external reserves is an example of establishing the social convention of accepting a particular form of money—the US dollar or British pound-sterling—in the discharge of payment obligations.

3. Money as standard of deferred payments: As soon as money comes to be used as a unit of value and a medium of exchange, it is also inevitably used as the unit in terms of which future payments are stated. In a modern economy, a large number of transactions relate to future contractual payments which are stated in terms of money unit. Thus, by functioning as a unit in terms of which all future payments are expressed, money also serves as a unit or standard of deferred payments. However, money as a standard of deferred payments is satisfactory only if its value or purchasing power remains stable over time. When the purchasing power of money either increases or decreases through time, the interests of debtors or creditors are injured and people may mention certain safeguard clauses in

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future contractual obligations. For example, in Germany during hyperinflation the creditors insisted on mentioning the amount of debt payable in equivalent dollars or francs—currencies whose values were relatively stable—to protect themselves against the injury that may be caused to the creditors by the debtors by paying their debt money and interest in the fast depreciating German mark. According to the safeguard clause included in the agreement, the payment had to be made in the currency of the country of creditor's choice.

4. Money as store of value: It has been stated earlier that the introduction of money as a unit of account separates a single barter transaction implying simultaneous sale and purchase of equal value into two separate transactions of sale and purchase. This separation of a single barter transaction into two transactions enables one to act as a seller of one good at one place and time without being forced to act simultaneously as a buyer of another good. This separation, therefore, means separation both in time and place. Money as the medium of exchange has made it possible for people to sell goods and services at one place and time and to buy goods and services at another place and time. It is, however, not possible to do so unless it is also possible to store the means of payment, i.e., purchasing power during the intervening time. It is, therefore, obvious that money necessarily acts as a temporary store of value by virtue of its use as the medium of exchange. In other words, in order to perform the function of the medium of exchange, the value or purchasing power has to be stored in the form of money for a temporary period in order to enable people to buy and sell at different times and places. Consequently, money also has to function as the temporary abode of purchasing power in order to function efficiently as the medium of exchange in the economy.

The role or function of money as the permanent store of value—permanent abode of purchasing power—was least stressed by the early classical economists. Even the neoclassical economists, to some extent Alfred Marshall excepted, ignored the demand for money arising from wealth-holders' choosing to hold a part of their total assets in the form of money. It was argued by the classical economists

that no one outside a lunatic asylum will hold his assets in the unproductive or barren form of money in the face of availability of alternative interest and dividend bearing assets such as riskless government bonds, corporate debentures and shares of the well-known companies. It was Keynes who first fully realized and drew attention to the significance of money's function as a permanent store of value for economic analysis and policy. The great significance of this role arises from the fact that only this function of money creates the demand for money which can be analysed in terms similar to those which are employed for analysing the demand for other goods and services. In its role as a permanent store of value, i.e., as one of the many forms in which assets may be held, money has many close substitutes in other productive assets—government bonds, quasi-government securities, shares and debentures of well-established corporations, bank deposits of various kinds, etc. Consequently, money has to compete with these assets and the proportion in which money is held together with these other assets depends on their differential advantages (such as yield) over money. The demand for holding money for asset purposes is, therefore, a continuous and elastic function of the yield of other assets. This fact both provides a demand curve for money and renders its supply a policy tool with which the yields on other assets can be influenced.

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In contrast to its function as the permanent store of value where it faces competition from other assets, it has no serious competitor in other assets in its role as a unit of account and a medium of exchange. Moreover, the use of money as a unit of account is independent of its supply. Although, money's use as a medium of exchange is not independent of its supply, but a shortage of supply as a medium of exchange, apart from causing inconvenience, does not cause ordinary market reactions to an excess of demand over supply such as raising the market rate of interest.

As the permanent store of value or asset, money has both certain advantages and disadvantages over its other competing yield-giving assets such as bonds, fixed deposits in banks, shares, debentures, house, land, furniture, etc. As the store of value, the chief advantages of these assets are that unlike money, these yield income in the form of interest, rent, profit or utility to their owners. They also sometimes yield capital gains to their owners. However, compared with money, these assets also suffer from certain disadvantages as store of value. First, their holding involves storage costs. Secondly, these may depreciate in money value. Thirdly, they are illiquid—lack in perfect liquidity or moneyness—because these are not acceptable as money. Consequently, all assets other than money lack in quick convertibility into money without involving some loss of value.

In face of the above mentioned advantages possessed by the other assets, if money is demanded as a permanent store of value in the community, it must be due to the comparative advantages of holding money which other assets lack. These advantages are collectively called liquidity. The main aspect of liquidity follows from the fact that money acts as a medium of exchange in the economy. First, as an asset it commands the unique advantage of ready and immediate acceptance as the means of payment. Secondly, since it is accepted as the means of payment in the economy, as an asset its value can be easily predicted at some unspecified future period. Thirdly, as an asset its value in payment equals its value in receipt. It is so because money is perfectly liquid. In other words, as an asset money commands reversibility. All assets other than money lack perfect reversibility in the sense that their value in payment is not equal to their value in receipt. Real

assets—land, consumer durables like car or television—lack reversibility the most. For example, the moment a car is driven out of the dealer's showroom, it loses in value because (abstracting from scarcity conditions) the purchaser will find it difficult to sell it at the price at which he had bought it a minute earlier. Even financial assets like the riskless government bonds do not command perfect reversibility as their purchase and sale are subject to certain brokerage cost although this may be quite small. Perfect liquidity arising from the general acceptability of a good as the means of payment in the economy gives rise to perfect reversibility. Since no asset other than money acts as the medium of exchange in the economy, it lacks in perfect reversibility. It is, however, necessary that in order to serve as the permanent store of value in the economy the purchasing power or the value of money should either remain stable or else should monotonically rise over time. Finally, it is necessary to emphasize that money is anything that is generally accepted in exchange. In the past, astounding variety of money—ranging from sea shells and round stones to cigarette ends—have been used. The most essential feature of money is its general acceptability in the community or society in which it circulates.

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CHECK YOUR PROGRESS

3. What are the two primary functions of money?
4. What is the most essential feature of money?

1.3 QUANTITY THEORY (CAMBRIDGE AND FISHERIAN VERSION): MONEY AND PRICE LEVEL

The intermittent occurrence of wide movements in the general price level has attracted special attention ever since the economists first began to write on economic matters. These price movements have been largely ascribed to the monetary and non-monetary factors. According to the monetary explanation, changes in the general price level in the economy are caused by changes in the total quantity of money in circulation. According to the other explanation, changes in prices are caused by the non-monetary factors such as war, famine, weather changes or some other special circumstance. The first explanation of changes in the prices has been labelled as the quantity theory of money. According to the quantity theorists, the principal thrust of any given change in the total supply of money is to cause changes in the level of prices in the economy.

The origin of the quantity theory of money as an explanation of changes in the value of money (prices) as a function of changes in its quantity can be found in the writings of early mercantilist writers. In his monumentally scholarly work titled *The Theory of Prices*, Arthur W Marget has traced the origin of the quantity theory of money to the 15th century. There is, however, dispute among the economists as to who was the first writer to formulate the theory.

According to Angell and Monroe, eminent French philosopher John Locke was the first to formulate the theory in 1691. This view has, however, been disputed by Jacob Viner who has shown that the quantity theory of money in its several variants was stated earlier by Gerard de Malynes, Thomas Mun, Robert Bruce Cotton, Henry Robinson and others. In support of his assertion, Jacob Viner has quoted from the writings of these writers which presented in some form the quantity theory of money ante-dating John Locke by 40 to 90 years.

According to Joseph A Schumpeter, Jean Bodin was the first discoverer of the quantity theory of money because Bodin had recognized the connection between an influx of the precious metals and the rising prices in France in 1568. This is not, however,

to deny that the doctrine was not attacked; in fact, it was repeatedly attacked ever since Thomas Tooke criticized it in his famous work titled *History of Prices*. After John Locke had propounded it, the quantity theory of money, suffering additions and modifications at the hands of several writers, attained the status of an important doctrine of the classical political economy. Although Dudley North in 1661, Issac Gervaise in 1720, Richard Cantillon in 1730 and Jacob Vanderlint in 1734 had stated the quantity theory of money with varying degrees of completeness and correctness, it was David Hume who systematized and popularized the doctrine by formulating it precisely in 1752 in his well-known work titled *Political Discourses*. The doctrine was propounded to explain the balance of payments adjustment mechanism. David Hume's

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version of the pure quantity theory of money held a prominent position in the 19 century classical economic thought and his essay entitled 'Of Money', can still be read for pleasure and profit by every serious student of economics.

Hume introduced the notion of causality between the total money supply (M) and the general price level (P) laying down this commonly accepted version: T and V being insensitive or non-responsive to monetary changes, M and P will vary equi-proportionately. This proposition is, however, valid only so long as money in the economy is merely a standard of value and a medium of exchange. In such a situation, this proposition is a tautology.

However, as soon as money is considered to be demanded as a store of value, M and P will not necessarily vary equi-proportionately. The quantity theory of money in the sense of a fairly rigid connection between M and P was considered at the time as a verifiable and indeed as an obvious statement concerning the real world. If nothing else, the 'price revolution' of the 16th century was regarded as a strong evidence of a direct casual relationship between the variations in M and P .

In the earlier versions of the doctrine, although a positive relationship between the aggregate money supply and the general level of prices was established so that an increase in the former always led to a rise in the latter and *vice versa*, these versions did not assert that this positive relationship between the aggregate money supply and the general price level was one of strict proportionality. The early quantity theorists were aware of the possibility of the increase in the aggregate output over time due to the technological improvements. They also realized that the velocity of money would change due to the changing nature of the monetary institutions. Consequently, they did not assert that the general price level would change equi-proportionately to changes in the aggregate money supply.

Subject to these limitations, it was, however, stated that the general price level P would change in some dependable manner in response to changes in the total quantity of money in circulation M (or MV) such that an increase (decrease) in the total money supply in the economy would cause the general price level to rise (fall). In other words, changes in the value or the general purchasing power of money ($1/P$) depended on changes in its supply in such a way that an increase (decrease) in the aggregate money supply in circulation would result in the fall (rise) in the purchasing power of money. This means that the value of money was an inverse function of its total quantity or supply.

The naïve quantity theory of money asserts that the money elasticity of the general price level is positive. This statement is, however, very different from the statement which asserts an equi-proportionality relationship between changes in the quantity of money and the general price level. The early quantity theory of money in its naïve form can be explained with the help of Figure 1.2 showing that when the total quantity of money in circulation increases, the general price level also rises. The relationship between these two macroeconomic variables is positive.

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The curve $P = f(MV)$ shows that initially the increase in the general price level is less than equi-proportional to the increase in the money supply. Furthermore, with progressive increase in the money supply, the increase in the general price level becomes higher although it still remains short of the equi-proportional increase. This is explained by the fact that initially the impact of the increase in the money supply is more on increasing the economy's aggregate output rather than on raising the general price level with the emphasis progressively shifting from the former to the latter as the economy approaches its optimum capacity output. After the full employment output is achieved in the economy, the increase in the general price level will be equi-proportional to the increase in the aggregate money supply.

The later-day classical and the neoclassical economists in their vain bid to reduce the economic phenomena to a few broad principles stated the relationship between changes in the money supply and changes in its value in terms of the rigid proportionality relationship between the total money supply and the general price level. In fact, the rigid quantity theorists asserted that the demand curve for money was a rectangular hyperbola so that the purchasing power of money varied in inverse ratio to changes in the quantity of money.

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Figure 1.4 is simply a transformation of Figure 1.3. It shows the relationship between changes in the aggregate money supply (MV) and resulting changes in the value (purchasing power), of money ($1/P$). It is evident that when the quantity of money increases from OM_1 to OM_2 , the value or purchasing power of money falls from $1/OP_1$ to $1/OP_2$, i.e., when the quantity of money is doubled its value is halved. Conversely, when the supply of money is halved from OM_1 to OM_3 , the value of money is doubled from $1/OP_1$ to $1/OP_3$. All this necessarily assumes that the demand for real cash balances (M/P) remains constant while changes in the nominal money supply take place. In other words, money acts only as a medium of exchange in the economy and it does not influence the given total real output.

Expressed differently, the money elasticity of the aggregate real output is zero.

The LL curve in Figure 1.4 can also be interpreted as a demand function for the nominal cash balances whose elasticity throughout its length is unitary or one. Such a function assumes the form of a rectangular hyperbola showing that while the demand for the nominal cash varies in the inverse proportion to changes in the value of money, the total demand for the real cash balances (M/P) remains constant. Since, the demand for the real cash balances in the economy arises from the need to exchange the aggregate real output, it follows that the aggregate real output is assumed as constant in the rigid quantity theory of money model which the quantity theorists explained in the form of the quantity equations.

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Fig. 1.4 Value and Quantity of Money

The direct mechanism of the classical monetary theory which was expounded by Richard Cantillon and David Hume, related the quantity of money to the general price level by stating that an increase in the quantity of money raises prices directly through its prior effect on the aggregate demand. Since, in the economy money is demanded only as the means of payment and not *per se*, the increase in people's money incomes causes an increase in the aggregate money expenditure flow because people's existing cash holdings are in excess of their desired cash holdings. To bring the increased actual cash

balances into equilibrium with their desired cash balances, people must get rid of their unwanted (excess) cash balances by spending. In the process of spending, these cash balances increases the aggregate money spending flow in the economy. The effect of this, in the absence of any corresponding increase in the aggregate real output, will be seen in the rise in the prices of goods and services.

The 18th century doctrine which stated that the quantity of money was determined by the 'needs of trade' was based on the assumption that there was a stable demand for transactions cash balances. Both David Hume and Richard Cantillon had studied the manner in which a cash injection in the circular flow of money in the economy was disbursed and the various lags which were involved in the process. In fact, they showed that an increase in the quantity of money would raise the general price level equiproportionately only if the additional money supply was neutrally distributed—if everyone's initial money balances were equi-proportionately increased. As David Hume described it: imagine everyone's money holdings doubled overnight; prices would start rising and in this special case, would continue rising until they had doubled.

Quantity Theory Equations

The quantity theory of money, which is fundamentally a theory of the demand for money, has been stated in various forms of equations of exchange. The two most well-known forms of the quantity theory equations are the cash-transactions equation of exchange of the form $MV = PT$ and the cash-balances equation of exchange variously written as $M = KPT$; $M = KPO$ or $M = KY$. The cash-transactions version is associated with the

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name of the American economist Irving Fisher who developed it in his well-known work entitled *The Purchasing Power of Money* published in 1911. The cash-balances approach, also known as the Cambridge approach, is associated with the names of the Cambridge economists Alfred Marshall, Arthur Cecil Pigou, Dennis Holme Robertson and John Maynard Keynes who taught at Cambridge University. These two versions of the quantity theory equations may now be discussed in detail.

Cash-Transactions or Fisher's Equation

The cash-transactions approach to the quantity theory of money, usually ascribed to Simon Newcomb and Irving Fisher, was stated by the early economists, including David Ricardo, John Stuart Mill and others. In his theory of the demand for money, Irving Fisher primarily emphasized the role of money as the medium of exchange—money is demanded in the economy because it serves as the means of effecting payments. In the cash transactions equation version no attention has been given to the asset demand for money. Fisher's explanation of changes in the general price level relate changes in the general price level P to changes in the total quantity of money in circulation M , its velocity of circulation V and the volume of transactions T which depended on the volume of trade so that his fundamental equation of exchange is:

$$MV = PT$$

According to Fisher, the nominal quantity of money in circulation (M) is an autonomous variable determined by the central bank. The total number or volume of transactions being a function of the level of income which is assumed to be the full employment income, the value of T is fixed in the short period. The velocity of money V is also constant being determined by the institutional and technological factors of the transactions process that do not change in the short period. Under these assumptions, the above equation of exchange can be transformed into a theory of the determination of the general price level (value of money) where,

$$P = \frac{MV}{T}$$

T

which states that the general price level is determined exclusively by the nominal

quantity of money and is equi-proportional to it. Later, Fisher introduced the bank deposits M' and their velocity V' in his equation so that finally his equation of exchange became

$$MV + M'V' = PT$$

and this yielded the quantity theory equation

$$P = \frac{MV + M'V'}{T}$$

T
+''

According to Fisher, in virtually all cases of substantial price changes, M was the active variable in the equation of exchange while P was 'normally the one absolutely passive element in the equation of exchange'. Furthermore, V and V' reflecting the community's spending habits, were short-run constants. According to Fisher, M' cannot change autonomously since there was a stable relationship between the primary money, bank reserves and the volume of bank demand deposits. Under these assumptions, changes in the quantity of money were the exclusive cause of changes in the general price level in the economy.

Criticism: The cash-transactions equation of exchange has been subjected to various criticisms, mostly emanating from the assumptions embodying the equation. It

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has been said against the equation that it says nothing about the cyclical fluctuations in prices. In depression, prices fall while the monetary authority increases the quantity of money in circulation. This paradox is explained by the steep fall in the velocity of circulation of money V which more than offsets the increase in the money supply M . It has also been argued that contrary to the assumption made in the equation, the price level P might rise without the quantity of money M having increased and at any rate P might rise more than proportionately to the increase in M as was actually witnessed during the German hyperinflation when the general price level rose incredibly high due to the rapid increase in the velocity of the fast depreciating German mark. Crowther has correctly stated that 'the quantity theory might be relegated to the position of explaining the longer secular movements in the average price level, while some other explanation was sought for the shorter and more violent swings of the trade cycle.'

It has also been said in criticism of the quantity theory that it concentrates too much attention on the general price level as if changes in prices were the most critical and important phenomenon of the economy. It is true that changes in prices induce changes in the tempo of economic activities leading to changes in the volume of production. Rising prices lead to increased economic activity resulting in the creation of wealth and *vice versa*. The quantity theory of money is, however, defective because taking these undeniable truths it proceeds to assume that all changes in the level of general economic activity are the result of changes in the general price level. In Marget's opinion, 'the quantity equations themselves are nothing more or less than short-hand expression designed to indicate the nature of the variables whose operations can be shown to influence prices. Each of the variables in these equations is merely a chapter heading, a rubric for detailed analysis designed to explain why the variable in question will be of a different magnitude under different circumstances, and to indicate the circumstances under which, and the sequence in which, changes in the magnitude of one variable may be expected to be associated with changes in other variables.'

George N Halm has criticized the equation of exchange by pointing out certain inconsistencies. Criticizing the quantity equation he says that 'the importance of the equation of exchange must by no means be overrated. Otherwise we are bound to get into difficulties. We have to note that M refers to a point of time, whereas V refers to the turnover of money during a period of time: consequently, the expression MV would involve the inconsistency of multiplying non-comparable factors unless the assumption is

made that M is an average amount of money in circulation during the period in question or is the same amount during the whole period. However, these assumptions are not comparable with all possible purposes of the equation'.

According to the equation of exchange, the general price level can be controlled by the monetary authority by controlling the money supply. According to the quantity theorists, monetary policy alone is sufficient to ensure price stability in the economy. The general price level is not, however, a function of money supply alone being influenced by many other monetary and non-monetary factors which might cancel out the influence of changes in the money supply on the level of prices. Criticizing the equation of exchange Friedrich A Von Hayck has in his book *Prices and Production* stated that it concentrates too much attention on the general magnitudes. The equation of exchange establishes an unreal causal nexus between the total quantity of money, volume of trade and general price level without realizing that monetary factors can influence the economy's general price level through first affecting the innumerable single price-making decisions. There is no mention in the equation of exchange of the changes in the relative prices caused by the changes in the quantity of money.

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Geoffrey Crowther has criticized the quantity theory (both the cash-transactions and the cash-balances equation) on different grounds. According to him, the 'Quantity theory can only explain the 'How it works' of fluctuations in the value of money and in the activity of industry. However, it cannot explain the 'Why it works', except in the long-period and in those exceptional short-period fluctuations that are manifest due to large-scale creations or contractions of money. It cannot even explain why it is that a creation of money will sometimes 'take' and start off a rise in prices, while at another time an equal creation may have no effect at all.' Again he states: 'The quantity theory is at best an imperfect guide to the causes of the trade cycle. Shortage of money may cause the recovery to turn into depression. However, it is not the sole cause, and depressions may begin when there is no shortage of money.....the quantity of money in existence seems to be the dominant influence on the price level on the average of long periods. But in the short period of the trade cycle, it may or may not control the movements of prices. And whether it does or does not depends on whether changes in the quantity of money are offset by changes in the velocity of its circulation.' Crowther concludes that according to modern thinking, the quantity of money is not a determinant of the value of money. The value of money is a consequence of the total income rather than of the total quantity of money.

Criticizing the quantity theory of money, Keynes has stated that 'for the purposes of the real world it is a great fault in the quantity theory that it does not distinguish between changes in prices which are a function of changes in output, and those which are a function of changes in the wage-unit. The explanation of this omission is, perhaps, to be found in the assumptions that there is no propensity to hoard and that there is always full employment. For in this case, O being always constant and M_2 being zero, it follows, if we can take V also as constant, that both the wage-unit and the price-level will be directly proportional to the quantity of money.'

Explaining the shortcoming of the quantity equations, particularly the cash transactions approach to the quantity theory of money, Don Patinkin has very correctly stated that 'the familiar equation $MV = PT$ can be looked upon as determining the equilibrium price level P as the resultant of forces represented by the aggregate demand for goods MV , on the one hand, and their aggregate supply T on the other. This equation, however, does little to exploit the full potentialities of the theme. It restricts monetary theory to the case of an aggregate demand function for goods which, to outward appearances, is independent of the rate of interest and directly proportionate to the

quantity of money. This is as misleading as it is unrealistic, for it gives the false impression that the results obtained by analysing this equation are necessarily dependent upon these extreme assumptions.'

Criticizing the quantity equation in his review of Irving Fisher's book *The Purchasing Power of Money* Findlay Shirras wrote: 'The quantity of money is a secondary factor compared with the volume of expenditure. The notion that the quantity of money is a causative factor in the state of business has given way to regarding it as a consequence. Changes in the level of prices are not the most important phenomenon of the economic system, and we hold today that it is the lack of spending, a lack of income rather than lack of money that produces a depression. The quantity of money, in short, is not a dominant cause of the fluctuations of prices and is a very imperfect guide to the causes of the trade cycle.' The quantity theory of money does not explain the process by which an increase in the quantity of money causes an increase in the aggregate money spending which, with the given aggregate real output, raises the general level of prices in the economy.

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The quantity theory of money emphasizes only the medium of exchange function of money. In its role as the medium of exchange, money is needed only for transactions purposes. In the classical economic theory, of which the quantity theory of money was a crucial part, the asset demand for money was not at all recognized. The quantity theory of money reflects the classical view that since money has no inherent utility, the only rational motive of holding cash balances on the part of people is to facilitate the transactions. It was argued that since money was barren, no one outside a lunatic asylum would hold his assets in the barren form of money as compared to adding interestbearing riskless government bonds or company shares on which an individual wealthholder would earn dividend income. The classicists assumed that the interest elasticity of the demand for money was zero. This was a serious gap in their analysis. One of the major contributions of the Keynesian economics is the demonstration that there are circumstances, depending on the current rate of interest, where it is rational for the wealth-holders to hold cash balances as part of their asset portfolio as well as for transactions purposes. If the quantity theorists had recognized the asset demand for money they would have integrated it with the transactions demand for money in order to obtain the total demand function for money. Consequently, they would have developed an altogether different theory of the determination of the value of money.

The theory is open to further criticism for it divorces the theory of the value of money from the general theory of value causing the classical dichotomy between the real and monetary sectors of the economy. The fact is that like any other commodity, the value of money is also determined by the demand for and the supply of money. The general theory of value with its supply and demand tools can explain the determination of the value of money. There is, therefore, no case for a separate theory to explain the determination of the value of money.

Evaluating the traditional cash-transactions equation in 1930 in his well-known work, *A Treatise on Money*, John Maynard Keynes wrote the following:

'The great advantage of this formula is the fact that one side of it, namely MV , fits in better than most with the actually available banking statistics. For quantitative inquiries it is possible, therefore, to make more progress with this formula than with any other. MV corresponds, more or less, to the volume of bank clearing and M to the volume of deposits, for both of which figures are available, so that the value of V can be deduced. Its weakness, on the other hand, is to be found on the other side of it, namely PT .

For neither P nor T corresponds to quantities in which we are likely to be interested for their own sake. P is not the Purchasing Power of Money and T is not the Volume of

Output. Professor Fisher has not, indeed, been oblivious to those defects, but he has not, I think, rated them as high as he should. Nor do the approximations which he has employed for their evaluation command confidence....'

Cash-balances or Cambridge Equation

Associated with the names of the Cambridge economists Alfred Marshall, Arthur Cecil Pigou, Dennis Holme Robertson and John Maynard Keynes, the cash-balances quantity equation has 'a much longer descent, being derived from William Petty, John Locke, Richard Cantillon, and Adam Smith.' The main propelling force behind developing the cash-balances equation approach was to integrate the theory of money with the theory of value. This is evident from Alfred Marshall's attempt to show that the usual technique of the demand and supply curves could be utilized to determine the value of money. Keynes, who was Marshall's distinguished student, tells us that Marshall used to teach

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'the quantity theory of money as a part of the general theory of value.' Following Marshall, Pigou also analysed the value of money in terms of the demand for and the supply of money. Robertson also regarded the theory of the value of money merely as a special case of the general theory of value.

The cash-balances approach, representing the neoclassical quantity theory of money, has been ably summarized by Don Patinkin in the following words.

'In its cash-balances version-associated primarily with the names of Walras, Marshall, Wicksell, and Pigou—neoclassical theory assumed that for their convenience, individuals wish to hold a certain proportion, K , of the real volume of their planned transactions, T , in the form of real money balances. The demand for these balances thus equals KT .

Correspondingly, the demand for nominal money balances is KPT , where P is the price level of the commodities transacted. The equating of this demand to the supply of money, M , then produced the famous Cambridge equation $M = KPT$'

Alfred Marshall, who headed the Cambridge school of economists, has beautifully summarized the cash-balances version of the quantity theory of money in the following words.

'In every state of society there is some fraction of their income which people find it worthwhile to keep in the form of currency: it may be a fifth, or a tenth or a twentieth. A large command of resources in the form of currency renders their business easy and smooth, and puts them at an advantage in bargaining, but on the other hand it locks up in a barren form resources that might yield an income or gratification if invested, say in extra furniture; or a money income; if invested, in extra machinery or cattle.' A man fixes the appropriate fraction 'after balancing one against another, the advantage of a further ready command and the disadvantages of putting more of his resources into a form in which they yield him no direct income or other benefit.'.... 'Let us suppose that the inhabitants of a country, taken one with another (and including, therefore, all varieties of character and of occupation), find it just worth their while to keep by them on the average ready purchasing power to the extent of a tenth part of their annual income, together with a fifteenth part of their property; then the aggregate volume of the currency of the country will tend to be equal to the sum of these amounts.'

According to Alfred Marshall, people in a country hold in the form of currency or 'ready purchasing power' a certain fraction of their annual money income and a certain fraction of their property or wealth. The total amount of money demanded by the people is, therefore, functionally related to their annual money income and to the amount of their property, i.e.,

$$M = f(Y, A)$$

where Y represents the community's annual aggregate money income and A is

the money value of its total wealth or assets. Treating the demand for money as a stable function of the money income and property, Alfred Marshall has expressed it in terms of the following equation:

$$M = KY + K'A$$

where K is the fraction of their total money income and K' is the fraction of their total assets expressed in terms of the money value which people find it worthwhile to keep in the form of currency. Both K and K' are short-run constants determined by the institutional factors such as the payments and transactions patterns and procedures,

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(*e.g.*, K would be larger if the wage and salary payments are less frequently received; it would be smaller if most expenditures are made immediately following the income receipts rather than being spread out over time; again it would be smaller the greater is the extent of the vertical integration between the business units.)

The asset or wealth component of the equation was ignored by Marshall's followers. Consequently, the demand for money was functionally related only to the money income reducing the above equation to the following simple equation:

$$M = KPO, \text{ where } O = \text{Output}$$

$$\text{or } P = \frac{M}{K}$$

$$KO = \frac{M}{P}$$

Stating the quantity theory of money, Pigou has stated that, 'an increase in the supply of legal tender ought always, since the elasticity of demand for legal tender is equal to unity, to raise prices in the proportion in which the supply is increased.' The unit elasticity of demand for money simply means that if the purchasing power of money ($1/P$) is doubled, its demand is halved and *vice versa*. In other words, any given proportionate change in money's purchasing power causes an equi-proportionate change in the opposite direction in the total amount of money demanded. In other words, the product of the purchasing power of money ($1/P$) and the amount of money demanded (M) is always constant, i.e., the demand for real cash balances $M/P = KO = \text{constant}$. This is the equation of a rectangular hyperbola demand curve for money. Pigou has stated the cash-balances equation in the following form:

$$M = \frac{KR}{P}$$

$$P = \frac{KR}{M}$$

$$\text{or } P = \frac{KR}{M}$$

$$M = \frac{KR}{P}$$

where R is the total real income in terms of wheat, K is the fraction of R which the community chooses to hold in the form of legal tender; M is the amount of legal tender (money) and P is the value of money in terms of wheat. It is, therefore, obvious that P in Pigou's equation is the inverse of P in Marshall's and Robertson's equations. There is, however, no basic difference between Pigou's and the other Cambridge economists' equations. According to Pigou's equation 1

$$P = \frac{KR}{M}$$

is the general price level

which equals M

$$KR = MP$$

. This is the same thing as M

$$KO = \frac{M}{P}$$

in Marshall's equation or M

$$KT = MP$$

in

Robertson's equation.

The above equation was modified to make it applicable to those situations in which K is held partly in the form of currency and partly in the form of bank deposits. In

its modified form, the equation was:

$$M = KR$$

P

$$[c + h(1 - c)]$$

$$\text{or } P = \frac{KR}{M}$$

M

$$[c + h(1 - c)]$$

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where c is the proportion of K which the community holds in the form of actual legal tender so that $1 - c$ is the proportion of K kept in the form of bank deposits and h is the proportion or ratio of their total deposits which the banks hold in the form of cash reserves.

Dennis Holme Robertson, another leading member of the Cambridge school of economists, gave the following equation:

$$M = KPT$$

$$\text{or } P = \frac{M}{KT}$$

KT

where M , P , T and K denote the total quantity of money, the general price level, the amount of goods and services purchased during one year and the fraction of T which people hold in the form of cash balances.

Stating the quantity theory of money John Maynard Keynes wrote:

The quantity theory of money states that the amount of cash which the community requires, assuming certain habits of business and of banking to be established, and assuming also a given level and distribution of wealth, depends on the level of prices. If the consumption and production of actual goods are unaltered but prices and wages are doubled, then twice as much cash as before is required to do the business. The truth of this, properly explained and qualified, it is foolish to deny. The theory infers from this that the aggregate real value of all the paper money in circulation remains more or less the same irrespective of the number of units of it in circulation, provided the habits and propensity of the people are not changed.

Thus according to Keynes, the correspondence of the quantity theory of money with the facts of life was not assailable. He explained the quantity theory of money in the form of the following two equations:

$$n = pK; \text{ and}$$

$$n = p(K + rK')$$

where n is the total quantity of money in circulation, p is the price of consumption units, K is the amount of consumption units which the public holds in the form of money, K' is the amount of consumption units which the public holds in the form of bank deposits and r is the ratio of cash reserves of banks to their deposit liabilities K' . With K , K' and r remaining constant, the quantity theory conclusion that n and p rise and fall together equi-proportionately follows. This equation has some resemblance with the quantity theory equations of Marshall, Pigou and Robertson.

Criticism: Although, an improvement over the cash-transactions equation of Fisher, the cash-balances equation is not unassailable. As the monetary theory, the cash-balances equation is inadequate in explaining the dynamic price behaviour in the economy. The equation is merely an exercise in comparative statics and is much too simple to deal with the dynamic economic system. Consequently, it cannot explain the cyclical changes in prices.

Second, the cash-balances equation is defective since it does not analyse the total demand for cash balances, it neglects the asset or speculative demand for cash-balances which frequently causes sudden and violent changes in the community's liquidity

preference schedule. By neglecting the important role of the speculative motive in determining the total demand for money, the cash-balances equation does not explain

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the behaviour of all the forces influencing the total demand for money and consequently the value of money.

According to this approach, money serves only as a medium of exchange in the economy. In the equation, the precautionary motive for holding money has been treated only slightly and incidentally while the asset motive for holding money involving the speculative decisions has not been mentioned at all. Notwithstanding that Marshall conceived of an asset demand for money, i.e., the demand for money to satisfy the speculative acquisition for cash assets he made virtually nothing of it and it was practically forgotten by his followers.

By not paying sufficient attention to the asset or speculative demand for money, the cash-balances equation did not recognize the role of interest rate in determining the demand for cash balances. Consequently, the equation remains separate from the whole corpus of the monetary theory dealing with the rate of interest. 'The omission of the rate of interest from the cash-balance equation creates the misleading impression that the classical invariance of this rate holds only in the special case where it does not affect the demand for money... no such restriction is necessary. This is not to deny that in other contexts neoclassical economists did recognize the influence of the rate of interest on the demand for money and did make other significant extensions of classical interest theory. But it is to stress that these contributions found no place in those fundamental equations which, more than anything else, are the hallmark of the neoclassical monetary theory.' The neglect in treating the demand for money as a function of the rate of interest explains the failure of the quantity theorists to integrate the monetary theory with the theory of income and output, a task which was successfully achieved by Keynes. Third, like the cash-transactions equation the cash-balances equation assumes K and T or Y as given. In the equation, K is determined by the institutional factors which are assumed constant in the short period while the aggregate output Y is also assumed as given.

Fourth, in the equation the cash balances of all groups of people have been lumped together. In fact, different people's cash balances are subject to different behaviour patterns showing the influence of substantially different sets of underlying determinants. Furthermore, even the changes in the proportions in which the cash balances are held between the different groups of cash balances holders may be of great significance, apart from changes in the total cash balances held by the entire community.

Cash-transactions and Cash-balances Equations Compared

According to some economists, the two quantity equations are fundamentally the same. While, the cash-transactions equation of the quantity theory of money emphasizes the value of money over a period of time by incorporating the velocity of money, the cashbalances equation explains the value of money at a point of time by including the concept of the demand for cash balances K . Mathematically, the two equations can be reconciled by substituting $1/K$ for V in the cash-transactions equation and $1/V$ for K in the cashbalances equation. Marshall thought that the essential reason why people demand cash or, in modern lingo, have preference for liquidity, is to bridge the time gap between the discrete receipt of money income and its continuous or, at any rate, less discrete spending. If the transactions demand for money is such that the total money stock turns over, say, at the rate of six times a year, then an equivalent of one-sixth of the annual money value of output will be kept in cash balances at any given point of time. Thus, the demand for the cash balances represented by K is the reciprocal of V , the velocity of money in

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circulation, i.e., $V = 1/K$. By substituting $1/K$ for V in the cash-transactions equation $MV = PT$, we get $M = KPT$ which is simply the cash-balances equation. Similarly, by substituting $1/V$ for K in the cash-balances equation $M = KPT$, we get $MV = PT$ which is simply the cash-transactions equation.

According to Robertson, the two equations are different observations of the same phenomenon. The cash-balances equation emphasizes the 'money sitting' while the cash-transactions equation looks at the 'money on the wings'. The cash-transactions equation is concerned with money as a flow while the cash-balances equation is concerned with money as a stock. While the cash-transactions equation stresses the transactions velocity of money V , the cash-balances approach emphasizes the demand for cash balances K . Both the equations, however, regard money as serving only as the medium of exchange in the economy. The cash-balances approach stresses the role of money as a temporary abode of generalized purchasing power.

According to Alvin H Hansen, the Marshallian cash-balances quantity equation is superior to Fisher's cash-transactions equation. Stressing this point Hansen has stated: 'The Marshallian version of the quantity theory, i.e., $M = KY$ represents a fundamentally new approach to the problem of money and prices. It is not true, as is often alleged, that the 'cash-balances' equation is merely the quantity theory in a new algebraic dress. Substituting PO (price level times output) for Y , the Marshallian equation becomes $M = KPO$. Arithmetically K is, therefore, simply the reciprocal of V in the equation $MV = PO$. However, it does not follow from the mere fact that $V = 1/K$ as an arithmetical identity that, therefore, the Marshallian analysis is in fact the same thing as the Hume-Fisher analysis. To assert this is to miss entirely the significance of K in the Marshallian equation.'

The crucial difference between the two quantity equation approaches and the superiority of the cash-balances approach as compared with the cash-transactions approach can be stated in these words: 'In terms of the Marshallian approach, sudden and rapid shifts in the desire of public to hold money may profoundly affect prices even though the monetary authority successfully maintains a high stability in the money supply. The desire of public to hold cash balances—liquidity preference—enters as a powerful factor. Drastic and sudden shifts in the desire to hold money, reflected in a change in K , may produce large and quickly moving changes in the level of income and prices. Shifts in public psychology, in expectations, must be taken into account no less than changes in the money supply. In the Marshallian analysis a shift in K may start an upward or downward movement. It is K , not M , that holds the stage.'

Although, formally the cash-balances equation $M = KPO$ is simply a transformation of the cash-transactions equation $MV = PT$ and most writers who have used one of the two approaches have regarded them so, yet the two approaches are very different. The cash-balances equation is not simply a transformation of the cash-transactions equation. The two approaches stress different aspects of money, make different definitions of money seem natural and emphasize the different variables and analytical techniques. The cash-transactions approach defines money in terms of anything which serves as the medium of exchange in discharging obligations. On the other hand, the cash-balances approach lays stress on money's function as the temporary abode of purchasing power. Consequently, according to the cash-balances approach, it is quite appropriate to include in money such stores of value as the demand and time deposits in the banks which are not transferable by cheques although it clearly does not require their inclusion.

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In short, while the cash-transactions approach confines itself to the narrow definition of money, the cash-balances approach looks at money in a broader perspective.

Moreover, the cash-transactions equation stresses such variables as the payment practices, financial and economic arrangements for effecting the transactions, and the speed of communication and means of transportation as it affects the time required to make the payment, i.e., it essentially emphasizes the mechanical aspects of the payments process. On the other hand, the cash-balances approach emphasizes those variables which affect the usefulness of money as an asset—the cost of and the income received from holding money instead of holding the other alternative assets, uncertainty in future and other such variables.

Analytically, the cash-balances approach fits in more readily with the general Marshallian demand-supply apparatus than does the cash-transactions approach. The equation $M = KPO$ can be regarded as a demand function for money, with P and O on the right-hand side being two of the variables on which the demand for money depends and with K representing all the other variables so that K is to be regarded not as a numerical constant but itself a function of still other variables. To complete the analysis, we require another equation showing the supply of money as a function of other variables. The general price level then becomes the consequence of the interaction of the demand and supply functions. Thus treated, the quantity theory of money as embodied in the cash-balances equations $M = KPO$ or $M = KPy$ is a theory of the demand for money, not a theory of the general price level or of the money income.

Marshall's introduction of the cash balances into the equation of exchange has the obvious advantage of facilitating the examination of those changes in the price level which are brought about by shifts in the liquidity preference of the public as well as those changes which are initiated by changes in the quantity of money. The importance given to K in the cash-balances equation approach emphasizes the human motives for holding the cash balances which cannot be analysed in money terms in sharp contrast to the highly mechanical nature of the concept of velocity V in the cash-transactions approach. This important fact—the analysis of human motives for holding the cash balances—led the Cambridge economists to study those factors which constituted the foundation for the development of the monetary theory during the past six decades. Marshall's introduction of the concept of the demand for cash balances was a step forward towards the Keynesian concept of the liquidity preference in which the primary emphasis was given to the speculative motive for holding the cash balances. Keynes made the demand for money a function of the interest rate (bond prices) and by showing the relationship between the rate of interest and investment demand, he integrated the monetary theory with the general theory of income and output.

The cash-balances equation $M = KPT$ or $M = KPO$ is a more useful tool than the cash-transactions equation $MV = PT$ for explaining the value of money because it is easier to know the cash-balances relative to the money income which are held by the individuals than to know how much they spend on all the transactions. The cash-balances approach is superior to the cash-transactions approach because by focussing attention on the cash balances which people like to hold—by comparing at the margin the relative advantage of holding money as against spending or investing—the approach focusses attention on the discussion of the 'velocity' of money. This shift in the viewpoint led the economists subsequently to remove many confusions which were still latent in the analysis and to the identification of qualitatively distinct motive for holding the cash balances as well as to synthesize the 'monetary' and 'price' theories.

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Although, mathematically identical with the cash-transactions equation, the development of the cash-balances equation was a break with the earlier approach. In the cash-balances equation, the emphasis shifted from the institutional and technological factors to the psychological factors as the main determinants of the demand for money.

The demand to hold money became formally identical to the demand to hold any asset in which the principal determinants are, in addition to preferences, the individual's total wealth, the yield of the asset and the yields of the relevant alternatives.

In the cash-balances equation, the transactions demand for money has been relegated to secondary importance. The relationship between the amount of money held and the volume of transactions conducted during any given time period is a very loose one as these can be carried with the help of other devices such as by increasing the velocity of money in circulation or through the resort to barter as certainly happens during hyperinflations.

According to Alfred Marshall, the chief merit of the cash-balances equation of the quantity theory of money is that it removes the serious complications which arise when we establish a relationship between the velocity of money in circulation and the value of money as has been done in the cash-transactions equation. The cash-balances equation explains that the value of money is a function of its supply and its demand as measured by 'the average stock of command over commodities which persons care to keep in a ready form.' The emphasis placed on K in the cash-balances equation is more significant for understanding the phenomenon of cyclical fluctuations than is V in the cash-transactions equation. The cash-balances equation focusses attention on how changes in the value of real cash balances cause cyclical changes in the level of prices. A distrust of the people in the money unit in the country by diminishing their willingness to hold it increases prices and vice versa.

In the cash-balances approach, the demand to hold money is formally identical to holding any asset in which the main determinants, apart from wealth-holders' preferences, are their total wealth and the yields made available on the alternative forms of assets. The cash-balances equation is the forerunner of the modern liquidity preference theory which is significant in the explanation of the determination of equilibrium income and employment and also in explaining the limitations of the monetary policy in controlling the slumps and booms in the economy. Moreover, the cash-balances approach with its emphasis on the demand for money is more realistic than the cash-transactions approach because the fundamental truth about money is that someone must always hold it in the economy.

The cash-balances equation can also be recast to explain people's behaviour. Let us give any positive value of less than one to K , say $K = 0.5$. This shows that the community prefers to hold one-half of its total annual money income in the form of cash balances. With the value of K given as 0.5, we can derive the following liquidity preference schedule for the community showing the different amounts of total cash balances which the community will hold at the different levels of aggregate money income.

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(Rupees crores)

Money Income Demand for Cash Balances

(Y) (KY)

$K = 0.5$

400 200

300 150

200 100

100 50

50 25

The demand schedule for money, showing relationship between the money income and the demand for money has been shown by the KY curve in Figure 1.5. If the total money supply which is autonomously determined by the central banking authority, is shown by the vertically drawn $M_s M_s$ curve, the equilibrium money income will be OY_2 since at this money income the total demand for cash balances (KOY_2) equals the given total money supply (M_s). At any money income lower than OY_2 , say at OY_1 , the demand

for cash balances will be less than the total money supply, i.e., $KOY_1 < M_s$. Consequently, people will find themselves in the possession of superfluous or unwanted cash.

Fig. 1.5 Relationship between Money Income and Demand for Money

Since money is not demanded per se, to get rid of this unwanted cash they will increase their spending, thereby raising the level of aggregate money income in the process of spending. Since the aggregate money income equals the aggregate real income or output times the price level and since the real output is fixed, prices will rise in the same proportion in which the aggregate money spending increases. Thus money income will rise until it once again becomes OY_2 where the total demand for money equals the given total supply of money, i.e., $KOY_2 = M_s$. On the contrary, at any money income higher than OY_2 say at OY_3 , the total demand for cash balances will exceed the total

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money supply, i.e., $KOY_3 > M_s$. Consequently, people will try to equate their actual cash balances with their desired cash balances by reducing their total spending as a result of which the aggregate money income will fall. Since the total real output is fixed, the fall in the aggregate money income will represent only the fall in prices. The aggregate money income will continue to fall until at the lower money income OY_2 equilibrium between the demand for money and the fixed supply of money M_s is restored, i.e., $KOY_2 = M_s$.

CHECK YOUR PROGRESS

5. When was *The Purchasing Power of Money* published?
6. Write any one drawback of the cash-balances equation.

1.4 MONEY SUPPLY AND ITS COMPONENTS:

CURRENCY AND BANK DEPOSITS

In the literature on monetary theory, while the analysis of the demand for money—motives for holding cash balances—has been the main focus of economists' attention, study of the supply of money has received relatively scant attention. For one thing, the factors influencing the demand for money have been assumed as not influencing the supply of money with the result that in the monetary theory, the supply of money and the demand for money have remained separate and mutually exclusive. The classical economists and the quantity theorists believed that the important factors affecting the supply of money did not affect the demand for money. In this connection, the views of Milton Friedman—one of the leading monetarists—are worth repeating. According to Milton Friedman, the quantity theorist.... holds that there are important factors affecting the supply of money that do not affect the demand for money... A stable demand function is useful precisely in order to trace out the effect of changes in supply, which means that it is useful only if supply is affected by at least some factors other than those regarded as affecting demand.' Although, Milton Friedman recognizes that the conditions affecting the demand for money do influence the supply of money, all the same he states that 'it seems useful to regard the nominal quantity of money as determined primarily by conditions of supply, and the real quantity of money and the income velocity of money as determined primarily by conditions of demand.'

Secondly, the supply of money has been considered as an exogenous variable, being autonomously determined by the monetary authority whose policy actions were largely non-responsive to the monetary needs of the economy. In other words, the supply of money did not change in response to changes in the demand for it, i.e., in response to changes in the economy's monetary requirements as the economy expanded or shrank. Don Patinkin has succinctly expressed it in the words mentioned in the following page. '...in most discussions of monetary theory the nominal quantity of money supplied is taken as an exogenous variable. Although, we continuously shy away from this fact in our theoretical work, we do nevertheless know that in the real world this is not the case for money is largely the creature of a banking system which responds to such endogenous

variables as the rate of interest, the wages of clerks, etc. How then can we take account of these responses? And in particular, is there a limit to the extent to which endogenous influences can be assumed to operate? Conversely, must a determinate monetary system

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necessarily retain some exogenous element.' In the mentioned lines, Don Patinkin has pointed out to the tradition of treating the money supply as an exogenous variable. He, however, holds that the endogenous variables exert their influence on the supply of money no less than do the exogenous variables. In fact, Don Patinkin has praised Gurley and Shaw for their penetrating study in which the authors have focussed on the influence of the endogenous variables on the supply of money which has traditionally been treated as an exogenous variable. As a matter of fact, interest rate is a strategic endogenous variable which influences both the demand for and the supply of money in the economy. Under a full-fledged gold-coin standard, with either gold coins actually in circulation or with banks keeping 100 per cent reserves against the full-bodied representative money circulating in the economy, the banks are virtually powerless to create the credit money. Consequently, the total money supply (M) would comprise the gold coins minted by the monetary authority. However, even under these restrictive conditions the public could influence the money supply to suit the total needs of the economy by influencing—by increasing or decreasing the rate (V) per time unit each coin circulated in the economy as the medium of transactions. This naturally gives the total money supply as a product of the total high-powered money M issued by the monetary authority and its transactions velocity V , i.e., MV . However, in a monetary system operating under a fractional reserves system the banking system acquires the power to influence significantly the total money supply in the economy by creating deposit money since every rupee of legal reserve is a high-powered money in the sense that each rupee of reserves can support several rupees of the derived bank deposits. Apart from the power of banks to create credit, the public also influences the size of total bank deposits by influencing the velocity of these bank-created deposits. Consequently, the total money supply becomes the sum of the high-powered money issued by the monetary authority multiplied by its velocity, i.e., MV and the bank-created deposit money M' multiplied by its velocity V' , i.e., $M'V'$. In short, the total money supply in circulation in the economy equals $MV + M'V'$.

Even if it is assumed that the supply of high-powered money (M) is exogenously determined by the monetary authority whose actions are non-responsive to economy's needs (demand for money), the other components of the money supply being endogenously determined (V and V' are directly under public's control while the M' is responsive to the interest rate changes and other endogenous variables), the total money supply cannot be treated entirely as an exogenous variable without inviting the legitimate criticism. There is an overwhelming evidence that lends support to the hypothesis concerning the commercial banks' supply response to interest rate changes albeit the exact nature of this response is not yet fully understood. A rise (fall) in the interest rate, *ceteris paribus*, induces the commercial banks in the economy to increase (decrease) their total credit. Consequently, it is not correct to assume that the total stock of money in the economy is determined exogenously only by the monetary authority without any reference to credit creation by the commercial banking system.

As opposed to the views of the monetarists who argue that the total supply of money is primarily determined exogenously by the monetary authority—central bank—are the views of the Keynesians who hold that the total money supply in the economy is largely determined endogenously in response to the economy's needs. Led by Professor Nicholas Kaldor, the Keynesians have strongly asserted their point and have argued the issue *ad nauseam*. To cite as a case, A B Cramp hammers the point that 'it is strongly arguable that, in practice, whatever, textbook theory says, the quantity of money has

been largely determined 'endogenously' by the demands/needs of the economy, rather

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than 'exogenously' imposed on the economy by the Central Bank as the monetarist doctrine presumes.'

The views of the monetarists are sharply opposed to those of the Keynesians.

This divergence of the two views is due to the fact that while the monetarists stress the power of the central bank to control the issue of money to an extent that it can ignore the monetary needs of the economy (it should, however, be noted that in the final analysis, the total stock of money depends on the willingness of the central bank to acquire assets), the Keynesians believe in a responsible central bank which responds to the monetary requirements of the economy that are strictly determined by the portfolio analysis. A critical evaluation of the two approaches to the supply of money leads us to the conclusion that neither of these two approaches is entirely correct and the truth lies somewhere in between. In fact, the supply of money in the economy depends on (a) the degree of responsibility of the central bank; and (b) the judgement, effectiveness and scientific authority with which the central bank performs its functions. It also depends on the supply response of the commercial banks to the interest rate changes which might be initiated by the central bank itself as a necessary part of its monetary policy action in order to influence the total money supply in the economy.

Position in India

In India, the Reserve Bank of India (RBI) has adopted the narrow and broad concepts of the money supply. According to the narrow approach, the money supply (M_1) comprises of the, (i) currency with the public (C), and (ii) demand deposits with the banks (D) while the major components of the broad money supply (M_3) comprise the (i) currency with the public, (ii) demand, deposits with the banks, and (iii) time deposits with the banks. Major sources of supply of M_3 comprise the (i) net RBI credit to government; (ii) other banks' credit to government; (iii) other banks' commercial credit; and (iv) net foreign exchange assets of the banking sector.

Besides the familiar concepts of M_1 and M_3 pertaining to the supply of money, the second working group set up by the RBI in 1977 propounded the money supply concepts of M_2 and M_4 . The concept of the M_2 comprises M_1 and deposits in post office saving banks while the concept of M_4 comprises the M_3 and total deposits of post office savings organization (excluding national savings certificates). In other words,

$M_1 =$ currency with public (C) + demand deposits with banks (D):

$M_2 = M_1 +$ deposits with post office savings banks;

$M_3 = M_1 +$ time deposits with banks; and

$M_4 = M_3 +$ deposits with post office savings organization.

The Reserve Bank of India publishes the statistics relating to the major components and major sources of supply of the M_1 and M_3 fortnightly.

Currency with the public is the most important component of money supply as it can be used directly, instantly and without any restrictions to make the payment. Its close substitutes—demand deposits in banks, traveller's cheques issued by banks and other known non-banking firms, like the American Express Company are also included in the definition of money.

Included in the broad money supply are the time or fixed deposits in the banks, funds in the savings banks accounts in the banks; bank drafts, commercial papers, shortterm treasury deposits credit cards issued by the banks, etc., are also included in the

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concept of broad money supply as these can be converted in to money proper at short notice.

Determinants of Money Supply

The total supply of nominal money in the economy is determined by the joint behaviour of the central bank which controls the total issue of the high-powered money, the commercial banks which by creating the credit determine the total amount of nominal demand deposits and the public which by influencing the size of the nominal currency in hand is in a position to influence the amount of the nominal demand deposits of the commercial banks through effecting their excess cash reserves. We derive here a simple accounting model in order to show how this joint behaviour of the three parties determines the total supply of money in the economy.

Since, the total supply of nominal money consists of the currency held by the public (C) and the demand deposits of the commercial banks (D), the total supply of money held by the public (M) may be denoted as:

$$M = C + D \dots(1.1)$$

where, M = the nominal money supply;

C = nominal currency; and

D = nominal demand deposits.

The total supply of nominal high-powered money (H) issued by the central bank consists of the nominal currency held by the public (C) and the nominal cash reserves held by the commercial banks against their deposit liabilities (R), i.e.,

$$H = C + R \dots(1.2)$$

where, H = nominal supply of the high-powered money;

C = nominal currency held by the public; and

R = nominal cash reserves kept by the commercial banks.

By dividing both sides of equation (1.2) by M , we get–

$$\frac{H}{M} = \frac{C}{M} + \frac{R}{M} \dots(1.3)$$

By simultaneously adding and subtracting the term $\frac{R}{D}$

, the last term of equation (1.3) can be rewritten as–

$$\frac{R}{M} = \frac{R}{D} \frac{D}{M} + \frac{R}{M} \frac{D}{D} \dots(1.4)$$

In the same manner, by multiplying the second term on the right-hand side of equation (1.4) by $\frac{M}{M}$ and the third term by $\frac{D}{D}$, we obtain equation (1.5) without altering the equality as follows:

$$\frac{R}{M} = \frac{R}{D} \frac{M}{M} \frac{D}{D} + \frac{R}{M} \frac{D}{D} \dots(1.5)$$

$$\frac{R}{M} = \frac{R}{D} \left(\frac{M}{D} \right) + \frac{R}{M} \frac{D}{D} \dots(1.6)$$

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Since it follows from equation (1.1) that $(M - D) = C$ equation (1.6) can be rewritten as:

$$\begin{aligned} R \\ M \\ = R C R \\ D M D \\ - \dots(1.7) \end{aligned}$$

By substituting equation (1.7) into equation (1.3), we obtain:

$$\begin{aligned} H \\ M \\ = C R C R \\ M D M D \\ + - \dots(1.8) \end{aligned}$$

or M

$$\begin{aligned} H \\ = 1 \\ C R C R \\ M D M D \\ + - \end{aligned}$$

...(1.9)

Finally, by multiplying both sides of equation (1.9) by H , we get:

$$\begin{aligned} M = H \\ C R C R \\ M D M D \\ + - \\ \dots(1.10) \end{aligned}$$

Equation (1.9) expresses the nominal money supply held by the public in terms of the behaviour of the central bank, commercial banks and the public itself. The behaviour of the central bank is reflected in the supply of the nominal high-powered money. Given the behaviour of the public and the commercial banks, the total supply of nominal money in the economy will vary directly with the supply of the nominal high-powered money issued by the central bank. The behaviour of the public is determined by the ratio of currency to the money supply C/M , designated as the currency ratio C_r . As long as the total nominal money supply comprises the nominal currency and nominal demand deposits, i.e., $M=C+D$, the currency ratio will be less than 1.0. The behaviour of the commercial banks in the economy is reflected in the ratio of their cash reserves to deposits R/D , known as the reserves ratio and denoted by the symbol R_r . We know that the central bank in the country has the statutory authority of determining the minimum value of this ratio which is called the minimum legal or required reserves ratio $RR_r = (RR/D)$.

In actual practice, however, the commercial banks keep only a part or fraction of their total deposits in the form of cash reserves. Consequently, the value of the reserves ratio R_r is less than 1.0. However, for the commercial banking system as a whole the actual reserves ratio R_r is greater than the required reserves ratio RR_r since the banks keep with them a higher than the statutorily required percentage of their deposits in the form of cash reserves.

By substituting the term C_r for the term C/M and the term R_r for the term R/D in equation (1.10) we derive the following equation (1.11) showing the total nominal money supply.

$$\begin{aligned} M = \\ r r r r \\ H \\ C + R - C R \end{aligned}$$

...(1.11)

Since the value of C_r and R_r is less than unity, the value of their product $C_r R_r$ must be less than the value of either of the individual values of C_r and R_r . It means that if either C_r or R_r increases and H remains constant, the nominal money supply will decrease. Consequently, the conclusion follows that the nominal money supply varies directly with the quantity of the high-powered money and inversely with the currency and reserves

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ratios. Although these three variables do not completely explain changes in the nominal money supply, nevertheless they serve as useful devices for analysing such changes. Consequently, these variables—the high-powered money (H), the currency ratio (C_r) and the reserves ratio (R_r)—are designated as the proximate determinants of the nominal money supply in the economy.

According to the monetarists—Milton Friedman, Anna Jacobson Schwartz, Phillip Cagan, to mention only a few—the above method of studying the variables which cause changes in the nominal money supply is very helpful because the determinants are not rigidly linked by either the accounting or the institutional arrangements. In practice, however, some interdependence undoubtedly exists. However, whatever small interdependence exists between these three variables, it results from certain behaviour on the part of central bank, the commercial banks and the public. It is possible to determine the nature of this interdependence among the three proximate determinants of the nominal money supply by examining the data which measures the actions of the central bank, the commercial banks and the public in the economy.

CHECK YOUR PROGRESS

7. What is the main reason behind the divergence in the views of monetarists and Keynesians?
8. How is the nominal money supply denoted as an equation?

1.5 SUMMARY

- Money ranks first among man's most important inventions and its evolution through time is an epitome of the history of human civilization. Supporting this view, John Maynard Keynes has stated that 'money, like certain other elements in civilization, is a far more ancient institution than we were taught to believe some few years ago.'
- The concept of money is very difficult to define. It belongs to the category of things which are not amenable to any single definition.
- It is partly so because money performs not one but four important functions in the economy with each function providing a criterion of moneyness and partly because these criteria are satisfied in different degrees by different assets.
- The conventional approach to the definition of money is the oldest known approach. According to this approach, the most important function of money in society is to act as the medium of exchange. Money is what money uniquely does.
- The Chicago approach to the concept of money is associated with the views of Professor Milton Friedman, his students, including David Meiselman, Phillip Cagan, David Fand, Anna Jacobson Schwartz and other monetary theorists of the University of Chicago.
- Money serves as the great instrument of commerce and industry in the economy by performing the four essential specific functions which have removed the manifold difficulties, more particularly the 'double coincidence of wants', of the pure barter system.

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- As the permanent store of value or asset, money has both certain advantages and

disadvantages over its other competing yield-giving assets such as bonds, fixed deposits in banks, shares, debentures, house, land, furniture, etc.

- The intermittent occurrence of wide movements in the general price level has attracted special attention ever since the economists first began to write on economic matters.
- The direct mechanism of the classical monetary theory which was expounded by Richard Cantillon and David Hume, related the quantity of money to the general price level by stating that an increase in the quantity of money raises prices directly through its prior effect on the aggregate demand.
- The cash-transactions approach to the quantity theory of money, usually ascribed to Simon Newcomb and Irving Fisher, was stated by the early economists, including David Ricardo, John Stuart Mill and others.
- The cash-transactions equation of exchange has been subjected to various criticisms, mostly emanating from the assumptions embodying the equation. It has been said against the equation that it says nothing about the cyclical fluctuations in prices.
- Associated with the names of the Cambridge economists Alfred Marshall, Arthur Cecil Pigou, Dennis Holme Robertson and John Maynard Keynes, the cash-balances quantity equation has ‘a much longer descent, being derived from William Petty, John Locke, Richard Cantillon, and Adam Smith.’
- The crucial difference between the two quantity equation approaches and the superiority of the cash-balances approach as compared with the cash-transactions approach can be stated in these words: ‘In terms of the Marshallian approach, sudden and rapid shifts in the desire of public to hold money may profoundly affect prices even though the monetary authority successfully maintains a high stability in the money supply.’
- In the cash-balances approach, the demand to hold money is formally identical to holding any asset in which the main determinants, apart from wealth-holders’ preferences, are their total wealth and the yields made available on the alternative forms of assets.

1.6 KEY TERMS

- **Barter:** Barter is a system of exchange where goods or services are directly exchanged for other goods or services without using a medium of exchange, such as money.
- **Money:** Money is an officially-issued legal tender generally consisting of notes and coin, and is the circulating medium of exchange as defined by a government.
- **Quantity theory of money:** In monetary economics, the quantity theory of money (QTM) states that the general price level of goods and services is directly proportional to the amount of money in circulation, or money supply.

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1.7 ANSWERS TO ‘CHECK YOUR PROGRESS’

1. The following are the four important approaches to the definition of money:
 - Conventional approach
 - Chicago approach
 - Gurley and Shaw approach
 - Central Bank approach
2. The conventional approach to the definition of money is the oldest known approach. According to this approach, the most important function of money in society is to act as the medium of exchange.
3. The two primary function of money are as follows:

- Money as a unit of value or account
 - Money as a medium of exchange
4. The most essential feature of money is its general acceptability in the community or society in which it circulates.
 5. *The Purchasing Power of Money* was published in 1911 by Irving Fisher.
 6. One of the drawbacks of the cash-balances equation is that it is inadequate in explaining the dynamic price behaviour in the economy.
 7. The views of the monetarists are sharply opposed to those of the Keynesians. This divergence of the two views is due to the fact that while the monetarists stress the power of the central bank to control the issue of money to an extent that it can ignore the monetary needs of the economy (it should, however, be noted that in the final analysis, the total stock of money depends on the willingness of the central bank to acquire assets), the Keynesians believe in a responsible central bank which responds to the monetary requirements of the economy that are strictly determined by the portfolio analysis.
 8. The nominal money supply is denoted as:

$$M = C + D$$

Where, M = the nominal money supply;

C = nominal currency; and

D = nominal demand deposits.

1.8 QUESTIONS AND EXERCISES

Short-Answer Questions

1. Briefly summarize the invention of money.
2. What is money? Examine its functions and importance in the economy.
3. 'Money is what money does.' How far is this definition of money suitable?
4. Write a short note on the four important approaches to the definition of money.
5. Identify the two primary and derivative functions of money.

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Long-Answer Questions

1. Examine the importance of a properly organized and well-developed money market with particular reference to its functions.
2. Discuss the functions which are performed by money in the economy. Can money alone perform them?
3. 'Money is anything that is commonly used and generally accepted as a medium of exchange or as a standard of value.' (Raymond P. Kent). Discuss this statement with examples.
4. Give reasons for excluding the time deposits from the aggregate money supply.
5. Describe the most essential feature of money.

1.9 FURTHER READING

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UNIT 3 BANKING

Structure

3.0 Introduction

- 3.1 Unit Objectives
- 3.2 Principles of Commercial Banking
- 3.3 Credit Creation Process
- 3.4 Specialized Banks (IDBI and NABARD)
- 3.5 Central Bank and its Functions
 - 3.5.1 Functions of the RBI
 - 3.5.2 Monetary Policy of RBI
 - 3.5.3 Instruments of Monetary Policy
- 3.6 Summary
- 3.7 Key Terms
- 3.8 Answers to 'Check Your Progress'
- 3.9 Questions and Exercises
- 3.10 Further Reading

3.0 INTRODUCTION

The word 'bank' is generally used in the sense of a commercial bank. The word is of Germanic origin. Although, some historians trace its origin to the French word 'Banqui' and the Italian word 'Banca'. A bank is referred as an establishment authorized by a government for keeping, lending, and exchanging of money or coins in the marketplace by money lenders and money changers.

A commercial bank, which is also known as business bank, is a kind of financial institution and intermediary. It is a bank that offers transactional, savings and money market accounts and accepts time deposits. The understanding of the business conducted by the commercial banks is very significant in today's conditions. Banks are said to be departmental stores of financial services as they render a wide variety of such services to their customers. The range of these services differs from bank to bank, depending mainly on the different size and the types of banks. They are also the most important function of a bank.

In this unit, you will learn about the different functions of commercial banks. This unit will also discuss the nature of the banking systems and the various services provided by them including the credit creation process. The role, functions, and monetary policy of RBI have also been explained in this unit.

3.1 UNIT OBJECTIVES

After going through this unit, you will be able to:

- Define the principles of commercial banking
- Identify the credit creation process of commercial banks
- Explain the role of specialized banks like NABARD
- Discuss the various features and functions of RBI
- State the monetary policy of RBI

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3.2 PRINCIPLES OF COMMERCIAL BANKING

Commercial banks are organized on a joint stock company system, primarily for the purpose of earning a profit. They can be either of the branch banking type, as seen in most of the countries, with a large network of branches, or of the unit banking type, as seen mainly in the USA, where a bank's operations are confined to a single office or to a few branches within a strictly limited area. Although, the commercial banks attract deposits of all kinds—current, savings and fixed—their resources are chiefly drawn from current deposits which are repayable on demand. So, they attach much importance to the liquidity of their investments and as such they specialize in satisfying the shortterm credit needs of business rather than the long-term.

The two essential functions of a commercial bank may best be summarized as the borrowing and the lending of money. They borrow money by taking all kinds of

deposits. Deposits may be received on current account whereby the banker incurs the obligation to repay the money on demand. Interest is not payable on current account deposits. When deposits are received on savings bank account as well, the bank undertakes the obligation to repay them on demand. Interest is usually allowed on savings bank deposits although there are usually restrictions on the total amount that can be withdrawn and/or the number of times withdrawals are allowed during a defined period. When deposits are received on fixed deposit accounts, the banker incurs the obligation to repay the money together with an agreed rate of interest after the expiry of a fixed period. When deposits are received on deposit accounts, the banker undertakes to repay the customer together with an agreed rate of interest in return for the right to demand from him an agreed period of notice for withdrawals. Thus, a commercial bank mobilizes the savings of the society. This money is then provided to those who are in need of it by granting overdrafts or fixed loans or by discounting bills of exchange or promissory notes. In short, the primary function of a commercial bank is that of a broker and a dealer in money. By discharging this function efficiently and effectively, a commercial bank renders a very valuable service to the community by increasing the productive capacity of the country and thereby accelerating the pace of economic development. It gathers the small savings of the people, thus reducing the quantity of idle money to the lowest limits. Then, it combines these small holdings in amounts large enough to be profitably employed in those enterprises where they are most called for and most needed. Here, it makes capital effective and gives industry the benefits of capital, both of which otherwise would have remained idle. For instance, take the practice of discounting bills of exchange. By converting future claims into present money, the commercial bank bridges the time element between the sale and the actual payment of money. This will enable the seller to carry on his business without any hindrance; and the buyer will get enough time to realize the money.

Thus, a commercial bank receives deposits which it has to repay according to its promise and makes them available to those who are really in need of them. The bank is actually distributing its deposits between the borrowers and its own vaults. Herein, lies the most delicate of the functions of a commercial bank.

Besides these two main functions, a commercial bank performs a variety of other functions which may broadly be grouped under two main heads, viz., the agency services and the general utility services.

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Agency Services

A commercial bank provides a range of investment services. Customers can arrange for dividends to be sent to their bank and paid directly into their bank accounts, or for the bank to detach coupons from bearer bonds and present them for payment and to act upon announcements in the press of drawn bonds, coupons payable, etc. Orders for the purchase or sale of stock exchange securities are executed through the banks' brokers who will also give their opinions on securities or lists of securities. Similarly, banks will make applications on behalf of their customers for allotments arising from new capital issues, pay calls as they fall due and ultimately obtain share certificates or other documents of title. On certain agreed terms, the banks will allow their names to appear on approved prospectuses or other documents as bankers for the issue of new capital; they will receive applications and carry out other instructions.

A commercial bank undertakes the payment of subscriptions, premia, rent, etc., on behalf of its customers. Similarly, it collects cheques, bills of exchange, promissory notes, etc., on behalf of its customers. It also acts as a correspondent or representative of its customers, other banks and financial corporations.

Most of the commercial banks have an 'Executor and Trustee Department'.

Some may have affiliated companies to deal with this branch of business. They aim to provide a complete range of trustee, executor or advisory services for a small charge. The business of banks acting as trustees, executors, administrators, etc., has continuously expanded with considerable usefulness to their customers. By appointing a bank as an executor or trustee of his/her will, the customer secures the advantage of continuity, avoiding to have made changes, impartiality in dealing with beneficiaries and in the exercise of discretions and the legal and specialized knowledge pertaining to executor and trustee services. When a person dies without making a will, the next-of-kin can employ the bank to act as administrator and to deal with the estate in accordance with the rules relating to intestacies. Alternatively, if a testator makes a will but fails to appoint an executor, or if an executor is unable or unwilling to act, the bank can usually undertake the administration with the consent of the persons who are immediately concerned. Banks will act solely or jointly with others in these matters, as also in the case of trustee for stocks, shares, funds, properties or other investments. Under a declaration of trust, a bank undertakes the supervision of investments and distribution of income; a customer's investments can be transferred into the bank's name or control, thus enabling it to act immediately upon a notice of rights issue, allotment letters, etc. Alternatively, where it is not desired to appoint the bank as nominee, these services may still be carried out by appointing the bank as attorney. Where business is included in an estate or trust, a bank will provide for its management for a limited period, pending its sale to the best advantage as a going concern or transfer to a beneficiary.

Private companies wishing to set up pension funds may appoint a bank as custodian, trustee and investment advisor, while retaining the administration of the scheme in the hands of the management of the fund.

Most banks will undertake the preparation of income tax returns on behalf of their customers and claim for the recovery of overpaid tax. They also assist the customers in checking the assessments. In addition to the usual claims involving personal allowances and reliefs, claims are prepared on behalf of residents abroad, minors, charities, etc.

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General Utility Services

These services are those in which the bank's position is not that of an agent for his customer. They include the issue of credit instruments like letters of credit and travellers' cheques, the acceptance of bills of exchange, the safe custody of valuables and documents, the transaction of foreign exchange business, acting as a referee as to the respectability and financial standing of customers, providing specialized advisory service to customers, etc.

Banker's Drafts and Letters of Credit

By selling drafts or orders and by issuing letters of credit, circular notes, travellers' cheques, etc., a commercial bank is discharging a very important function. A banker's draft is an order, addressed by one office of a bank to any other of its branches or by any one bank to another, to pay a specified sum to the person concerned. A 'letter of credit' is a document issued by a banker, authorizing some other bank to whom it is addressed, to honour the cheques of a person named in the document, to the extent of a stated amount in the letter and charge the same to the account of the grantor of the letter of credit. A letter of credit includes a promise by the issuing banker to accept all bills of exchange to the limit of credit. When the promise to accept is conditional on the receipt of documents of title to goods, it is called a 'documentary letter of credit'. When the promise is unconditional, it is called a 'clean letter of credit'. Letters of credit may again be classified as revocable and irrevocable. A 'revocable letter of credit' is one which can be cancelled at any time by the issuing banker. However, the banker will still be liable for bills negotiated before cancellation. An 'irrevocable letter of credit' is one

which cannot be cancelled before the expiry of the period of its currency. 'Circular letters of credit' are generally intended for travellers who may require money in different countries. They may be divided into 'travellers letter of credit' and 'guarantee letters of credit'. A 'travellers letter of credit' carries the instruction of the issuing bank to its foreign agents to honour the beneficiary's drafts, cheques, etc., to a stated amount which it undertakes to meet on presentation. While issuing a 'guarantee letter of credit', the bank secures a guarantee for reimbursement at an agreed rate of interest, or it may insist on sufficient security for the grant of credit. There is yet another type which is known as 'revolving credit'. Here, the letter is so worded that the amount of credit available automatically reverts to the original amount after the bills negotiated under them are duly honoured.

Circular Notes, Travellers Cheques, Circular Cheques

Circular notes are cheques on the issuing banker for certain round sums in his own currency. On the reverse side of the circular note is a letter addressed to the agents specifying the name of the holder and referring to a letter of indication in his hands, containing the specimen signature of the holder. The note will not be honoured unless the letter of indication is presented. Travellers' cheques are documents similar to circular notes with the exception that they are not accompanied by any letter of indication. Circular cheques are issued by banks in certain countries to their agents abroad. These agents sell them to intending visitors to the country of the issuing bank.

Safe Custody of Valuables

Another important service rendered by a modern commercial bank is that of keeping in safe custody valuables such as negotiable securities, jewellery, documents of title, wills,

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deed-boxes, etc. Some branches are also equipped with specially constructed strong rooms, each containing a large number of private steel safes of various sizes. These may be used for a small fee. Each user is provided with the key of an individual safe and thus not only obtains protection of his/her valuables but also retains full personal control over them. The safes are accessible at any time during banking hours, and often longer.

Night Safes

For shopkeepers and other customers who handle large sums of money after banking hours, 'night safes' are available at many banks. Night safe takes the form of a small metal door on the outside wall of the bank, accessible from the street, behind which there is a chute connecting with the bank's strong room. Customers who require this service are provided with a leather wallet, which they lock before placing in the chute. The wallet is opened by the customer when he calls at the bank the next day to get the contents credited to his account.

Referee as to the Respectability and Financial Status of the Customer

Another function of great value, both to banks and businessmen, is that of the bank acting as a referee as to the respectability and financial status of the customer.

Bank Giro

Among the services introduced by a modern commercial bank during the last quarter of a century or so, the 'bank giro' and 'credit cards' deserve special mention. The 'bank giro' is a system by which a bank customer with many payments to make, instead of drawing a cheque for each item, may simply instruct his bank to transfer to the bank accounts of his creditors the amount due from him. He writes one cheque debiting his account with the total amount. Credit advices containing the name of each creditor with the name of his bank and branch will be cleared through the 'credit clearing' of the clearing house, which operates in a similar way as for the clearing of cheques. Even non-customers of a bank may make use of this facility for a small charge. A direct debiting service is also operated by some banks. This service is designed to assist

organizations which receive large number of payments on a regular basis. A creditor is thereby enabled, with the prior approval of the debtor, to claim any money due to him direct from the debtor's bank account. To some organizations, for example, insurance companies, which receive, say, six equal sums on six dates in a year, the scheme is only an extension of the standing order facility but for the public utilities and traders which send out invoices for valuable amounts at differing times, the scheme is an entirely new one.

Credit Cards

A credit card is basically a payment mechanism which allows the holder of the card to make purchases without any immediate cash payment. Credit limit is fixed by the issuing bank and the limit is determined by the financial history as well as the type of card.

Users are issued with a card on production of which their signatures are accepted on invoices in merchant establishments participating in the scheme. The issuing bank makes the payment to the merchant establishment selling the relevant goods or services. The holder to whom the card is issued, in turn, reimburses the bank on receipt of the billing statement. Generally, it is not necessary to reimburse the bank with the entire amount on the billing statement. After making payment of the minimum amount due every month,

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the balance could be staggered over a period. Of course, outstanding balance plus any overdue will attract service charge at a certain rate. Also, users are generally required to pay a regular subscription for the use of the service. Different types of cards are available. The benefits attached to the card vary according to the type of the card. Often, the bank which issues the card will be a member of a payments brand. For instance, VISA is a payments brand with global payments system. Its cards are accepted at numerous locations (about 23 million merchant establishments) all over the world. All establishments displaying VISA logo accept VISA cards for all transactions. Of course, VISA itself does not offer cards or financial services; it only advances new payment products and technologies on behalf of its members.

On every card transaction conducted, the merchant establishment will give a commission which will be shared by the issuing bank and the acquirer bank (i.e., the bank which approaches the merchant establishment for its acceptance of the card). If it is a branded card, a part of the commission will go to the payments brand. For instance, if it is a VISA card, a part of the commission will go to VISA. Suppose Bank 'A' has convinced merchant establishment 'X' to accept VISA cards. This means that all VISA cards will be accepted by establishment 'X'. In case establishment 'X' accepts the VISA card issued by Bank 'B', then the commission will be shared by Bank 'A', Bank 'B' and VISA. Establishment 'X' will collect the amount due to it from Bank 'A' and Bank 'A' will collect the amount from Bank 'B' (the bank which has issued the card). Bank 'B' will collect the amount from the card holder. The entire transaction is routed via VISA.

Kisan Credit Cards and Laghu Udyami Credit Cards

A Kisan Credit Card (used to be designated as 'green card' by some banks) issued by Indian banks, aimed at providing adequate and timely support from the banking system to the farmers for their cultivation needs including purchase of inputs in a flexible and cost effective manner. More specifically, kisan credit cards will facilitate farmers in the purchase of agricultural inputs such as seeds, fertilizers and pesticides and to draw cash for other production and ancillary needs as many times as they wish. Unlike the usual credit cards, kisan credit cards are issued based on the landholding of agriculturists. As such, the provision of one-by-six scheme (i.e., the provision requiring the holder of a credit card to furnish income tax return) is not applicable to holders of kisan credit cards. The credit extended in the case of a kisan credit card would be revolving cash credit and

provides for any number of drawals and repayments within the limit. The quantum of limit is based on operational landholding, the cropping pattern and scales of finance approved for the area. The cards are valid for three years and subject to an annual review.

Encouraged by the kisan credit card scheme, Laghu Udyami Credit Cards have been introduced in India for providing simplified and borrower-friendly credit facilities to retail traders, artisans, professionals and self-employed persons, small industrial units and small businessmen including those in the tiny sector.

Debit Cards

The main difference between credit cards and debit cards lies in the words 'credit' and 'debit'. In case of a credit card, the card holder makes the cash payment at the end of the month. On other hand, in the case of a debit card, it runs down ones deposit account the moment the sale is made. In other words, while using a debit card, one is using ones

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own money in the bank account. Thus, while making a payment to a merchant establishment by using a debit card, it assumes the form of a transaction between the establishment and ones bank account. Debit cards are more readily accepted by merchant establishments since they get instant payment. Debit cards free the card holder from carrying cash for his/her purchases. Although, debit cards are convenient in one sense, the card holder has to be extremely careful with the card. If the card is lost or is stolen, the entire balance in the bank account could be emptied with a single purchase by an unscrupulous person.

ATM Cards

An ATM (Automatic Teller Machine) Card is a variation of a debit card which one can use in a cash machine by punching in ones PIN (Personal Identification Number) for making cash withdrawals from ones bank account. ATM cards have the advantage over debit cards in that a person other than the card holder will not be able to use it for cash withdrawals because of the secrecy surrounding the card holder's Personal Identification Number. Also, most banks limit the amount of cash that can be withdrawn on any single day.

Budget Accounts

Some banks are opening budget accounts for credit-worthy customers. The bank guarantees to pay, for a specific charge, certain types of annual bills (e.g., fuel bills, rates, etc.,) promptly as they become due, while repayments are spread over a twelvemonthly period from the customer's account.

All these money transmission services have particular regard to the developments in computerised book-keeping which the banks in most countries have already introduced.

EFT (Electronic Funds Transfer) Service

Another important service which is of comparatively recent origin is the Electronic Funds Transfer (EFT) service. This is a service under which funds are transferred electronically over the telephone, either nationally or internationally. International funds transfers from applicant to beneficiary are made in as little as a few seconds. The international network known as 'SWIFT' (Society for Worldwide Interbank Financial Telecommunications), an organization promoted by banks and financial institutions around the world, is utilized to facilitate the speedy transfer of funds across international destinations without any paper work and expeditious efficiency. SWIFT is the largest network in the world which has around 4,800 users in 130 countries. This is a path breaking technology that will ultimately pave the way for paperless banking. In addition to the service which it renders to individual customers, it will go a long way in curing the corporate sector's headaches of cash management in multiple locations.

Overseas Trading Services

Recognition of overseas trade has encouraged modern commercial banks to set up branches specializing in the finance of foreign trade. Banks in some countries have taken interest in export houses and factoring organizations. Assisted by banks affiliated to them in overseas territories, they are able to provide a comprehensive network of services for foreign banking business, and many transactions can be carried through from the start to finish by a home bank or subsidiary. In places where banks are not directly represented by such affiliated undertakings, they have working arrangements

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with correspondents so that the banks are in a position to undertake foreign banking business in any part of the world.

The banks provide more than just a means for the settlement of debts between traders, both at home and abroad for the goods they buy and sell. They are also providers of credit and enable the company to release the capital which would otherwise be tied up in the goods exported. An outline of some of the services provided by banks for overseas traders is given.

For centuries, the bill of exchange has been one of the chief means of settlement in trade. Its function is to enable a seller or exporter of goods to obtain cash as soon as possible after the dispatch of goods, and yet enable the buyer or importer to defer payment until the goods reach him or later.

There are many ways in which trade may be financed with bills of exchange.

Two common ways are as follows:

1. The exporter will draw a bill of exchange on the importer, or, by arrangement between the parties, on the importer's bank, for the amount of the exporter's invoice for the goods. Shipping documents (usually the invoice, marine insurance policy and the 'bill of lading' which is the shipowner's receipt for the goods) which will convey title to the goods are attached to the bill of exchange. The exporter will sell ('negotiate' in technical terms) the bill with the documents to a local banker. The receipt of the documents of title along with the bill means that, in effect, goods are in possession. Thus, the bank will be willing to pay the exporter practically the full amount of his invoice and bill. The bank will immediately forward the bill and the documents to its banking correspondents or agents in the importer's country to be presented to the importer, or the importer's bank as the case may be, for payment if the bill is payable on demand, or for acceptance if the bill is a 'term bill'.

2. The importer's bank, at its request, will arrange for its banking correspondents or agents in the exporter's country to accept a term bill drawn on them by the exporter, and to be accompanied by shipping documents mentioned in (1) above. (Such an arrangement is an example of 'opening credit' which is mentioned below). When the bill is accepted, it will be returned to the exporter who can either keep it until the period of the bill expires and then claim payment from the accepting bank, or, as is more likely in practice, sell the bill to his own or other banks. The accepting bank, upon accepting the bill, will detach the shipping documents and send them to the importer's bank.

If a bill is payable on demand (i.e., a 'demand bill'), the importer, or his bank on his behalf if the bill is drawn on that bank, has to pay the whole amount when the bill is presented.

If the bill is drawn payable at a later date (i.e., a 'time bill' or a 'term bill'), for example three months after presentation, it is, upon presentation, accepted by the importer if it is drawn on him, or by his bank on his behalf if it is drawn on it by special arrangement. However, the importer is not called upon to pay until the three months are up.

Usually, the arrangement between the buyer and the seller will be that the shipping

documents which accompany the bill are to be detached upon payment or acceptance of the bill by the importer or by a bank on his behalf. The documents thus become available to the buyer so that he can take delivery of the goods when the ship arrives, resell them in the ordinary way; and from the proceeds recoup himself or his bank, or make funds available to meet the bill when it matures.

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An overseas buyer may arrange through his bank in the home country to open a documentary credit in favour of the seller. This is an undertaking that the bank will honour drafts drawn in accordance with the terms of credit, if accompanied by stipulated shipping documents, insurance policies, etc., and presented not later than the date of expiry of the credit. The terms usually cover the nature, price and quantity of the goods, the method of shipment, the documents to be attached and the date by which shipment must be effected. The creditor may undertake payment of a demand draft or acceptance of a term draft. It may be expressed in home currency or in foreign currency, this depending on the condition of sale. It may be either revocable or irrevocable. The former may be cancelled at any time, but the latter cannot be cancelled without the consent of both the parties. Therefore, an irrevocable credit provides much greater protection to the exporter.

If, for instance, a foreign importer has no account with an Indian bank, he will open the credit with his local bank. The exporter may, however, prefer to receive a corresponding advice that the credit is opened from an Indian bank. Consequently, it is usual for the foreign bank to instruct its Indian banking correspondent to advise the credit to the exporter. As an additional safeguard, an Indian exporter may require his bank not only to advise but also to undertake responsibility by adding its confirmation. This is known as a 'confirmed credit'. Having received the advice on shipment of the goods, the exporter must lodge the documents within the time allowed by the credit. If the documents are in order as stipulated in the credit, the exporter will receive immediate payment if it provides for sight payment. If it calls for a bill drawn payable after sight, the bank will accept the bill which will then be available for discount. If, for any reason, the exporter is unable to present the document he must request the importer to instruct the relevant bank to extend or amend the credit.

In case where it is not possible to arrange a documentary credit and the arrangement is for payment to be made only when the goods have been sold, a bank can usually undertake the dispatch of the shipping documents and arrange the goods to be warehoused and insured in the name of a correspondent bank, pending delivery of the goods in part or in whole to the exporter's agent against payment. The correspondent bank will then remit proceeds of sales as and when they are made by the agent. Exporters who are dealing with first-class agents may be prepared to ship their goods on open account. In such cases, the exporter usually sends the documents directly by air mail to the consignee, who acts as his agent for the sale of the goods. Remittances, in order to avoid the inconveniences of collection, may be by a cheque on an Indian bank or by a telegraphic transfer.

Information and Other Services

As part of their comprehensive banking services, many banks act as a major source of information on overseas trade in all its aspects. Some banks produce regular bulletins on trade and economic conditions at home and abroad, and special reports on commodities and markets. In some cases, they invite enquiries from those wishing to extend their foreign trade, and are able through their correspondents to furnish the names of reputable and interested dealers of goods and commodities and to advise on the appointment of suitable agents. For businessmen travelling abroad, letters of introduction indicating the purpose of journey undertaken, can be issued addressed to banking correspondents in

the various centres it is proposed to visit. In this way, it is often possible to establish new avenues of business. On request, banks obtain confidential opinions on the financial

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standing of companies, firms or individuals at home or overseas for customers for the purpose of business.

Commercial banks furnish advice and information of trade, outside its scope. If it is desired to set up a subsidiary or branch overseas (or, for an overseas company to set up in the home country) they provide detailed information on local legal requirements on company formation, tax requirements, exchange control and insurance, helping to establish contact with local banking organizations.

To sum up, the services rendered by a modern commercial bank is of inestimable value. It constitutes the very life blood of an advanced economic society. In the words of Walter Leaf:

‘The banker is the universal arbiter of the world’s economy.’

Certain Sound Commercial Principles

Just as in the case of any other commercial enterprise, the commercial banks strive to earn a profit. However, is profitability everything which a bank should pay attention to? Can we justify a commercial bank in employing its funds in a risky manner in anticipation of windfall profits? The answer is definitely in the negative. A commercial bank is a custodian of others’ surplus funds. Therefore, while earning a profit, the bank should never forget the fact that it is doing business with the funds of others, which it acquires because of its credit. It has been seen that these funds (deposits) are either repayable on demand or after the expiry of a fixed period. In either case, the bank must be ready to meet the liabilities whenever necessary. In other words, it means that the bank has many outstanding contracts for the future delivery of money. In case of failure, it will suffer in its credit which is the very basic foundation on which its business stands. Not only will it feel the shock of such a failure, but it will also be transmitted to the other links of the banking system, thereby precipitating nation-wide bank failures. Hence, a commercial bank should always bear in mind that it is the guardian of a very delicate mechanism which paves the way for future economic development and which, if disturbed, will create monetary disequilibrium with all the evil effects incidental thereto. Obviously, a commercial bank should take the necessary precautions to keep its assets as liquid as possible. Now, the question arises as to what exactly is meant by the term ‘liquidity.’ By ‘liquidity’ one means the capacity to produce cash on demand. No doubt, the most liquid asset is cash in the vaults of a bank. It is necessary for a bank to keep a certain percentage of the deposits in the form of liquid cash as reserve, either in its own vaults or with his bank, generally the Central Bank. However, such liquid cash does not earn anything and as such it is purely idle money, intended to provide the necessary liquidity by meeting the immediate withdrawals of deposits. As a rule, successful banking is dependent on the capacity of these reserves to meet the immediate requirements.

When liquidity is provided by the cash reserves as above, a bank should invest its excess money in some assets which are liquid in nature and at the same time which could earn an income.

‘Liquid assets’ may be explained briefly. These are which can be turned into cash quickly and without loss, to meet the claims of the customers. However, if an asset is to be turned into cash quickly, it must be shiftable in nature. In other words, the liquidity of an asset depends on the question of shifting it to the central bank or to others willing to supply cash in exchange for it. For example, if a bank holds a first class bill of exchange, among its other assets, which satisfies the eligibility rules of the central bank, it can be rediscounted with the central bank when the bank is short of funds. Again, a government

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security satisfies the quality of an ideal liquid asset since it is in great demand in the stock exchange and as such shiftable. However, it is important to remember that liquidity implies not only shiftable but also shiftable without loss. To take an example, the ordinary shares of an industrial enterprise may be shiftable but only at a discount. Here shiftable is possible only at a loss and hence it cannot be considered as an ideal banking asset.

The conclusion that one arrives at from the above analysis, is that commercial banks, while employing their funds, should pay regard both for profitability and liquidity. Liquidity in its turn is dependent on shiftable without loss. An important point to be remembered in this connection is that liquidity should not be sacrificed at the altar of profitability. At the same time no less important is it to remember that to maintain excessive liquidity is to sacrifice earnings, without which banking operations cannot be carried on successfully. An efficient and effective commercial bank would, therefore, follow a via media between liquidity and profitability while employing its funds and selecting its assets.

Employment of Funds by Commercial Banks

Generally, following are the important items seen on the assets side of the balance sheet of a commercial bank:

- Cash in hand
- Money at call and short notice
- Bills discounted
- Investments
- Loans and advances

The above items are given in the order of liquidity.

The first item appearing on the asset side of a commercial bank's balance sheet is 'cash in hand', including cash reserve at the central bank and demand deposits with other banks. This is the most liquid of all assets. From the point of view of profitability, a banker is tempted to minimize his cash holdings, while from the point of view of liquidity, he is tempted to maximize his cash holdings. To maintain more reserves than what is necessary is to impair the profits. The English bankers usually maintain a cash ratio of 8 per cent while in India, a higher cash ratio is desirable owing to the undeveloped and unpredictable nature of the money market.

A banker is generally guided by experience in deciding what proportion of his deposits in cash will enable him to meet all demands readily. In addition to the minimum requirements indicated by experience, a wise banker must necessarily allow for unpredictable needs. In this connection, certain important considerations influencing the cash reserves of a banker may be pointed out.

In the first place, if the customers are highly banking minded, the need for liquid cash will be small because in that case, depositors will seldom demand the payment of cash and will content themselves by the transfer of rights which the bank can do by mere book entries. Second, the banking habits of the customers and the business conditions of the locality will have an important bearing on the cash reserves. Certain businesses carried on by the depositors may make heavy occasional demands for cash which the banker will have to meet with adequate provision of liquid cash. Thirdly, it is also dependent on the reserves kept by other banks of the locality. If, certain banks are keeping higher amounts of cash reserves, other banks will be compelled to increase their cash ratio in

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their bid for popularity. Further, the nature of the accounts and the size of average deposits also influence cash reserves. For instance, if the accounts are of a fluctuating nature, a higher cash reserve may be required. So also the cash reserves of a bank

having only a few large deposits will be generally large because of the chances of heavy withdrawals. On the other hand, if the bank has a large number of small sized deposits, the danger of large withdrawals by any individual customer will be less and hence it need not maintain a large amount of liquid cash. Again, the presence of a bankers' clearing house greatly reduces the need for liquid cash to be kept by a bank because it has only to provide for the difference between the cheques drawn on it and the cheques drawn by it on other banks. Even this difference is settled by mere book entries by the clearing house. Lastly, the bank has to take into account probable receipts of cash by it and probable demands upon it, in the near future.

Thus, the ratio of liquid cash to deposits which a banker should maintain is dependent upon a number of considerations. It varies from place to place and from bank to bank. Therefore, it is not possible to lay down any hard and fast rule regarding the exact cash reserve ratio which a bank should maintain. It has to give due consideration to the various factors discussed above and has to come to a conclusion as to the amount of liquid cash which it should maintain. In this connection, it may be pointed out that commercial banks, in most countries, are statutorily required to maintain a minimum reserve of liquid cash.

Earning Assets of a Bank

The cash reserves of a bank may be strengthened by a judicious selection of certain earning liquid assets. Among these 'money at call and short notice' stands first. This item represents largely the amounts lent to the discount market and/or to stock exchange which are recoverable either on demand or on serving a short notice. This constitutes the second line of defence. This asset has an advantage over 'cash reserves', the first line of defence of a commercial bank in so far as it satisfies, to a certain extent, both the attributes of a sound banking asset, viz., profitability as well as liquidity. It is liquid in the sense that it is recoverable at call or short notice; it is profitable in the sense that it earns interest.

'Bills discounted' is also considered as a highly earning liquid asset and is included among the 'money market assets.' It is considered to liquidate itself automatically out of the sale of the goods covered by such a bill (i.e., a first class bill of exchange is considered to be a self liquidating paper). Again, it is readily shiftable to the central bank (by rediscounting it with the central bank) without much loss because of the very short length of life of such a bill. As a matter of fact, a bill of exchange is generally of three months duration and as such the loss involved in rediscounting it will not be very great, even when it is not shifted. All this indicates that 'bills discounted' is one of the most earning liquid assets, satisfying both the qualities of an ideal banking asset.

It is not unusual for a commercial bank to invest its funds in stock exchange securities like government securities, semi-government securities, industrial securities, etc. These are represented by the term 'investments'. They enable the bank to obtain more earning than that afforded by 'loans at call and short notice' or 'bills discounted', although they are less liquid. Here the bank gives importance not only to the safety of the investment, but also to the possibility of easy conversion into cash without loss. The principles that influence a bank in rating these securities while selecting them are the safety of capital, easy marketability, stability of price and stability of income. The bank

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should always bear in mind that in buying these securities it is not its primary object to gain by a possible rise in the prices of these securities. Consideration should be given to this factor only if it is satisfied with the safety and stability of capital. Generally, commercial banks prefer government securities to the shares and stocks of joint stock companies.

The reasons are manifold. Firstly, the repayment of capital is ensured because this depends on the creditworthiness of the whole nation, whereas in the case of an ordinary

stock exchange security, safety of capital is entirely dependent on the creditworthiness of a single institution. Secondly, the yield from a government security is steady and reasonable. Thirdly, they are easily saleable without causing a glut in their market prices, whereas in the case ordinary industrial securities, sale of a large block of shares is likely to depress their prices.

The item 'loans and advances' comes next in the order of liquidity. For all practical purposes they are not shiftable. Of course, this is the most profitable of a bank's assets, and a bank's earnings are mainly derived from these assets. As a rule, a commercial bank will lend only for short-term commercial purposes. It is not considered to be its duty to provide long-term loans for investment purposes. Such loans are provided by specialized agencies such as industrial banks. The reason advanced in support of this view is that in the case of long-term loans, the bank will find it difficult to realize them when emergencies arise. For example, in the case of a mortgage, the mortgaged property may cover the loan with a safe margin. However, when the bank needs liquid cash most, it may find it difficult to convert the mortgaged property into liquid cash. Herein, lies the meaning of the oft-quoted statement. 'The art of banking lies in knowing the difference between a mortgage and a bill of exchange.' In the case of a bill of exchange, it is of a self liquidating character and offers an ideal security for a bank's investment for reasons already explained.

Certain general principles may be laid down which should guide a commercial bank when it is making loans and advances. Before granting a secured loan, it should carefully consider the margin of safety offered by the security, possibility of fluctuations in its value and possibility of shiftable. In case of an unsecured loan, its repayment entirely depends on the credit of the borrower. As such, the cardinal principles which the bank should consider are 'character', 'capacity' and 'capital' (usually referred to as the three Cs) of the borrower. In either case the bank should aim at spreading these loans as widely as possible over many industries and localities. It is also advisable for a bank to advance moderate amounts to a large number of customers than advance large amounts to a small number of customers.

In addition to the above items, certain other items also appear on the assets side of a bank balance sheet, viz., 'acceptances and endorsements as per contra' and 'furniture, premises, etc'. Among these items, the item 'acceptances and endorsements as per contra' refers to the amounts due from the customers on whose behalf the bank has accepted bills of exchange. These amounts are due from the customers and hence they are considered as assets. In a certain sense, this item represents a liability of the bank also since the liability to honour these obligations will fall upon the bank if the customers fail to meet them on the due dates.

The other items such as furniture, premises, etc., are not important from the point of view of the investment portfolio of a bank as they are the least liquid of all the assets. Further, they are not intended for conversion into cash to meet an emergency.

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Self Liquidating Paper Theory vs Anticipated Income Theory

Traditional banking theory favoured by the conservative bankers holds that the earning assets of a bank should be limited to short-term self liquidating productive loans. These include self liquidating commercial papers or short-term loans intended to provide the current working capital, which in itself is of a self liquidating nature. The merit of the 'self liquidating theory' of commercial bank loans is derived from the fact that such loans are considered to liquidate themselves automatically out of the sale of goods covered by such a transaction. For instance, look at the case of a bill of exchange, a typical example of a self liquidating paper, drawn for the purpose of purchasing raw materials. The bill is covered by a genuine commercial transaction. And a bank is justified in giving

a loan against such a paper because such self liquidating papers automatically provide the bank with liquidity through loan repayments. Not only that but they are also shiftable to the central bank in times of emergencies since the central bank, being the lender of the last resort, is willing to rediscount such self liquidating papers. The loss avoiding aspect of liquidity is also present here because of the very short periods for which these loans are given. Moreover, they protect the business world against inflation because of their elastic nature to correspond with trade demands. Their volume increases as production increases and decrease as production decreases. No wonder, the traditional bankers heavily favoured the claims of self liquidating theorists.

The validity of the self liquidating theory, however, has been challenged by certain modern writers. They contend that the transaction covered by a self liquidating paper does not by itself always guarantee the liquidity of the loan, especially when there is an abnormal fall in the prices of those commodities covered by the transaction. It is said that customers' loans to provide their current working capital are not a safe and reliable source of bank liquidity. The contention that self liquidating commercial loans provide protection against inflation has also been challenged by the critics. They argue that during boom periods, when the business conditions are prosperous, the borrowers increase their loans by offering more and more self liquidating papers. As full employment is reached, the prices increase because of the increase in the money supply as compared to the output, introducing inflationary tendencies in the economy. They conclude by saying that the theory of self liquidating loans has fallen out of date. And as an alternative, they advocate a new theory of bank liquidity, viz., 'Anticipated Income Theory of Liquidity.' The origin of this theory lies in the extension of term loans by the commercial banks of the USA for financing long-term capital needs of industry. The loans are granted on the specific condition on the part of the borrower to conduct the financial and other affairs in such a manner as agreed upon between him and the bank. The loans are to be liquidated out of the anticipated earnings of the borrowing enterprise.

Whatever be the merits of such a theory, a point may be said in favour of the traditional theory of commercial bank assets. When a bank provides short-term self liquidating productive loans, it is fairly easy for the bank to gauge the liquid position of its customer because of the short length covered by such loans. In the case of long-term loans granted on the basis of anticipated incomes of such loans, the question involved is not one of gauging the current liquidity position of the borrower, but the future earning capacity of the borrower. This depends on the correct assessment of a number of factors which may go wrong. Due to this, conservative bankers still find favour with the view that it is always good commercial banking to make short-term self liquidating productive loans.

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CHECK YOUR PROGRESS

1. What is the primary function of a commercial bank?
2. Define a 'letter of credit'.
3. What is a bank giro?
4. What is the main difference between credit cards and debit cards?

3.3 CREDIT CREATION PROCESS

From the previous analysis, it is clear that commercial banks always try to maintain their holdings of idle cash to the lowest extent possible. In their attempt to achieve this end, they unwittingly increase the total amount of money in circulation in the community. It, however, does not mean that they increase the total amount of legal tender currency which is an exclusive prerogative of the central bank.

When it is said that a banker is lending money, he is actually lending money in the deposit credit with a right to the borrower to draw cheques against it. For instance, let us

take the case of a loan granted to a customer. Instead of paying away the whole loan in the form of liquid cash, the bank will place the amount to the credit of the borrower. Thus, the borrower acquires a claim against the bank, just as a sum of money deposited by him with the bank creates a claim against the bank. Assuming the borrower draws cheques in favour of other people, they pay these cheques into their own banks for collection, and their deposits go up. Here, one may agree with Hartley Withers in that 'every loan creates a deposit'. Again, by purchasing securities or any other banking assets also a bank is adding to the total supply of money.

When the bank buys securities, it pays for them by its own cheque. This cheque, like a currency note issued by the central bank, is an IOU ('I Owe You') of the bank issuing it. And this is accepted by the seller of the securities because of his faith in the ability of the bank to produce cash on demand. The seller deposits this cheque in the very same bank or with any other bank where he has an account, thereby creating additional deposit money. Thus, the commercial banks as a system can and do increase the total amount of money in circulation by increasing the purchasing power of the people through the deposit money created by them.

A close analytical study of the mechanism of banking will simplify matters more.

Let us take the case of a community where there is only one bank and where the people are highly banking minded so that all transactions are settled by means of cheques.

Further, let us assume that that total amount of legal tender currency in circulation is ` 10,000 and the bank knows by experience that 10 per cent of its deposits as cash reserves is sufficient to meet the demands of its customers.

Since, there is only one bank in the community, people will deposit all their money in this particular bank. The balance sheet of the bank would then be:

<i>Liabilities</i> ` <i>Assets</i> `	
Deposits 10,000	Cash in Hand 10,000

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According to our assumption, the bank need maintain a cash reserve of only 10 per cent of the deposits and can safely lend the balance amount of ` 9,000 to those who are in need of funds. The bank will place this amount to the credit of the borrowers, giving them the right to operate their accounts with cheques. Their deposits will consequently go up by this amount. The balance sheet of the bank, then, would be:

<i>Liabilities</i> ` <i>Assets</i> `	
Deposits (original) 10,000	Cash in Hand 10,000
Deposits (i.e. credit	
Balance of borrowers) 9,000	Loans to clients 9,000
19,000	19,000

These deposits, now standing to the credit of the borrowers are, as we know, claims against the bank. As such they command a purchasing power and hence they may be considered as good as money. Suppose the borrowers draw cheques in favour of their creditors. The payees of these cheques will not require liquid cash over the counter since they are highly banking minded, according to our supposition. On the other hand, they will deposit these cheques with our supposed single bank for collection. Here, what happens is merely a transfer of the credit balance of the borrowers to the credit of the accounts of the payees of their cheques. In short, although the total amount of legal tender currency in circulation is only to the order of ` 10,000, our bank, through the process of creating additional deposit money, has brought into effective circulation an additional amount of ` 9,000, thereby raising the total supply of money from ` 10,000 to ` 19,000. The power of the bank to increase the amount of money in circulation does not come to an end here. It can further increase the supply of money.

As shown in the above balance sheet, the amount of the deposits of the bank is now ` 19,000. The assumption is that the bank should maintain a cash reserve ratio of only 10 per cent. To maintain this, the bank only needs to provide an additional amount of

₹ 900 over and above the amount of ₹ 1,000 which it already maintains. Even then there is a balance of ₹ 8,100 in the vaults of the bank which it can lend without undergoing any risk. Now, the balance sheet position would be:

<i>Liabilities</i>	<i>Assets</i>
Deposits (original)	10,000
Deposits (deposited by the Payees of the cheques issued by the first borrowers)	9,000
Deposits (credit balance of Subsequent borrowers)	8,100
	8,100
	17,100
	27,100
	27,100

Here, the bank has to keep an additional cash reserve of ₹ 810. The total cash reserves increase to ₹ 2,710. Still there is a balance of loanable funds with the bank, amounting to ₹ 7,290.

Thus, the bank can go on increasing the creation of additional money. However, there are questions that crop up. Is it possible for the bank to increase credit without any limit? Is the power of the bank to increase the supply of deposit money unlimited? The answer is definitely in the negative.

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Limitations on the Creation of Credit

The power of commercial banks to create credit is limited mainly by the cash reserves which they have to hold against their deposits and the total amount of legal tender currency issued by the central bank. Every bank has to meet the demands of its customers to pay cash over the counter. Thus, a working reserve of liquid cash is always necessary for a bank. Of course, if the people are highly banking minded, a lower cash reserve will be sufficient. However, in the case of a community where the habits are not well developed, a higher cash reserve will be essential. In either case, a cash reserve is necessary. This acts as a brake on the power of the banks to create credit. To revert to the previous illustration, our supposed bank can go on creating further and further credit money till it finds that it has no more liquid cash to maintain the 10 per cent cash reserve ratio. In other words, it is in a position to supply more and more credit up to an additional amount of ₹ 90,000. If it wants to expand credit still further, either there should be an additional supply of liquid cash, which entirely is the sole prerogative of the central bank, or the cash ratio should be lowered which can be done only at its own peril. Moreover, a minimum cash reserve ratio is prescribed by law in most countries. Thus, a bank's power to create credit is limited by two factors, viz., the cash reserve ratio and the total amount of legal tender currency.

So far the analysis was confined to a community where there is only one bank.

This is not a realistic assumption. However, admittedly, the multiplicity of banks will not make any material alteration in the mechanism of credit creation and the limitations on it. The banking system, taken as a whole, will be conducting its operations on the very same lines. The only difference is that if any bank tries in an isolated manner to expand credit more than the other banks, it will lose cash to other banks. So, in the case of a network of branches, each bank will have to keep in step with the others whenever it is creating credit.

In conclusion, commercial banks can increase the total amount of money in circulation through the process of credit creation. In the words of Sayers, 'Bankers are not merely purveyors of money, but also, in an important sense, manufacturers of money.'

CHECK YOUR PROGRESS

5. Name the two factors restricting credit creation by banks.
6. How do commercial banks increase the total amount of money in circulation?

CHECK YOUR PROGRESS

7. Give a distinct feature of IDBI Act.
8. What is the Bill Rediscounting Scheme of IDBI?
9. Why was NABARD established?

3.5 CENTRAL BANK AND ITS FUNCTIONS

Central banking is of comparatively recent origin in India. The Hilton Young Commission recommended the establishment of a Central Bank in India. In compliance with this recommendation, a Bill was introduced in the Legislative Assembly by the then finance minister in 1927. Unfortunately, it had to be abandoned owing to fundamental disagreement between the Assembly and the Government of India. The question assumed importance again with the unanimous recommendation of the Central Banking Enquiry Committee (1931) which viewed the matter 'to be of supreme importance from the point of view of

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the development of banking facilities in India, and of her economic development generally, that a Central or Reserve Bank shall be created at the earliest possible date'. Moreover, the White Paper on Indian Constitutional Reforms reiterated the importance of a Reserve Bank free from political influence. Accordingly, a fresh bill was introduced in the Legislative Assembly in 1933 and the Reserve Bank commenced its operations from 1 April 1935. Thus, the Reserve Bank of India (RBI) took a long time to come to fruition and perhaps the longest incubation period for any central bank in the world.

Objectives

The preamble to the Reserve Bank of India Act, 1934, lays down the object of the RBI to be 'to regulate the issue of bank notes and the keeping of reserve with a view to securing monetary stability in British India and generally to operate the currency and credit system of the country to its advantage'. The financial system of India, before the establishment of the RBI, had been utterly inadequate mainly because of the dual control of currency by the government and of credit by the Imperial Bank. The Hilton Young Commission pointed out the inherent weakness of a system in which the control of currency and credit is in the hands of two distinct authorities, whose policies may be widely divergent and in which the currency and banking services are controlled and managed separately from one another. Under the circumstances, the necessity of a single institution regulating the financial policy from the point of view of the economic development of the nation as a whole was keenly felt, and the RBI was constituted mainly with this object in view.

Secondly, according to Paragraph 32 of the introduction to White Paper on Indian Constitutional Reforms, the proposal for transfer of responsibility at the Centre from British to Indian hands was made dependent on the condition that a Reserve Bank, free from political influence, be established and be in successful operations. It was a 'fundamental condition of the success of the constitution that no room should be left for doubts as to the ability of India to maintain her financial stability and credit, both at home and abroad'.

Thirdly, the inadequacy of the Imperial Bank of India in controlling the money market was patent, because of the lack of confidence of other joint-stock banks on the Imperial Bank. The success of a central banking institution depends on the confidence which it inspires on the member banks and the influence which it exercises on them. But the Imperial Bank, which was acting as the central bank, was for all practical purposes a commercial bank competing with other joint-stock banks. Under these circumstances, it was decided to establish a Reserve Bank with the object of discharging purely central banking functions and thereby initiating a fresh start in the field of Indian central banking.

Organization

The RBI was originally constituted as a shareholders' bank with a share capital of ` 5

crore divided into 5 lakh fully paid up shares of ` 100 each. The entire share capital was owned by private individuals with the exception of shares of the nominal value of ` 2,30,000, which were allotted to the government for disposal at par to Directors of the Central Board of the Bank seeking to obtain the minimum share qualification. For the successful operation of the Bank, the country was divided into five areas, viz., Mumbai, Kolkata, Chennai and Yangon (the Yangon office was closed in 1947). With a view to securing more or less even basis to shares all over the country, the shares were allotted on an even basis to shareholders registered in the five regions. To prevent

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concentration of shares in a few hands, it was further provided in the Act that each shareholder should be entitled to one vote for every five shares held, subject to a maximum of 10 votes. However, in course of time, the shares got concentrated in the Mumbai region. Even the amendment to the RBI Act in 1940 did not stop this evil concentration of shares in the Mumbai register. This defect was effectively remedied only with the nationalization of the RBI in 1949.

Nationalization of the RBI

In order to have a close integration between the policies of the RBI and those of the government, it was decided to nationalize the Bank immediately after the attainment of independence. In terms of the Reserve Bank (Transfer to Public Ownership) Act, 1948, the entire share capital of the Bank was acquired by the central government. From 1 January 1949, the RBI began functioning as a state-owned and state-controlled central bank. The nationalization of the RBI was in keeping with the contemporary world-wide tendency towards nationalization of central banks.

The affairs of the RBI are controlled by a central Board of Directors, consisting of the following members:

- One governor and not more than four deputy governors appointed by the central government for such periods not exceeding five years as may be fixed by the central government at the time of their appointment.
- Four directors nominated by the central government, one from each of the four local boards. The term of office of these directors is related to their membership in the local boards.
- Three other directors, nominated by the central government. These directors hold office for four years and there is provision in the Act for their retirement by rotation.
- One government official.

Besides the Central Board, there are local boards for the four regional areas of the country with headquarters at Mumbai, Kolkata, Chennai and New Delhi. Local board consists of five members appointed by the central government for a term of four years to represent, as far as possible, territorial and economic interests and interests of cooperative and indigenous banks. The functions of the local boards are to advise the Central Board on such matters as may generally or specifically be referred to them and to perform such duties as the Central Board may by regulations delegate to them.

3.5.1 Functions of the RBI

The RBI performs all the typical functions of a central bank. Its main function is to regulate the monetary mechanism comprising of the currency, banking and credit systems of the country. For this, the Bank is given the monopoly of note issue and has wide powers over the banking system. Another important function of the Bank is to conduct the banking and financial operations of the government. The Bank discharges certain other functions like maintaining the external value of the rupee, collection and publication of monetary and financial information, etc. The range of functions of the Bank has come

to be steadily enlarged with the task of economic development assuming new urgency and dimensions. Implementation of appropriate monetary policies, no doubt, remains its most important function. At the same time, the Bank is taking an active part in fostering an adequate banking structure capable of meeting the needs of trade, industry, agriculture and commerce.

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Monopoly of Note Issue

Under Section 22 of the RBI Act, the RBI has the sole right for the issue of currency other than one rupee notes and one rupee coins and subsidiary coins. As in the case of Bank of England, the RBI maintains two departments, viz., the Issue Department and the Banking Department. The notes are a liability of the Issue Department alone. The assets of the Issue Department which form the backing for the note issue are kept separate from those of the Banking Department. According to Section 33 of the RBI Act, the assets of the Issue Department against which bank notes are issued should consist of gold coin and bullion, foreign securities, rupee coins, Government of India securities and such bills of exchange and promissory notes payable in India and as are eligible for purchase by the Bank. Under the original Act of 1934, not less than 2/5th of the assets of the Issue Department were required to be held in gold coin, gold bullion or foreign securities. The value of gold coin and gold bullion was not allowed to fall below ` 40 crore. In order to facilitate the Second Five Year Plan, a change in the currency reserve position was brought about by the RBI (Amendment) Act, 1956. This Amendment Act provided for two changes in the monetary system, viz.:

1. The revaluation of gold reserves held by the RBI from the original very low price of ` 21.24 per tola to ` 62.50 per tola which was the rupee equivalent of the price agreed by the International Monetary Fund.
2. A shift from the Proportionate to the Minimum Reserve System with regard to the issue of currency.

Simultaneously, with the revaluation of gold, the minimum reserve to be held in gold was fixed at ` 115 crore. According to the second change, there would be no limit to the volume of currency that could be issued by the RBI provided it maintained a minimum of ` 115 crore of gold and ` 400 crore of foreign exchange. There was a further provision in the Amendment Act that the foreign exchange could be allowed to fall below ` 400 crore up to a limit of ` 300 crore under certain conditions and with the previous approval of the Government of India.

In October 1957, the RBI Act was further amended. According to this amendment, the aggregate value of gold coin, gold bullion and foreign securities held in the Issue Department should not at any time be less than ` 200 crore, of which the value of gold coin and gold bullion should, at no time, be less than ` 115 crore. The provision to Section 37 stipulating a floor limit on the value of foreign securities to be held in the Issue Department at ` 300 crore was deleted. The net effect of the amendment, therefore, is that while the provision about gold reserves remains unaltered, the effective minimum limit for foreign securities will be ` 85 crore. Provision has also been made, as in other countries, for the suspension of the requirement regarding reserves of foreign exchange to meet unforeseen contingencies. It must, however, have gold equivalent to ` 115 crore.

Currency Management

As an extension to the mentioned function, the RBI is entrusted with the task of currency management in India. Currently, it involves management of 3,800 crore pieces of currency notes valued at ` 2,33,000 crore. While currently 1,200 crore pieces are being printed every year, the printing capacity has been built up to a futuristic level of 1,800 crore pieces annually. The current position of supply of fresh notes is comfortable. Hence, the

Bank is concentrating on faster and better distribution of notes and coins by augmenting its capacity to withdraw soiled notes from circulation and processing them in faster

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ways through increased mechanization and automation. Apart from maintaining adequate supply of fit notes in circulation and disposal of soiled notes, preventing counterfeiting of high denomination bank notes is another challenge faced by the RBI in the context of currency management. There are reports of organized counterfeiting from across the border. In order to combat this problem, the RBI has initiated a series of steps in cooperation with the central government. These include, among others, strengthening the security features on the currency notes and launching awareness campaigns about the available identifiable features in genuine bank notes.

Banker to Government

The RBI also manages the banking needs of the government. Its duty is to maintain and operate the government's deposit accounts. It also gathers receipts of funds and makes payments on behalf of the government.

Custodian of Cash Reserves

The RBI is the custodian of the country's reserves of international currency. This allows the bank to deal with crises that may occur with adverse balance of payments position. In addition, the RBI also has custody of cash reserves of the country's nationalized and private banks.

Lender of Last Resort

When commercial banks face financial difficulties, they approach the RBI for loans. However, the RBI may charge a higher rate of interest.

Central Clearance and Accounts Settlement

Since commercial banks have cash reserves deposited in the RBI, it is easier to deal with each other and settle the claim of each on the other through book keeping entries in the books of the RBI. Thus, the clearing of accounts is also a critical function of the RBI.

3.5.2 Monetary Policy of RBI

There appears to be a general consensus today that the primary objective of monetary policy should be domestic price stability. Maintenance of price stability and ensuring availability of adequate credit to the productive sectors of the economy are the major objectives of monetary policy in India. The stated objectives of monetary policy in India are 'to promote sufficient credit for growth while ensuring that there is no emergence of inflationary pressures on this account'. The relative emphasis between the objectives depends on the underlying economic conditions and is spelt out from time to time. As far as inflation is concerned, as compared to many other developing countries, India has been able to maintain a moderate level, and inflation rates in India rarely touched double digit. Although, the policy objectives of the Reserve Bank of India remained broadly unchanged over the years, there is some change in emphasis from time to time. In addition to the traditional objectives of growth and price stability, a third objective that has been gaining importance in the post-reform period is that of financial stability. While in the short run, there may exist some trade-off between the stated objectives, in the long run, the complementarities among them became more pronounced. The focus on growth and stability continues to be reflected in the overall stance of monetary policy in recent years. The policy statements as well as mid-term reviews of the RBI have been

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focussing on the structural and regulatory measures to strengthen the financial system. The policy measures have been guided by the objectives of increasing operational

efficiency of monetary policy, redefining the regulatory role of the RBI, strengthening prudential norms, and developing technological and institutional infrastructure. It may be noted in this connection that the policy statements of the RBI provide a framework for the monetary, structural and prudential measures that are initiated from time to time consistent with the overall objectives of growth, price stability and financial stability. In recent years, monetary management had to be constantly fine-tuned to keep pace with the fast evolving changes, accentuated by growing sophistication of financial markets and integration of domestic economy with the international economy.

Operating Procedures: Pre-reform Period vis-à-vis Post-reform Period

Before the early 1990s (i.e., during the pre-reform period), major monetary instruments used by the RBI were direct methods such as interest rate regulations, selective credit controls and cash reserve ratio system so as to neutralize the monetary impact of the government's budgetary operations. The administered interest rate regime during that period kept the yield rate of government securities artificially low. Demand for these securities was created through increases in Statutory Liquidity Ratio (SLR).

To be more precise, the logical evolution of the monetary policy setting in India in the 1970s were in the direction of credit rationing as an internal element of developmental planning. The rationing of credit evolved with food credit being given the first charge, followed by the prescribed priority sector lending, sectoral limits for credit deployment and selective credit controls. Sectoral credit limits became the proximate targets for monetary policy which were operated through allocation of non-food commercial bank credit. Selective credit controls were strengthened by the institution of Credit Authorization Scheme in 1966–68. With the nationalization of banks, the institutional apparatus for conducting monetary policy through the credit channel, with the virtual exclusion of other channels, was complete. Refinance was provided in order to make up for the shortfall of credit targets in relation to demand. The interest rate structure was administered, rendering it inflexible and sterile as an instrument of monetary policy. The policy of setting up interest rate ceilings up to 1997–98 in situations of excess demand reinforced the rationing of bank credit in order to influence aggregate demand.

The situation during the post-reform period (since the early 1990s) has changed. The government securities were made market related. Also, an array of other market related products was created. Simultaneously, the interest rate structure was rationalized and deregulated. Banks were given a free hand in the determination of the major rates. These developments enable the RBI to make use of open market operations as an effective instrument for liquidity management. The impact of large capital inflows during this period has been sterilized through open market operations.

In short, the conduct of monetary management has undergone significant changes in the 1990s in terms of objectives, framework and instruments, reflecting broadly the progressive liberalization of the economy. The RBI announced a multiple indicator approach in 1998–99, which accord the necessary flexibility to respond to changes in domestic and international economic and financial market conditions more effectively. The monetary stance of the RBI in the recent period has been to ensure that all legitimate requirements for credit are adequately met without affecting adversely the objective of price stability.

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During the pre-reform period, the bank rate had only a limited role as an instrument of monetary policy. It was activated in 1997. Along with the bank rate, open market operations have also been actively used. With the stance of the RBI to move away from sector-specific refinance scheme, the liquidity in the system is managed through the 'liquidity adjustment facility' (LAF). As explained in detail subsequently, the RBI influences liquidity on a day-to-day basis through this facility. The facility is being used as an effective

flexible instrument for smoothening interest rates. The liquid adjustment facility has evolved as an effective mechanism for absorbing and/or injecting liquidity on a day-to-day basis in a flexible manner and, in the process, providing a corridor for the call money market and other short term interest rates. The operating procedures of the liquid adjustment facility are refined periodically to make it more efficient. As such, the repo and the reverse repo rates emerging from the LAF auctions essentially reflect the market conditions of availability of liquidity in the system along with the rate at which liquidity is available from the RBI.

The LAF operations coupled with judicious use of open market operations are expected to evolve into a principal operating procedure of monetary policy of the RBI. To this end, the RBI may have to reduce substantially the liquidity through refinance to banks and primary dealers. As cash reserve ratio gets lowered and repo market develops, the refinance facilities should also be lowered imparting more effectiveness to the conduct of monetary policy. The bank rate changes combined with cash reserve ratio and repo rate changes have emerged as signalling devices for interest rate changes and important tools of liquidity and monetary management.

Several landmark initiatives have been recently announced to make the conduct of monetary policy more effective. The decision to divest ownership functions in commercial banking, development of finance and securities trading activities, separation of supervisory functions in regard to cooperative banks, separation of public debt management functions from monetary policy, changes in operational conduct of monetary and fiscal policies suggested by Advisory Group on Transparency in Monetary and Fiscal Policies (Chairman being Shri M.Narasimham) and the tabling of Fiscal Responsibility and Budget Management Legislation mark a new phase in the evolution of monetary policy in India in the new millennium.

As observed in the report on Currency and Finance 2000–01: ‘The conduct of monetary policy in India would continue to involve the constant rebalancing of objectives in terms of the relative importance assigned, the selection of instruments and operating frameworks, and a search for an improved understanding of the working of the economy and the channels through which monetary policy operates.’

In conclusion, it may be observed that in the conduct of monetary policy, a number of common features could be identified. The more important among them are as follows:

- There have been significant reductions in the reserve ratio to relieve the pressure on the banking sector and reduce the costs of intermediation. As a matter of fact, many countries now have no reserve requirements. And, in some countries, the level of minimum deposit at the central bank has fallen to such low levels that it is no longer considered to be an active monetary policy instrument.
- The deepening of financial markets and the growth of non-bank intermediation has induced the central banks to increase the market orientation of their instruments. A consequence of this is greater activism of central banks in liquidity management.

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- The greater activism through indirect instruments led to more intensive use of open market operations through flexible instruments like repo. The open market operations can be used for net injection or absorption of liquidity and can be resorted to irrespective of whether the operating target works through the rate channel or quantity channel.
- The market environment has induced many central banks to focus more on the interest rates rather than bank reserves in trying to influence liquidity.

Monetary Policy Making Process

In this context, it would be enlightening to have a brief idea on the process of monetary policy making in India, especially in order to get an idea as to the extent to which India complies with international standards and codes in the area of transparency in monetary and fiscal policies.

The process of making monetary policy in India is an elaborate one and there are a number of technical, analytical, institutional and dynamic inputs that go into the process. At the apex of making monetary policy making process is the Governor of the RBI, assisted by Deputy Governors and guided by deliberations of the Board of Directors. Monetary, economic and financial conditions are reviewed every week by a Committee of the Board of Directors so that advices are given or decisions are taken appropriately. There are Standing and Ad-hoc Committees or groups of the Board of Directors and Board for Financial Supervision as well, which play a critical role in regard to institutional developments. Periodical consultations with academics, market participants and financial intermediaries take place through Standing Committees and Ad-hoc groups, in addition to mechanisms such as resource management discussions with banks. Financial Markets Committee focusses on day-to-day market operations and tactics while a Monetary Policy Strategy Group analyses strategies on an on-going basis. In order to ensure coordination, periodical consultations with the government, mainly with Ministry of Finance, are made.

The stance on monetary policy and the rationale are communicated to the public mainly through the annual policy statement by the Governor of the RBI in April and the mid-term review in October. These statements are analytical, at times introspective and elaborate.

As part of the ongoing process of reforms, one of the Advisory Groups with Shri M. Narasimham as Chairman assessed the extent to India's compliance with international standards and codes in the area of 'Transparency in Monetary and Fiscal Policies'. The group, while noting that the policies and operations of the RBI largely conform to the IMF Code, made a set of recommendations for making India fully compliant with the Code. The main points covered in the recommendations and the follow-up actions in relation to them are summarized as follows:

(i) The objective of monetary policy should be set out by the government, as part of its overall economic policy package, and the government should be obliged to seek parliamentary debate on these objectives as also any changes in these objectives thereafter. The government should also consider prescribing to the RBI single objective such as medium term inflation while the government would have for itself a clearly set out hierarchy of objectives for which it could use other instruments of policy.

In relation to this recommendation, the RBI is of the view that at the current stage of institutional development and fiscal stance, coordination and harmony

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are of paramount importance though there is need for clear demarcation of responsibilities and accountability between the RBI and the government with appropriate degrees of transparency. Moving in this direction, the RBI is divesting all ownership functions in commercial banks as also term lending institutions, subject to approval by the government.

(ii) Amendment to relevant legislation to accord greater operational flexibility to the RBI for the conduct of monetary policy and regulation of the financial system.

The RBI has transmitted proposals for legislative changes in the RBI Act, which is under consideration of the government. These proposals, if endorsed by the Parliament, would accord greater operational flexibility to the RBI for conduct of monetary policy.

(iii) The government should set up its own independent debt management office to take over the functions being discharged by the RBI in order to avoid conflict of interest in conduct of monetary policy.

An enabling proposal to delink the function of debt management of the government from the RBI has been made in the Reserve Bank of India (Amendment) Bill, 2001. The government has decided, in principle, to delink these functions.

(iv) The RBI should set up a Monetary Policy Committee as a Committee of the Board of Directors, requiring no specific changes in the law.

In relation to this recommendation, the RBI has not taken any view. However, it needs to be noted that, as mentioned earlier, the transparency and consultative process in the RBI have been deepened and widened significantly in recent years.

The reconstituted Technical Advisory Committee on Monetary Policy (TACMP) with tenure up to January 2009 has strengthened the consultative mechanism for monetary policy in India as important issues are discussed in its meeting held from time to time. TACMP's role is, however, advisory in nature and the responsibility and accountability of the decision-making rests with the RBI. The Committee is headed by the RBI Governor with the Deputy Governor in charge of monetary policy as Vice-Chairman and comprises the other three Deputy Governors, two members of the Central Board of the RBI and five external members with expertise in the areas of monetary economics, central banking, financial markets and public finance.

Conclusion

The interest rate regime is made more flexible and responsive to economic fundamentals. The interest rate policy is evolving and at the present stage of development, it may not be as effective as it could be in more deregulated environment mainly because the financial markets lack depth and far from being fully integrated. Moreover, the public sector dominates the financial sector. This has a tendency to impede responses based on either market considerations or regulatory incentives. In the context of deceleration in industrial activity, the role of monetary policy in enabling the revival by marking down interest rates has been widely discussed. In this context, it is worth noting that the RBI has created a number of instruments, as a package, to ensure adequate liquidity and appropriate interest rates. Allowing for lending below prime lending rates (PLR), for instance, has resulted in a significant amount of lending at sub-PLR rates.

In recent years, the operating procedures of monetary policy have undergone significant changes. A major transformation has also taken place in the form of an

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expansion in the array of monetary instruments. The gradual switch over to indirect market-based instruments in the conduct of monetary policy was made possible because of simultaneous efforts at developing various segments of the financial market, particularly money, foreign exchange and government securities market. Reforms in the call money market when fully implemented in the next few years would mean completion of transition towards indirect instruments of monetary policy. The increasing responsibility of the RBI in undertaking reform in the financial market is to be seen essentially in the context of improving the effectiveness of the transmission channels of monetary policy.

Development of financial markets has, therefore, encompassed regulatory and legal channels, building up of institutional infrastructure, constant fine tuning in market microstructure and massive upgradation of technological infrastructure. An important development in the evolution of monetary policy in India is the activation of the Bank Rate as an instrument of monetary policy in 1997. This was followed-up with a more active recourse to repo operations, leading to an orderly progress to a fullfledged liquid adjustment facility. With the emergence of financial markets with depth and sophistication

, the Bank Rate would perform the critical function of the principal signalling variable and the LAF rates, setting a corridor for short term money market, would be the operating instruments of monetary policy.

Against the backdrop of risks to inflation and inflationary expectations because of upside pressures from international food and energy prices, the Annual Policy Statement for the year 2008–09 emphasized that the stance of monetary policy was geared towards maintenance of monetary and interest rate environment that accorded high priority to price stability, well-anchored inflation expectations and orderly conditions in financial markets while being conducive to continuation of growth momentum. In accordance with the policy stance, it was reiterated that the RBI would continue with its policy of active demand management of liquidity through appropriate use of the cash reserve ratio (CRR) stipulations and open market operations, including the market stabilization scheme and the liquidity adjustment facility (LAF), using all the policy instruments at its disposal flexibly, as and when warranted by the situation.

3.5.3 Instruments of Monetary Policy

In the following section, we will discuss the various instruments of monetary policy.

Bank Rate

Bank Rate is the rate at which the Reserve Bank of India rediscounts certain defined bills. The Bank Rate policy has been defined as ‘the varying of the terms and of the conditions, in the broadest sense, under which the market may have temporary access to the central bank through discounts of selected short-term assets or through secured advances’. By manipulating the Bank Rate, the Reserve Bank can, to a certain extent, regulate commercial bank credit and the general credit situation in the country.

At the very outset, it may be pointed out that the bank rate policy has not been very successful in the past, as from its very inception the Bank had to maintain a cheap monetary policy under which the bank rate was maintained constantly at three per cent. The announcement of the Bank in 1951 increasing the bank rate to a three and a half per cent marks an important turning point in the bank rate policy hitherto followed by the Bank. Simultaneously, a drastic change had been effected in the Bank’s policy of providing finance to the commercial banks in order to make the bank rate policy effective. The Bank announced that it would refrain from purchasing government securities to meet

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the seasonal requirements of scheduled banks but would, as a normal practice, advance money at the prevailing bank rate on government and other securities specified in the Reserve Bank of India Act. This was definitely a new step in the monetary policy pursued by the Bank till 1951. These measures had the immediate effect of making credit dearer. There was a general increase in the market rates also.

The bank rate was further increased to four per cent with effect from May 1957.

As in the previous change, the market rates responded to this change. Thus, after a long period of cheap monetary policy, the Bank assumed a ‘flexible interest rate’ policy in the realm of monetary policy, acquiring thereby a greater measure of control over the banking system than it had ever before.

A summary of the history of the bank rate policy pursued by the Reserve Bank of India since 1957 is given as follows:

Oct. 1960 Introduction of slab rates system under which scheduled banks’ access to the Reserve Bank is regulated under a three-tier structure of rates related to the extent of borrowing.

This system combined the feature of direct limitations on borrowing and raising the cost of borrowing. It provided a technique whereby the objectives of credit restraint could be achieved without too large an adjustment in government security prices.

July 1962 Readjustment of slab rates and introduction of a four-tier system. The quota for each quarter would be 25 per cent of the average of the reserves required to be kept by each bank during each week in the previous quarter. Borrowings up to 100 per cent of the quotas would be at the Bank Rate. Any borrowing upto 200 per cent of the quotas would be at 1 per cent above the Bank Rate. From 200 to 400 per cent of the quotas

would be at 2 per cent above the Bank Rate. Further borrowings would be at 2 per cent above Bank Rate. The new lending rate structure, in effect, meant a raising of the average lending rate of the Bank by about ½ per cent or more.

Oct. 1962 Revision of the lending rates.

January 1963 Bank Rate increased to 4 ½ per cent. Revised system of lending rates. Two-tier system replaces the then existing four-tier system.

Oct. 1963 Changes in the system of quotas and lending rates.

Sept. 1964 Bank Rate increased to 5 per cent. Withdrawal of the quota system.

Introduction of the Differential Interest Rate system whereby banks would pay a progressively higher rate for their borrowings, the level of the rate depending on the real impairment of their liquidity position. ('Net Liquidity Position' is the total of a bank's cash balances in current account with other banks and investments in government securities less its total borrowings from the Reserve Bank of India and the State Bank of India and time liabilities.)

Feb. 1965 Bank Rate raised to 6 per cent. Terms of accommodation to banks tightened. Differential interest rate adjusted.

March 1968 Bank Rate lowered to 5 per cent.

Jan. 1971 Bank Rate raised to 6 per cent.

May 1973 Bank Rate raised to 7 per cent.

July 1974 Bank Rate raised to 9 per cent.

July 1976 Net Liquidity Ratio discontinued.

June 1981 Bank Rate raised to 10 per cent. Statutory Liquidity Ratio (SLR) raised to 35 per cent in October 1981 and to 36 per cent in September 1984.

July 1991 Bank Rate raised to 11 per cent.

Oct. 1991 Bank Rate raised to 12 per cent.

April 1997 Bank Rate lowered to 11 per cent.

June 1997 Bank Rate lowered to 10 per cent.

Oct. 1997 Bank Rate lowered to 9 per cent.

Jan. 1998 Bank Rate raised to 11 per cent.

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March 1998 Bank Rate lowered to 10.5 per cent.

April 1998 Bank Rate lowered to 10 per cent.

April 1998 Bank Rate further lowered to 9 per cent.

March 1999 Bank Rate lowered to 8 per cent.

April 2000 Bank Rate lowered to 7 per cent.

Oct. 2001 Bank Rate lowered to 6.5 per cent.

Oct. 2002 Bank Rate lowered to 6.25 per cent. This is the lowest Bank Rate since 1973. Over the last 4 ½ years, the Bank Rate has been reduced from 11 per cent to 6.25 per cent.

This is the sharpest reduction in Bank Rate since independence.

April 2003 Bank Rate lowered to 6 per cent.

Thus, since 1951, the RBI resorted to changes in bank rate from time to time in order to exercise a restraining influence in an environment of serious imbalance in the economy. Along with these changes, adjustments had also been brought about in the interest rate structure through official measures.

Nevertheless, the fact has to be admitted that during the pre-reform period (i.e., prior to early 1990s), the bank rate had only a limited role as a monetary policy instrument. Interest rates as an instrument of monetary policy were activated during the post-reform period. In more precise terms, bank rate was activated and made a signalling and reference rate in April 1997 linking it to the rates at which accommodation is provided by the RBI. Since then changes in bank rate are seen as an integral part of the monetary policy stance of the RBI announced from time to time and provide a direction to general level of interest rates in the system. In other words, the importance of bank rate which influences the cost and availability of credit in the economy has increased since the 1990s. The bank rate was used to signal the stance of policy in association with other supporting instruments. In the recent period, given the surplus liquidity conditions in the financial market, coupled with the fact that discretionary liquidity was being provided at the reverse repo rate as and when required, the importance of bank rate as a signalling rate declined. It is desirable that the liquidity injections take place at a single rate. Accordingly the internal group on liquidity adjustment facility suggested that the bank rate, normal circumstances, be aligned to the reverse repo rate, and accordingly the

entire liquidity support including refinance could be made available at the reverse repo rate/bank rate. The bank rate/reverse repo rate would, therefore, provide the upper bound to the interest rate corridor. The group also suggested that the RBI may continue to announce the bank rate independently. The activation of bank rate as an instrument of monetary policy was followed up with a more active recourse to repo operations, leading to an orderly progress to a fullfledged liquidity adjustment facility. In this connection, it would be relevant to trace the recent development of liquid adjustment facility.

Liquidity Adjustment Facility (LAF)

The RBI had agreed in principle with the recommendation of the Second Narasimham Committee (1998) that the RBI's support to the market should be through a Liquidity Adjustment Facility (LAF) operated by way of repo and reverse repo providing a reasonable corridor for market players. Pending further upgradation in technology and legal/procedural changes to facilitate electronic transfer and settlements, it was decided to introduce an Interim Liquidity Adjustment Facility (ILAF) in April 1999 through lending against collateral of government securities. The ILAF provided a mechanism by which liquidity would be injected at various rates, so that volatility in the money market was minimized and the market operated within a reasonable range. Under the ILAF, while

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liquidity was injected into the system through export credit refinance facility, collateralized lending facilities and liquidity support to primary dealers, the absorption of liquidity from the market was done through fixed rate repos supplemented by open market operations in dated government securities and treasury bills.

In line with the recommendation of the Narasimham Committee II, mentioned above, the RBI decided in June 2000 to introduce a liquidity adjustment facility to set a corridor for money market rates. LAF replaced the ILAF introduced in April 1999.

In the light of the experience gained during 1999–2000, the introduction of LAF by the RBI represented the first stage of transition to a fullfledged LAF. In this stage, the additional collateralized lending facility for banks and level II support to primary dealers were replaced by reverse repo auctions, while the fixed rate repo was replaced by variable rate repos, effective 5 June 2000. Thus, effective 5 June 2000, the first stage of LAF was operationalized. Initially, repos/reverse repos auctions were conducted on a daily basis and with one day maturity. Subsequently in August 2000, multiple repo/reverse repo auctions with 3–7 day maturity were introduced.

After extensive consultations with experts and market participants, the policy statement of April 2001 announced the decision to move over to the second phase in graduated steps. For more effective functioning of LAF, certain changes were effected in the operating procedures. In the second phase of LAF which commenced in May 2001, the minimum bid size was reduced from ` 10 crore to ` 5 crore to enable small level operators to participate in LAF auctions. The auction format for LAF was changed from the uniform price auction method to the multiple price auction method to ensure more responsible bidding. The second phase of LAF was introduced in synchronization with the rationalization of standing liquidity facilities. These facilities have been split into normal and backstop components. The switch over to the modified operating procedures has been smooth. The medium term objective is to move gradually towards a full fledged LAF and to do away with sector specific standing liquidity facilities.

The LAF, which has been increasingly emerging as the principal operating instrument of monetary policy, allow the RBI to manage market liquidity on a daily basis while helping the short-term money market interest rates to move within a corridor.

Taking into account the recommendations of the Internal Group on LAF, referred to earlier, and the suggestions from the market participants and experts, the revised LAF scheme came into effect from 29 March 2004. The scheme outlined: (a) 7-day fixed

rate repo to be conducted daily in place of daily LAF auctions; and (b) overnight fixed rate reverse repo to be conducted daily, on week days. Also the 14-day repo, which was reintroduced in 2001, conducted at fortnightly intervals, was being continued for some time in order to enable market participants to meet their prior commitments. With effect from October 2004, it has been decided to adopt the international usage of 'repo' and 'reverse repo' terms under LAF operations. Accordingly, absorption of liquidity by the RBI in the LAF window is termed as 'reverse repo' and injection of liquidity as 'repo'. Although, repo auctions can be conducted at variable or fixed rates on overnight longer-term, given market preference and the need to transmit interest rate signals quickly, the LAF has settled into a fixed rate overnight auction mode since April 2004. The Second LAF (SLAF) which was introduced in 28 November 2005 to enable market participants to fine-tune their liquidity management during the day, was withdrawn with effect from 6 August 2007. With a view to fine-tuning the management of bank reserves on the last day of the maintenance period, the SLAF was reintroduced on 1 August 2008, to be conducted on reporting Fridays for banks. The salient features of the SLAF

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are the same as those of the LAF. However, the settlement for the LAF and SLAF is conducted separately and on a gross basis. The SLAF is conducted on a daily basis with effect from 17 September 2008. LAF operations continue to be supplemented by access to the RBI's standing facilities linked to the repo rate, export credit refinance to banks and standing liquidity facility to the primary dealers. The repo and reverse repo rates are revised in the light of the evolving macroeconomic and monetary conditions. These rates were kept unchanged during 2007–08. During 2008–09, up to July 2008, the repo rate was raised by 125 basis points in the light of evolving macroeconomic and monetary conditions. On 20 October 2008, however, the repo rate was cut by 100 basis points to 8 per cent. The repo rate was further reduced by 50 basis points to 7.5 per cent on 3 November 2008. On 8 December 2008, both repo and reverse repo rates were reduced by 100 basis points each to 6.5 per cent and 5.0 per cent, respectively.

Open Market Operations

'Open market operations' implies the purchases and sales of government securities. In a broader sense, these operations may be said to cover purchases and sales of equities, gold and foreign exchange, besides government securities. However, in most countries, these operations are confined to the sales and purchases of government securities. According to Section 17 (8) of the RBI Act, the RBI is authorized to engage in the purchases and sales of securities of the central government or a state government or of such securities of a local authority as may be specified in this behalf by the central government on the recommendations of the Central Board of the RBI. Securities fully guaranteed as to principal and interest by any such government or authority is deemed for the purpose of this clause to be securities of such government or authority. Further, in terms of Section 17 (8) of the Act, the RBI is authorized to make purchases and sales of shares in, or capital of the State Bank of India or any other bank or financial institution notified by the central government in this behalf.

Before the Second World War, the volume of the RBI's open market operations was rather negligible. The Bank's operations assumed significant dimensions from 1944–45. During the pendency of war, the commercial banks were employing their excess funds by investing in government securities and the RBI's operations were mainly intended to assist the successful floatation of government loans. In the immediate post-war years there were large scale withdrawals of deposits from commercial banks owing to the turbulent political conditions in the country resulting in the general lack of confidence of dealers in the money market and the pent-up demand of trade and industry. Under these circumstances, commercial banks had to sell securities in the market to replenish their

cash resources. In order to maintain security prices and to stabilize the financial structure of the country, the RBI increased its open market operations on a substantial scale. In 1951, simultaneously with the raising of the bank rate, the RBI announced a change in its open market policy, of which reference has already been made in the previous section. According to this, it was decided to provide seasonal finance to banks not by making purchases of government securities but by granting temporary accommodation against the collateral of government securities. Since this change in policy, the RBI's open market operations have been, by and large, flexible and meaningful. Nevertheless, during the pre-reform period, open market operations were not designed to suit the role of a full fledged instrument of monetary policy. They were carried out more for the purpose of assisting the government in its borrowing operations as well as for maintaining orderly market conditions in the government securities market

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than for influencing the availability and cost of credit. Till 1992, there were very large switch operations under which holders of government securities sold the securities to the RBI and bought an equivalent amount of securities. Such open market operations were totally neutral to overall monetary control. Again, under the administered interest rate regime, the RBI would purchase a large volume of securities in the primary market and sell the securities in the secondary market as part of its open market operations. As far as monetary control was concerned, the net effect of all these operations was generally neutral and as such open market operations were not an effective instrument of monetary control.

During the post-reform period, the situation has changed. Along with the activation of bank rate, discussed in the previous section, open market operations have also been actively used. The government securities market has been made market related. And an array of other market related instruments has been created. Simultaneously, the administered interest rate structure has been abolished and commercial banks have been given virtual freedom to determine the major rates. The cumulative effect of all these developments has enabled the RBI to make use of open market operations as an effective instrument for liquidity management. Through the instrument of open market operations now being conducted, together with LAF explained earlier, the RBI is able to withdraw liquidity or inject liquidity in the system as part of a conscious policy of monetary control.

Success of Open Market Operations

An important pre-requisite for the successful operation of open market operations is the stability of cash reserves of commercial banks. In India, banks maintain cash reserves with the RBI which are over above the statutory minimum, fluctuating with seasonal changes in monetary conditions. This constitutes a limiting factor in the successful operation of open market operations because the operations would only serve to reduce the excess reserves of commercial banks.

It is true that the presence of the unorganized sector of the Indian financial system has a dampening effect on the policies pursued by the RBI. However, the institutional setting in India, with all its shortcomings, may be said to be suitable for the conduct of open market operations. To quote the RBI:

...the foremost condition for the effective conduct of open market operations is the presence of an active money and capital market. The financial markets in India, though not so well developed and closely integrated as those of the UK and the US, they are sufficiently broad and active to enable the Reserve Bank to buy and sell government securities in appropriate amounts without wide price fluctuations. The Reserve Bank itself has contributed significantly to the development of the money and capital markets in India both by helping to create a proper institutional framework and by assisting their further growth... .

The setting up of the Discount and Finance House of India and the Securities Trading Corporation are instances in this connection. Besides, the RBI has taken initiatives for the development of a system of Primary Dealers. The Primary Dealers' basic function is to purchase securities and to access them deeper into the market.

Another element for effective open market operations is the introduction of a Delivery Versus Payment (DVP) system under which the transfer of securities from the seller to the buyer and the payment therefore by the buyer to the seller would be simultaneous in respect of those who have an SGL Account and a Current Account with

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the RBI. This will reduce the counter party risk and risk of diversion of funds through security transactions.

An important factor which may cause serious dislocation in the open market policies of a central bank is the lack of sufficient securities of different maturity with which it can conduct its operations. As regards the adequacy of this, it is observed that the RBI had always been equipped with sufficient securities. Although, it can not be denied that toward the early years of the Bank's existence, its portfolio of investments was small, since the war the volume and variety of securities in the Bank's portfolio have considerably increased, thus augmenting its capacity to undertake open market operations.

The legal setting in India for the conduct of open market operations may also be considered as favourable. At present there are no restrictions either as to the quantity or the maturity of government securities which the RBI can buy or sell, and the Bank enjoys full discretion in this respect.

Variable Reserve Ratio Method

The limited efficacy of the bank rate policy and open market operations because of the peculiarities in the institutional and structural framework of the financial system during the pre-reform period, the RBI was vested with powers to vary the ratio of minimum cash reserves which the commercial banks are statutorily obliged to keep with the RBI. The original Act required the scheduled banks to maintain 5 per cent of their demand and 2 per cent of their time liabilities in deposit with the RBI, free of interest. The Amendment Act, 1956 empowered the RBI to vary the reserves between 5 and 20 per cent in respect of demand liabilities and between 2 and 8 per cent in respect of time liabilities. In addition to this, the RBI was also allowed to require the scheduled banks to keep additional reserve up to 100 per cent against any increase in deposits accruing to them after a certain specified date. The overall reserves to be maintained should not, however, exceed 20 per cent of demand and 8 per cent of time liabilities. Provision has been made for payment of interest on these reserves at the discretion of the RBI.

This amendment was necessitated owing to the growth of deposit money in relation to legal tender currency in circulation and the consequent power of the banks to increase credit money. The total notes in circulation which amounted to ` 1,189.84 crore in 1951–52 increased to ` 1,339.39 crore in 1955–56. The corresponding figures of scheduled banks' deposits were 859.20 crore and ` 1,003.54 crore. This evidently indicated the increase in the power of banks to accelerate the creation of credit money. Naturally, the authorities feared that the situation, if not checked in time, would accentuate the inflationary spiral. In this context, flexibility in the minimum reserve ratios was found essential. As was admitted by the then Minister for Revenue and Expenditure, while presenting the RBI (Amendment) Bill, 1956, in the Lok Sabha, 'under the present economic conditions, the bank rate policy and open market operations may not prove quite effective or feasible means of credit control...the Central Bank should be authorized to vary the percentage of deposits with it by the commercial banks from time to time'.

Subsequently, in September 1959, the Banking Regulation Act and the RBI Act

were amended. In terms of these amendments, banks were required to keep with the RBI an average daily balance of 3 per cent of their total time and demand liabilities in India as against the previous requirement of 5 per cent of demand and 2 per cent of time liabilities. The cash reserve ratio (CRR) could be varied between 3 and 15 per cent. While fixing this ratio, changes in the pattern of deposits, viz., the large increase in time

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liabilities and the fall in the issuance period of fixed deposits were also borne in mind. Since this amendment, the statutory cash reserve ratio and the statutory liquidity ratio (SLR) had been changed from time to time according to the developing circumstances. In brief, because of the very limited role of bank rate policy and open market operations, the RBI had to resort to frequent increases in CRR to freeze a part of the lendable resources of the banks in order to neutralize the expansionary impact of large fiscal deficits and the consequent generation of inflationary pressures. The CRR which had been at a minimum of 3 per cent of net time and demand liabilities in June 1973 was successively increased and reached the statutory maximum of 15 per cent in July 1989. In addition, the Bank prescribed incremental CRR. The CRR was brought down in phases to 4.5 per cent on 4 June 2004. On a review of the macroeconomic situation, the CRR was increased to 4.75 per cent effective 27 October 2004. The RBI chose to increase the CRR, partly for absorbing liquidity, but more importantly for signalling the RBI's concern at the unacceptable levels of inflation so that inflationary expectations are moderated while reiterating the importance of stability in financial market conditions. The CRR for scheduled commercial banks was increased by a cumulative of 150 basis points during 2007–08. During 2008–09, the CRR was first increased by 150 basis points in six phases of 25 basis points each to 9.0 per cent before a sharp reduction of 250 basis points to 6.5 per cent from the fortnight beginning 11 October 2008. The CRR was further reduced in two phases of 50 basis points each to 6.0 per cent and 5.5 per cent with effect from the fortnights beginning 25 October 2008 and 8 November 2008, respectively. The Annual Policy Statement for 2008–09 announced an increase in the CRR to 8.25 per cent with effect from the fortnight beginning 24 May 2008. As wholesale price index inflation continued to surge in the months following the policy announcement, the RBI in accordance with its pre-emptive and calibrated approach to contain inflation expectations, raised the CRR in two stages to 8.50 per cent and 8.75 per cent from the fortnights beginning 5 July 2008 and 19 July 2008, respectively. In view of the then macroeconomic and overall monetary conditions, the RBI increased the CRR of scheduled commercial banks to 9.0 per cent with effect from the fortnight beginning 30 August 2008. The measure was expected to impart a stabilizing influence on the economy in the period ahead.

The amendment made to the RBI Act, 1934 during 2006–07 enhanced the RBI's operational flexibility in monetary management. Provisions of Section 3 of the RBI (amendment) Act, 2006, came into force on 1 April 2007 following which, the floor and the ceiling on CRR to be prescribed by the RBI ceased to exist and no interest was payable on the CRR balances of banks with effect from the fortnight beginning 31 March 2007. The following table illustrates, at a glance, recent changes in Policy Rates and Cash Reserve Ratio:

Effective From Reverse Repo Rate Repo Rate Cash Reserve Ratio

1 2 3 4

18 September 2004	4.50	6.00	4.75	(+0.25)	
2 October 2004	4.50	6.00	5.00	(+0.25)	
27 October 2004	4.75	(+0.25)	6.00	5.00	
29 April 2005	5.00	(+0.25)	6.00	5.00	
26 October 2005	5.25	(+0.25)	6.25	(+0.25)	5.00
24 January 2006	5.50	(+0.25)	6.50	(+0.25)	5.00
9 June 2006	5.75	(+0.25)	6.75	(+0.25)	5.00

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25 July 2006 6.00 (+0.25) 7.00 (+0.25) 5.00
31 October 2006 6.00 7.25 (+0.25) 5.00
23 December 2006 6.00 7.25 5.25 (+0.25)
6 January 2007 6.00 7.25 5.50 (+0.25)
31 January 2007 6.00 7.50 (+0.25) 5.50
17 February 2007 6.00 7.50 5.75 (+0.25)
3 March 2007 6.00 7.50 6.00 (+0.25)
31 March 2007 6.00 7.75 (+0.25) 6.00
14 April 2007 6.00 7.75 6.25 (+0.25)
28 April 2007 6.00 7.75 6.50 (+0.25)
4 August 2007 6.00 7.75 7.00 (+0.50)
10 November 2007 6.00 7.75 7.50 (+0.50)
26 April 2008 6.00 7.75 7.75 (+0.25)
10 May 2008 6.00 7.75 8.00 (+0.25)
24 May 2008 6.00 7.75 8.25 (+0.25)
12 June 2008 6.00 8.00 (+0.25) 8.25
25 June 2008 6.00 8.50 (+0.50) 8.25
5 July 2008 6.00 8.50 8.50 (+0.25)
19 July 2008 6.00 8.50 8.75 (+0.25)
30 July 2008 6.00 9.00 (+0.50) 8.75
30 August 2008 6.00 9.00 9.00 (+0.25)
11 October 2008 6.00 9.00 6.50 (-2.50)
20 October 2008 6.00 8.00 (-1.00) 6.50
25 October 2008 6.00 8.00 6.00 (-0.50)
3 November 2008 6.00 7.50 (-0.50) 6.00
8 November 2008 6.00 7.50 5.50 (-0.50)
8 December 2008 5.00 (-1.00) 6.50 (-1.00) 5.50

Note: 1. With effect from 29 October 2004, the nomenclature of repo and reverse repo was changed in keeping with international usage. Now, reverse repo indicates absorption of liquidity and repo signifies injection of liquidity. The nomenclature in this chapter is based on the new usage of terms even for the period prior to 29 October 2004.

2. Figures in parentheses indicate change in policy rates.

Alongside, the SLR was also raised from time to time. The SLR which was at a statutory minimum of 25 per cent of net time and demand liabilities in February 1970, reached 38.5 per cent in July 1989 as against the statutory maximum of 40 per cent. The SLR has been progressively brought down to the statutory minimum of 25 per cent in October 1997. Thus, the statutory pre-emption by way of SLR was significantly reduced over the years.

The Banking Regulation (Amendment) Act, 2007, which came into force on 23 January 2007, removed the floor rate of 25 per cent for SLR and empowered the RBI to determine SLR-eligible assets, among others. The RBI had maintained that the preemption under SLR at 25 per cent till the first week of November 2008. Banks, however, have continued to hold more than the prescribed minimum, though the amount exceeding the prescribed minimum has come down in recent years. The RBI began offering to banks additional liquidity support under the LAF from 17 September 2008. Banks obtain liquidity from the RBI under the LAF against the collateral of eligible securities that are in excess of their prescribed SLR. It was decided that, in addition purely as a temporary measure, scheduled commercial banks could avail additional liquidity support under the

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LAF to the extent of 1.0 per cent of their net demand and time liabilities and seek waiver of penal interest. In November 2008, it was decided to make the reduction permanent and accordingly, the SLR was reduced to 24 per cent of net demand and time liabilities, with effect from the fortnight beginning 8 November 2008. Furthermore, till end-June 2009, banks have been allowed relaxation in maintenance of SLR up to 1.5 per cent of their net demand and time liabilities to meet funding requirements of MFs, NBFCs and HFCs.

It may be recalled here that the Narasimham Committee (I) on Financial Sector

Reforms recommended a progressive reduction in CRR and SLR over a period and an increase in the interest rate paid to banks on their SLR investments and, on CRR in respect of impounded deposits. Subsequent to the implementation of the financial sector reforms, CRR was gradually brought down to 12 per cent and effectively stands at 4.75 per cent on 16 November 2002. SLR has also been brought down to the statutory minimum level of 25 per cent.

In this connection, the fact has to be admitted that high reserve requirements create distortions in the financial system. Hence, even the abolition of reserve requirements is demanded by some quarters on the plea that with capital adequacy and prudential norms now in place, reserve requirements are no longer necessary. They point out that the market environment has induced many central banks to focus more on the interest rates rather than bank reserves in trying to influence liquidity. As a matter of fact, many countries now have no reserve requirements. And, in some countries, the level of minimum deposit at the central bank has fallen to such low levels that it is no longer considered to be an active monetary policy instrument. The above discussion abundantly makes it clear that even in India, there have been significant reductions in the reserve ratio to relieve the pressure on the banking sector and reduce the cost of intermediation.

Liquidity Management by the Reserve Bank of India: A Summing-up

Active liquidity management is a key element of the current monetary policy stance. The RBI manages liquidity through appropriate use of cash reserve ratio (CRR), open market operations (OMO) and market stabilization scheme (MSS) and policy instruments at its disposal flexibly, as and when the situation warrants. In the context of the uncertain and unsettled global situation and its indirect impact on the domestic economy in general and the financial market in particular, the RBI closely and continuously monitors the situation to respond swiftly and effectively to developments, employing both conventional and unconventional measures.

The Indian experience with liquidity management has been unique in several ways. First, unlike in several countries, the RBI Act, 1934 does not permit the monetary authority to float its own securities. Second, a combination of several instruments, viz., the LAF window, outright open market operations, MSS and CRR, is used for liquidity management. The RBI has now assigned the task of day-to-day liquidity management to LAF, while using MSS for addressing semi-durable liquidity mismatches. Third, liquidity management is presently done on a burden sharing basis where the costs of sterilization operations are shared by all stakeholders, i.e., the government in case of MSS, the RBI in case of LAF reverse repo and the banking system in case of CRR. Fourth, monetary measures are supplemented by regulatory and prudential measures whereby calibrated deceleration in credit to sensitive sectors were brought about through changes in risk weight and provisioning norms. Fifth, by adopting a more gradual and a phased approach towards

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capital account liberalization, it has been possible to sustain capital inflows on a more stable basis even with the imposition of temporary capital controls.

While LAF and MSS have been able to bear a large part of the burden, some modulations in CRR and SLR have also been resorted to in order to meet the liquidity mismatches. For instance, on 16 September 2008, in regard to SLR, the RBI permitted banks to use up to one per cent of their NDTL, for a temporary period, for drawing liquidity support under LAF from the RBI, which was made a permanent reduction by one per cent to 24 per cent, with effect from the fortnight beginning 8 November 2008. The CRR which had been gradually increased from 4.5 per cent in 2004 to 9 per cent by August 2008 was cut by 350 basis points during 11 October to 9 November 2008 on review of the liquidity situation in the context of global and domestic developments. Thus, as the very recent experience shows, in the prudential ratios such as CRR and

SLR combined with flexible use of the MSS, could be considered as a vast proof of back-up liquidity that is available for liquidity management as the situation may warrant for relieving market pressure at any given time. The recent innovation with respect to SLR for combating temporary systemic illiquidity is particularly noteworthy.

Qualitative Credit Controls

Besides quantitative controls discussed above, the RBI may resort to qualitative restrictions to make effective its monetary policy measures.

Under the Banking Regulation Act, 1949, the RBI is vested with powers to control the entire banking system. In pursuance of Section 21 of the Act, the RBI may give directions to banking companies with regard to their lending policies, which they are bound to comply with. The section runs as follows:

1. Where the Reserve Bank is satisfied that it is necessary or expedient in the public interest so to do, it may determine the policy in relation to advances to be followed by banking companies generally or by any banking company in particular and when the policy has been so determined, all banking companies or the particular company concerned, as the case may be, shall be bound to follow the policy so determined.

2. Without prejudice to the generality of the power vested in the Reserve Bank under sub section (1), the Reserve Bank may give directions to banking companies, either generally or to any banking company or group of banking companies in particular, as to the purpose for which advances may or may not be made, the margins to be maintained in respect of secured advances and the rates of interest to be charged on advances, and each banking company shall be bound to comply with any directions as so given.

Again,

1. Where the Reserve Bank is satisfied that:

(a) in the national interest or;

(b) to prevent the affairs of any banking company being conducted in a manner detrimental to the interests of depositors or in a manner prejudicial to the interests of the banking company or;

(c) to secure the proper management of any banking company generally.

It is necessary to issue directions to banking companies generally or to any banking company in particular, it may, from time to time, issue such directions as it deems fit, and the banking companies or the banking company, as the case may be, shall be bound to comply with such directions.

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2. The Reserve Bank may, on representation made to it or on its own motion, Modify or cancel any directive issued under sub section (1), and in so modifying or cancelling any directive may impose such conditions as it thinks fit, subject to which the modification or cancellation shall have effect.

Further, under Section 36 (1) (a) of the RBI Act, the RBI is empowered to caution or prohibit banking companies generally, or any banking company in particular against entering into any particular transaction or class of transactions. It may call for periodical as well as ad hoc returns and in the public interest may also publish such information as it deems fit.

Implementation of Selective Credit Controls

In order to enforce the policy of selective credit controls, the RBI used to issue directives to scheduled banks since the beginning of the Second Five Year Plan. The first such directive was issued on 17 May 1956, to all scheduled banks not to increase any credit limit they had already sanctioned and not to issue any fresh credit limit against rice and paddy in excess of ` 50,000 to any party. In September, this control was further extended

to cover bank advances against other foodgrains, gram and other pulses, and cotton manufactures. Since then, the Bank continued to issue directives; some were by way of replacement or modification of previous ones and some by way of extension of control measures to new sectors.

Objective of Selective Credit Controls

By and large, selective credit controls are employed for the purpose of controlling inflationary tendencies which appear owing to an increase in the total amount of money in circulation through an over expansion of bank credit. However, in a developing country like India, they are primarily intended to prevent the anti-social use of credit, which is associated with the speculative hoarding of stocks of strategic commodities like foodgrains, and to push down prices or at least to check an unwarranted increase in their prices.

The bank rate policy, open market operations and variable reserve ratio system, which are employed in controlling the quantity of credit, are not effective in controlling the quality of credit and canalizing its flow into those lines where they are most called for and most needed, whereas selective credit controls are effective in controlling the quality of lending and investment operations of the banks and in restricting credit against particular commodities.

Salient Features of Selective Credit Controls

The policy of the RBI, while instituting selective credit controls, had been one of flexibility. In other words, the directives were promptly withdrawn when circumstances no longer needed their continuance. For instance, the Bank, while maintaining the broad framework of controls regulating advances against foodgrains by banks, had made from time to time suitable modifications to the structure of control to meet the needs of the changing situations. In other words, there was no rigid formula for the Bank while instituting selective credit controls. On the other hand, the measures had been essentially flexible so that they were modified according to the developing circumstances.

Another salient feature of the control technique had been the endeavour of the Bank to ensure that the measures did not hamper production.

The Bank had also been careful to make the necessary modifications in the controls according to the circumstances prevailing in different areas.

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Limitations of Selective Controls

The success of selective controls in arresting upward trends in prices does not depend on the availability of bank credit alone, but also on a variety of other factors including aggregate and individual demand and supply. It is unequivocally admitted that monetary techniques are no panacea for curing all ills in the economy caused by the scarcity of particular commodities in relation to their demand. In India, shortage of supply has always been one of the important factors contributing to hectic movements in prices.

Another limitation of this monetary technique arises from the fact that in so far as stocks of commodities are self-financed or privately financed, the role of bank finance is negligible.

Above all, it is a necessary pre-requisite for successful employment of the control measures that there should be an effective machinery for the preparation of the directives according to the peculiar circumstances of each commodity and for the monitoring of these measures.

Moral Suasion and Credit Rationing

'Moral suasion' implies persuasion of banks to follow certain lines of policies, impressing upon them the necessity to do so. There is no element of compulsion in this persuasion and as such the efficacy of this measure depends on the active cooperation of banks and their goodwill to fall in line with the advices of the RBI. That is why certain quarters have expressed doubts about the success of this instrument of monetary policy. However,

the success which the RBI could achieve has been somewhat encouraging. A brief discussion of the activities of the Bank in this direction is, it is hoped, not out of place in this context.

After the devaluation of the rupee, as speculative activities were feared, the banks were advised to restrict their advances to genuine trade requirements and not to grant accommodation for any speculative purposes. During the recent years, the Governor of the RBI advises informally the commercial banks to follow the policy measures generally. The effect which these advices invoked has been, by and large, satisfactory; if not spectacular. The Bank's activities in this direction are facilitated by the concentration of resources in the hands of a few big banks which enables the Bank officials to have frequent informal consultations with the officials of these big banks and achieve satisfactory results.

'Direct action' implies the refusal of the RBI to extend rediscounting facilities and other financial accommodation to banks following unsound banking principles, or to grant further accommodation to banks whose capital and reserves are considered inadequate. The Bank is not resorting to this weapon very often, but cases of wilful and persistent violations of the rules could be met with the sharp blades of direct action with which the Bank is armoured.

Report of the Committee to Review the Working of the Monetary System

In 1982, the RBI constituted a Committee under the chairmanship of Prof Sukhamoy Chakravarty to review the working of the monetary system in India. The terms of reference of the committee were as follows:

- To review critically the structure and operations of the monetary system in the context of the basic objectives of planned development;

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- To evaluate the various instruments of monetary and credit policies;
- To assess the interaction of monetary policy and debt management;
- To recommend suitable measures for the formulation and operation of monetary and credit policies and for strengthening the instruments of monetary and credit policies.

The committee submitted its report in April 1985. The major findings and recommendations of the committee may be summarized as under:

1. In the context of planned economic development, the primary objective of the monetary policy should be price stability in the broader sense. Price stability in this context does not imply constant price level; it only implies that it should be consistent with annual increase of 4 per cent in the wholesale price index. Also, the objective of price stability should not come into conflict with the other socioeconomic goals embodied in the Five Year Plans. The major factor that has contributed to the inflationary pressures has been the increase in money supply mainly through Reserve Bank's credit to the government. Hence, it is necessary that the government should aim at raising output level and the Reserve Bank should aim at controlling the expansion in reserve money and money supply.
2. The target for increase in money supply during any particular year should be announced in advance. The target should be in terms of a range, based on anticipated growth in output and in the light of the price situation. There could be modifications in the target range; but the circumstances under which such modifications are made should also be announced in advance. This type of monetary targeting will assist the Reserve Bank in making use of its monetary policy instruments effectively.
3. The government should restrict its recourse to Reserve Bank credit at predetermined levels so that monetization of debt could be restricted. With this

end in view, the yield rate of government securities and treasury bills should be made more attractive. Thus, the government should raise the necessary financial resources by tapping the savings of the people and/or by increasing tax revenues or by incurring budget deficit financed from sources other than the Reserve Bank.

4. At present the official concept of budgetary deficit does not give a clear picture of the monetary impact of fiscal operations. This is because at present the budget deficit is measured in terms of increase in the level of treasury bills outstanding. This overstates the extent of monetary impact of fiscal operations, since no distinction is made between the absorption of treasury bills and the increase in the holdings of treasury bills by the Reserve Bank. Therefore, a change in the definition of budget deficit is necessary. Closer coordination of fiscal and monetary policies would be achieved if the government and the Reserve Bank could determine in advance the desired monetary impact of the government's borrowing programme as part of annual budget exercise.

5. Banks should have greater freedom in fixing their lending rates. This would prevent unnecessary use of credit which is possible at present due to relatively low rates of interest. Simultaneously, savers should be able to earn reasonable returns on their long-term savings. To achieve this, the rate of interest fixed by banks for deposits for five years and above should offer the saver a minimum positive real return of 2 per cent per annum. The nominal deposit rates should be fixed by the

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Reserve Bank accordingly. Innovative schemes should be devised by banks to provide the small saver a better return.

6. There is an urgent need to improve productivity in all aspects of banking operations. Strict discipline should be enforced in the use of credit needs. Loan requests, for example should be carefully appraised. Also, it should be ensured that creation of additional capacity is not induced by the availability of funds at concessional rates. Preventive measures rather than remedial measures should be adopted to tackle the growing incidence of industrial sickness.

7. Concessional interest rates as a redistributive device should be used in a selective manner. There is need to provide adequate and timely credit to the priority sectors and the present preoccupation with concessional interest rates should be given up. A detailed review of overdues by areas and activity should be undertaken to initiate remedial action by the concerned departmental agencies and banks.

8. Continuance of cash credit as the predominant form of bank credit should be discouraged. This is because cash credit system makes it difficult to supervise the end use of bank credit. Appropriate measures should be undertaken to encourage loans and bill finance forms of bank credit. The procedural obstacles standing in the way of developing the bill market should be removed.

9. Money market in India should be restructured. A well-structured money market would pave the way for transmission of the impact of monetary regulation measures to the rest of the economy. In the restructured system, the treasury bills market, the call money market, the commercial bills market and the inter-corporate funds market should play an important role in the allocation of short-term resources with minimum transaction cost and minimum of delays. The Reserve Bank should take the necessary steps to develop an efficient money market in the country.

10. To protect the interests of the depositors, a proper system of licensing should be adopted in the case of traditional non-banking financial intermediaries such as chit funds, investment trusts, etc.

11. Monetary regulations should be the major responsibility of the Reserve Bank. It should not depend excessively on any single instrument of monetary policy. In

addition, the Reserve Bank should use the regulatory measures early and gradually so that the effects of such regulations may not be too drastic and cause unintended hardship to specific sectors of the economy.

12. Reserve Bank's role in supporting developmental institutions should only be secondary. They should obtain their working funds ordinarily from sources other than the Reserve Bank.

The government has accepted the major recommendations of the committee and they are being implemented. Thus, the government has carried out an exercise to evolve aggregate monetary targets to ensure orderly monetary growth in consultation with the RBI. Further, the government has announced its acceptance of the new definition of budgetary deficit. As recommended by the committee, the yields on long-term government securities have been increased and the maximum maturity has been reduced. Also, the RBI has started issuing a new form of 182 days' treasury bill. The announcement by the RBI of its decision to compel large companies to meet 25 per cent of their working capital needs by discounting bills of exchange has been another step following the recommendation of the committee to discourage cash credit system. The establishment

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of the Discount and Finance House of India Ltd, has been yet another step in popularizing bill financing as recommended by the committee.

CHECK YOUR PROGRESS

10. What is the main objective of the Reserve Bank of India?
11. What are the major objectives of the monetary policy in India?
12. Why was a multiple indicator approach announced by the RBI in 1998-99?
13. Define the bank rate policy.
14. What are open market operations?
15. What is an important factor which may cause serious dislocation in the open market policies of the central bank?

3.6 SUMMARY

- Commercial banks are organized on a joint stock company system, primarily for the purpose of earning a profit.
- The two essential functions of a commercial bank may best be summarized as the borrowing and the lending of money. They borrow money by taking all kinds of deposits.
- Besides these two main functions, a commercial bank performs a variety of other functions which may broadly be grouped under two main heads, viz., the agency services and the general utility services.
- A commercial bank provides a range of investment services. Customers can arrange for dividends to be sent to their bank and paid directly into their bank accounts, or for the bank to detach coupons from bearer bonds and present them for payment and to act upon announcements in the press of drawn bonds, coupons payable, etc.
- By selling drafts or orders and by issuing letters of credit, circular notes, travellers' cheques, etc., a commercial bank is discharging a very important function.
- Another function of great value, both to banks and businessmen, is that of the bank acting as a referee as to the respectability and financial status of the customer.
- A credit card is basically a payment mechanism which allows the holder of the card to make purchases without any immediate cash payment. Credit limit is fixed by the issuing bank and the limit is determined by the financial history as well as the type of card.
- The main difference between credit cards and debit cards lies in the words 'credit'

and 'debit'. In case of a credit card, the card holder makes the cash payment at the end of the month. On other hand, in the case of a debit card, it runs down ones deposit account the moment the sale is made.

- An ATM (Automatic Teller Machine) Card is a variation of a debit card which one can use in a cash machine by punching in ones PIN (Personal Identification Number) for making cash withdrawals from ones bank account.

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- The first item appearing on the asset side of a commercial bank's balance sheet is 'cash in hand', including cash reserve at the central bank and demand deposits with other banks.
- 'Bills discounted' is also considered as a highly earning liquid asset and is included among the 'money market assets.'
- When the bank buys securities, it pays for them by its own cheque. This cheque, like a currency note issued by the central bank, is an IOU ('I Owe You') of the bank issuing it.
- The power of commercial banks to create credit is limited mainly by the cash reserves which they have to hold against their deposits and the total amount of legal tender currency issued by the central bank.
- The IDBI, which commenced operations in July 1964, provides term credit to industry.
- Originally, the IDBI was established as a fully owned subsidiary of the RBI. In order to enlarge the role of the IDBI as the apex financial institution and to achieve more effective coordination among all financial institutions in the country, IDBI was delinked from the RBI with effect from February 1976, and made an autonomous corporation owned by the Government of India.
- On the recommendations of the committee to review arrangements for Institutional Credit for Agriculture and Rural Development, the National Bank for Agricultural and Rural Development Act, 1981 was passed by the Parliament and the National Bank for Agricultural and Rural Development (NABARD) was established in July 1982 with an initial capital of ' 100 crore.
- The RBI performs all the typical functions of a central bank. Its main function is to regulate the monetary mechanism comprising of the currency, banking and credit systems of the country.
- Bank Rate is the rate at which the Reserve Bank of India rediscounts certain defined bills. The Bank Rate policy has been defined as 'the varying of the terms and of the conditions, in the broadest sense, under which the market may have temporary access to the central bank through discounts of selected short-term assets or through secured advances'.
- The RBI had agreed in principle with the recommendation of the Second Narasimham Committee (1998) that the RBI's support to the market should be through a Liquidity Adjustment Facility (LAF) operated by way of repo and reverse repo providing a reasonable corridor for market players.
- 'Open market operations' implies the purchases and sales of government securities. In a broader sense, these operations may be said to cover purchases and sales of equities, gold and foreign exchange, besides government securities.
- 'Moral suasion' implies persuasion of banks to follow certain lines of policies, impressing upon them the necessity to do so. There is no element of compulsion in this persuasion and as such the efficacy of this measure depends on the active cooperation of banks and their goodwill to fall in line with the advices of the RBI.

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3.7 KEY TERMS

- **Credit cards:** A credit card is basically a payment mechanism which allows the holder of the card to make purchases without any immediate cash payment.
- **Circular notes:** Circular notes are cheques on the issuing banker for certain round sums in his own currency.
- **Demand bill:** Demand bill is a bill of exchange that is payable on demand.
- **Statutory liquidity ratio (SLR):** Statutory liquidity ratio is the Indian government term for reserve requirement that the commercial banks in India require to maintain in the form of gold, government approved securities before providing credit to the customers.
- **Cash reserve ratio (CRR):** Cash Reserve Ratio is a specified minimum fraction of the total deposits of customers, which commercial banks have to hold as reserves either in cash or as deposits with the central bank. CRR is set according to the guidelines of the central bank of a country.
- **Repo rate:** Repo rate is the rate at which the central bank of a country (Reserve Bank of India in case of India) lends money to commercial banks in the event of any shortfall of funds. Repo rate is used by monetary authorities to control inflation.

3.8 ANSWERS TO 'CHECK YOUR PROGRESS'

1. The primary function of a commercial bank is that of a broker and a dealer in money.
2. A 'letter of credit' is a document issued by a banker, authorizing some other bank to whom it is addressed, to honour the cheques of a person named in the document, to the extent of a stated amount in the letter and charge the same to the account of the grantor of the letter of credit.
3. The band giro is a system by which a bank customer with many payments to make, instead of drawing a cheque for each time, may simply instruct his bank to transfer to the bank accounts of his creditors the amount due from him.
4. The main difference between credit cards and debit cards lies in the words 'credit' and 'debit'. In case of a credit card, the card holder makes the cash payment at the end of the month. On other hand, in the case of a debit card, it runs down ones deposit account the moment the sale is made.
5. A bank's power to create credit is limited by two factors, viz., the cash reserve ratio and the total amount of legal tender currency.
6. Commercial banks can increase the total amount of money in circulation through the process of credit creation.
7. A distinct feature of IDBI Act is the provision for the creation of a special fund, known as 'Development Assistance Fund'.
8. The Bills Rediscounting Scheme was introduced in April 1965, in terms of the powers vested in the IDBI under Section 9 (1) (b) of its statute, which authorizes it to accept, discount and rediscount bills of exchange and promissory notes of industrial concerns subject to such conditions as may be prescribed.

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9. On the recommendations of the committee to review arrangements for Institutional Credit for Agriculture and Rural Development, the National Bank for Agricultural and Rural Development Act, 1981 was passed by the Parliament and the National Bank for Agricultural and Rural Development (NABARD) was established in July 1982 with an initial capital of '100 crore.
10. The main objective of the Reserve Bank of India is 'to regulate the monetary mechanism comprising of the currency, banking and credit systems of the country'.

11. Maintenance of price stability and ensuring availability of adequate credit to the productive sectors of the economy are the major objectives of the monetary policy in India.

12. A multiple indicator approach was announced by the RBI in 1998–99 to accord the necessary flexibility to respond to changes in domestic and international economic and financial market conditions more effectively.

13. The bank rate policy has been defined as ‘the varying of the terms and of the conditions, in the broadest sense, under which the market may have temporary access to the central bank through discounts of selected short-term assets or through secured advances’.

14. Open market operations imply the purchase and sale of government securities. In a broader sense, these operations may be said to cover purchases and sales of equities, gold and foreign exchange, besides government securities.

15. An important factor which may cause serious dislocation in the open market policies of the central bank is the lack of sufficient securities of different maturity with which it can conduct its operations.

3.9 QUESTIONS AND EXERCISES

Short-Answer Questions

1. Outline the monetary policy pursued by the Reserve Bank of India.
2. State the limitations of monetary policy.
3. Write a short note on the monetary policy making process in India.
4. What are the limitations on the creation of credit by commercial banks?
5. State the basic features of a credit card.
6. Write a short note on ATM.

Long-Answer Questions

1. Explain the monetary transmission mechanism of the central banks.
2. Describe the mechanism of bank rate policy.
3. Discuss the open market operations of the Reserve Bank of India with special emphasis on their success.
4. Explain the mechanism of credit creation by commercial banks and point out the limitations in credit creation.

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5. Explain the concept of credit planning, bringing out clearly the objectives and operation of credit planning.
6. Analyse the difference between the credit cards and debit cards.

3.10 FURTHER READING

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UNIT 4 INFLATION

Structure

- 4.0 Introduction
- 4.1 Unit Objectives
- 4.2 Causes of Inflation
- 4.3 Effects and Control of Inflation
- 4.4 Summary
- 4.5 Key Terms
- 4.6 Answers to 'Check Your Progress'
- 4.7 Questions and Exercises
- 4.8 Further Reading

4.0 INTRODUCTION

According to the public understanding, inflation means a condition which produces a rising trend in the general price level in the economy. Inflation may, however, be present in the economy if the sustained price rise, which would have otherwise occurred, is prevented from occurring by imposing the price and physical controls in the economy. Such a situation is called 'suppressed inflation'. Inflation is not amenable to any one definition.

According to the Chambers' Twentieth Century Dictionary, inflation is an 'undue increase in quantity of money in proportion to buying power, as on an excessive issue of fiduciary money.' Gardner Ackley has defined inflation 'as a persistent and appreciable rise in the general level or average of prices.' According to this definition, a sporadic price spurt or an imperceptible rise in prices will not be inflation. Elaborating further, Ackley has stated: 'We define inflation as rising prices, not as 'high' prices. In some sense, then inflation is a disequilibrium state; it must be analysed dynamically rather than with the tools of statics.' According to Crowther, 'inflation is a state in which the value of money is falling, i.e., prices are rising.' According to Pigou, inflation exists 'when money income is expanding relatively to the output of work done by the productive agents for which it is the payment.' In general, inflation may, therefore, be defined as a sustained rise in the general price level brought about by high rates of expansion in the aggregate money supply although in the contemporary discussions on inflation it is defined as a sustained rise in the general price level, howsoever generated. All these definitions have a common feature of stressing the point that inflation is a process of rising prices and not a state of high prices, showing a state of disequilibrium between the aggregate supply and the aggregate demand at the existing or current prices necessitating a rise in the general price level in the economy.

In this unit, you will learn about the concept of inflation, its causes and effects. This unit will also discuss the measures used for controlling inflation.

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4.1 UNIT OBJECTIVES

After going through this unit, you will be able to:

- Define the concept of inflation and its various forms
- Identify the various causes of inflation
- List the effects of inflation on various classes
- Explain the measures for controlling inflation

4.2 CAUSES OF INFLATION

Inflation is a persistent rise in the general price level rather than a once-for-all rise in it.

It should be noted that most economists all around the world have assumed that price stability is the main objective of economic policies.

The value of money can be divided into four parts, which are as follows:

- Inflation
- Deflation
- Reflation
- Disinflation

Forms of Inflation

In economic life there are several forms of inflation. Some of them are as follows:

- **Production inflation:** Sometimes the production of goods and services decrease, that time the disequilibrium between the demand and the supply exist. At the time of lower level of production, the demand exceeds the supply; this situation is known as inflation. Production inflation can also exist when the production is fixed and the money income of the consumers increases.
- **Currency inflation:** As it is clear from the name, the inflation due to increase in the currency is known as currency inflation. When the government or the central bank of a country increases the money supply in a high volume, it will increase the general price level. This inflation is known as currency inflation. Normally, in the case of war or in some economic difficulties, central bank increases the money supply in a high volume.
- **Credit money:** The total money stock of a country is the sum of high power money (money supply by the central bank), and the credit creation by the commercial banks. In today's world, credit money has a significant value in the monetary system.

Inflation on the basis of motion

On the basis of motion, inflation can be divided into four parts:

- **Creeping inflation:** When there is a slow increase in the general price level due to inflation, then it is known as creeping inflation. The rate of increase in this inflation is not more than 2 per cent in a year. According to Keynes, it is a must for the development of an economy.

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- **Walking inflation:** When the government and other monetary authorities are not able to control the creeping inflation, it takes the form of walking inflation. The rate of increase in the inflation is more in walking inflation, in comparison with creeping inflation. It affects the people adversely. According to Keynes, this is the form of real inflation.
- **Running inflation:** In running inflation, the rate of increase in the inflation increases at a higher rate. It affects the fixed income group adversely.
- **Galloping inflation:** It is the worst form of inflation, which is possible in any country after the failure of central bank, and other monetary authorities. In this situation, the increase in price affects people very badly and the prices became uncontrollable. According to Keynes, 'this condition of inflation is possible only after the point of full employment.'

Inflationary and Deflationary Gap

It should be noted that equilibrium cannot be on the full employment level. It should be considered that the equilibrium level may involve much unemployment and waste of natural resources. It means that the only level of equilibrium that can be considered desirable is that which provides the near full employment.

Inflationary Gap

The concept of inflationary gap has been propounded by Keynes. According to Keynes, inflationary gap arises when consumption and investment spending together are greater

than the full employment gross national product level.

In other words, it is a gap between money incomes of the community and the available supply of output of goods and services. In this situation, more goods will be demanded than the economic system can produce. The result will be that the prices will begin to rise and an inflationary situation will emerge.

Y Inflationary Gap

A D

B

C + I + G

C

C, I, G

Yx X

Output

O

C + I

Yfx

Fig. 4.1 Inflationary Gap

In Figure 4.1, the inflationary gap has been shown. C, I, G stand for the consumption, Investment and the Government Expenditure. (C+I+G), shows the total expenditure on demand in the economy. At this level Yx is the total real output. Yfx shows a full employment limit on real output Yfx. Real income of the economy cannot reach Yx, so the total demand (C+I+G), exceeds total output, leaving a gap AB, which is known as inflationary gap.

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Deflationary Gap

Similarly, you can show the deflationary gap with the help of a graph. This would come into existence, if total aggregate demand is insufficient to create the full employment. Yx is the total output at full employment. Let us assume that the total demand is (C+I+G)' which cuts the 45° line at B, with real output Y'x. AB is the deflationary gap.

Y Deflationary Gap

A D

B

C + I + G

C + I

C

C, I, G

X

Yx

Output

O

Fig. 4.2 Deflationary Gap

In figure 4.2, the deflationary gap has been shown. The output has been assumed on X axis, on the other hand consumption, investment and the government expenditure have been shown on the Y axis. The deflationary gap has been shown in the graph as AB.

Demand Pull Inflation

This represents the situation where the basic factor at work is the increase in the aggregate demand for output either from the government or the entrepreneur or the households.

The result is that the pressure of demand is such that it cannot be met by the currently supply of output.

Aggregate Demand and Supply

Price Level

Y

AS

AD4

AD3

AD2

AD1

X

Y1 Y2 Yf
O
P1
P2
P3
P4

Fig. 4.3 Demand Pull Inflation

It should be noted that Keynes has propounded the concept of demand pull inflation in his booklet, *How to Pay for war*, and it is surprising that it was published during the Second World War. In this theory, Keynes has explained the inflation in terms of excess demand for goods to the aggregate supply of their output.

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In Figure 4.3, you have assumed the aggregate demand and aggregate supply on the X axis; on the other hand you have assumed the price level on the Y axis. Aggregate supply curve is upward in the beginning but became vertical after the full employment level. According to the figure when it intersects the AD3, it becomes vertical, because after the full employment, the supply of output cannot be increased.

When the aggregate demand was AD1, the equilibrium is at the level less than full employment and the price decided is P1. When the aggregate demand increased from AD1 to AD2, the price level also increased from P1 to P2. It should be noticed in this case the aggregate output supplied also increased from OY1 to OY2. If the aggregate demand further increased to AD3, the price level rises to P3, and the output increased to OYf.

If the aggregate demand further increases, say to AD4, only price level rises to OP4, and the output remains constant at Yf. OYf is the full employment level of output and aggregate supply curve is perfectly inelastic at Yf.

Factors that Increase or Decrease Aggregate Demand

Aggregate demand can increase or decrease depending on several factors. These factors cause upward or downward shifts in the aggregate demand curve. These are as follows:

Exchange Rates: When the exchange rate increases, this results in a decrease in net exports. Thus, aggregate expenditure will go down at all prices, that is, aggregate demand will decrease.

Distribution of Income: When the real wages of people increase, they have more money to spend and consume. This results in an increase in the consumption expenditures to increase.

Expectations: Consumers adjust their spending in accordance with their expectations of the economy. If they expect the economy to not do so well in the future, savings would increase thus overall expenditures will decrease. Rising price levels will cause aggregate demand to increase. If consumers foresee the price level to rise in the near future, they might just go out and buy that good now, increasing the consumption expenditures in aggregate demand.

Monetary and Fiscal Policies: Government policies have an effect on aggregate demand. Government spending or increase in taxes influence how consumers spend or save. An expansionary fiscal policy of the government causes aggregate demand to increase, while a contractionary monetary policy causes it to decrease.

Cost Push Inflation

In the early theories of inflation, the emphasis was given only on the inflation created by the demand. In the classical quantity theory of money and also in the Keynesian theory of money, both suggested that the reason of inflation is the excess of aggregate demand over the supply. However, after 1950, a new theory came into existence, the cost push inflation or in other words new inflation theory. The theory explains that inflation occurs because of the rise in the cost of goods by an increase in the cost of production.

Some economists have found nothing new in the new inflation theory as Martin

Bronfenbrenner and F. D. Holzman stated. cost inflation has been the layman's instinctive explanation of general price increase, since the dawn of the monetary system.

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The cost push inflation can be divided into three parts, such as follows:

- Wage push inflation
- Profit push inflation
- Increase in prices raw materials, like crude oil prices and energy prices

Wage Push Inflation

In today's world, trade unions are very strong, and they push the producers for higher wages. In this theory, it has been discussed that mainly the trade unions are responsible for wage push inflation. When trade unions push for higher wages, which are not justifiable either on the grounds of a prior rise in productivity or of cost of living, they produce a cost push effect.

In the above situation, the employer is bound to increase the wages, because of the competition in the labour market. Employers also like to think that they can pass on these cost to the consumers in the form of hike in prices. This situation is known as wage push inflation. Wage push inflation is a major cause of cost push inflation. Cost push inflation tell us that even if the aggregate demand is not increasing, prices may be able to rise, because of the increase in the cost of production.

It should be noted that with the increase in the wages, the aggregate supply curve shifts towards left, with a given aggregate demand curve. This results in higher prices of output.

Profit Push Inflation

The profit push inflation is one of the causes of cost push inflation; firms operating under the monopoly market or in oligopolistic market can charge a higher price to increase their profits. In the above case because of the increase in wages of the employees, the cost push inflation exists. However, in this case, the cause of cost push inflation is the increase of profit. Also, in this case the aggregate supply curve shifts towards left with the fixed aggregate demand curve, and the result is increase in price (Figure 4.4).

Y
AS2
E2
E1
P2
P1
O Y2 Y1
X
AD
AS1

Fig. 4.4 Cost Pull Inflation

Rise in Raw Material Prices

In addition to the rise in wage rate of labour and increase in profit margins, you have one more reason of cost push inflation, and that is the rise of raw material prices. The same happened in the seventies, when the OPEC increased the price of crude oils. As a result, the aggregate supply decreased, resulting in cost push inflation.

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It should be noted that an important feature of cost push inflation is that this not only causes rise in price level, but brings about a fall in aggregate output.

Generally speaking, the cost push inflation in the economy occurs as a result of the combination of all the factors discussed above: wage push inflation, profit push inflation and the rise in the price on raw materials. According to those who feel that prices are pushed up by rising costs rather than by the demand pull forces, some control in the form of prices and incomes policy is necessary to bring the spiral of rising prices to a halt.

Both the demand pull and the cost push inflations are closely related, and intertwined with the now widely held view that the problem of inflation is more sociological than economic in nature.

CHECK YOUR PROGRESS

1. List some of the forms of inflation.
2. What do you understand by creeping inflation?

4.3 EFFECTS AND CONTROL OF INFLATION

The future of the governments and the political parties depend on how they tackle the problem of inflation. Many aspects of our everyday activities are in some way influenced by the level of and changes in the rate on inflation.

A high rate of inflation makes the life of the poor very miserable. During mild inflation, consumers generally cut their spending on luxurious goods, corporate profits increases sharply due to the increase in price and they build up new inventories. Also in government sector, the tax collected from indirect tax also rises. It also affects the income distribution of the economy.

We can divide the effects of inflation into six parts, as given below:

1. Effects of inflation on producers and traders class
2. Effects of inflation on investors class
3. Effects of inflation on labourers and other fixed income groups
4. Effects of inflation on consumers class
5. Effects of inflation on debtors and creditors class
6. Other effects of inflation

Before discussing the effects of inflation on different classes of the economy, this section will discuss the concepts of anticipated and unanticipated inflation.

Anticipated Inflation

If the people know that in the coming time period the rate of inflation is going to increase, this inflation is known as anticipated inflation. If rate of inflation is anticipated, people take steps to make suitable adjustment in their contracts to avoid the adverse effects which inflation could bring to them.

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For instance, a worker correctly anticipates that in the coming year the rate of inflation will be 15 per cent. Suppose, his income in the existing year is ` 10,000, then he can make a contract with his employer to increase the wage by 15 per cent in next year, so he will get ` 11,500 in the next year. This way he will not be affected by the rise in the inflation rate.

Unanticipated Inflation

Suppose, a worker is not able to anticipate the inflation rate, it means in next year he will also get the same wage, i.e., 10,000. However, in real term, his real income was decreased by 15 per cent, due to the increase in the rate of inflation.

Effects of Inflation on Producers and Traders Class

From the view point of producers and traders, inflation is always very useful, in the period of inflation they earn much profit and soon they became financially strong. There are many reasons for this such as follows:

- In the period of inflation, the cost of production and price both increase, but the rate of increase in price is much higher than the increase in the cost of production. That's why a lower cost of production producer charges a higher price and earns a higher rate of profit.
- In the period of inflation, the demand is much higher even at a higher price; the result is same as above, a higher rate of profit.
- In the period of inflation the liquidity increases. That's why people can purchase

more, so the demand of the consumer increases. The producer can sell all the goods easily even at a higher price.

Effects of Inflation on Investor's Class

Here, the meaning of investor class is those people who invest their capital in the industry. On the basis of investment, investor class can be divided into two parts, (i) investors of fixed income and (ii) investors of variable income.

Investors of Fixed Income

Those investors received fixed return from their investment, like investment in the debentures; they receive a fixed income for their investment. In the period of inflation this type of investors are in loss, because their real income decreases.

Investors of Variable Income

The incomes of the investors of variable income depend on the change in the value of money and on the business. They usually invest into the shares of a company. Because they earn in the period of inflation and they earn their share through increase in the price of the share.

Effects of Inflation on Labourers and other Fixed Income Groups

Generally, this sector includes the service sector; the persons who sell their services like, agricultural labour, industrial worker, teachers all come under this group. Because they belong to fixed income group, it means in the period of inflation the purchasing power of this group decreased. It is also true that they can have more new job offers in the period

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of inflation, and the employers also pay the dearness allowances for this inflation, but that dearness allowance cannot off-set the inflation, that's why the labourer's do the strikes.

Effects of Inflation on Consumer Class

Every person in this world is a consumer. No matter he is a producer or the supplier of the factors of production. From the view point of a consumer inflation is always bad.

Effects of Inflation on Debtors and Creditors Class

In the period of inflation the purchasing power of the money decrease. That's why the real burden of the tax decreases. In other words, in the period of inflation the payment of debt is not a tough task; in this period the debtor is in a better position than the creditor. For example, you lend ` 20,000 to a person at a rate of 5 per cent per annum, after one year you will receive ` 21,000. However, if there will be 4 per cent rate of inflation then your 4 per cent of income will be offset by the rise in prices, and effectively you will get only 1 per cent real rate of interest.

Other Effects of Inflation

The following are the other effects of inflation.

- **Unequal distribution of wealth:** Because of the inflation, there can be a centralization of the economic power, producers and the traders earn a higher profit and persons who belong to the fixed income group have to bear the loss. As a result, there will be unequal distribution of income and wealth.
- **Increase in taxation:** In the period of taxation, governments generally revise the old taxes and it also implements new taxes, to decrease the purchasing power of the consumers.
- **Increase in immorality:** This effect can be understand with the help of some definitions. According to Michael Levy; many people lose their health and happiness trying to accumulate money and that makes it most expensive thing on earth.

Effect of Inflation on Growth of Banking Sector

In the period of inflation, the monetary income of the people increase very fast. Hence, the insurance and the banking sector have changed completely.

Effect of Inflation on Balance of Payment (BOP)

Because of the inflation the balance of payment of any country can be adverse. Inflation leads to the increase in the price level, it affects the export very badly on the other hand it attracts the imports. As a result the balance of payment became negative or in other words adverse.

Adverse Effect on Savings

In the time period of inflation, the purchasing power of the consumers decrease, they have to pay more for the same amount of commodities. That's why they have to decrease the amount of savings. In other words, inflation affects the rate of savings adversely.

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Control of Inflation

With the help of above discussion, you can conclude that the inflation is very bad from the view point of economy, it can affect the economic and social structure of the economy adversely. There are several measures to check the inflation; some of them are as follows:

- Monetary measures
- Fiscal measures

Monetary Measures

In monetary measures the government of a country tries to control the inflation through the central bank of that country. The central bank follows a strict monetary policy, through which central bank takes the excess money supply from the economy.

Instruments of Money Control

There are many instruments to control the money supply in the economy. Some of the main instruments of money control are as follows:

1. **Open market operation:** The term open market operation means the purchase and sale of government securities by the RBI from and to the public and also from and to the banks. When there is a situation of inflation in the economy, that time government can sell the government securities to the public and also to the bank to soak the excess liquidity in terms of excess money supply from the economy. As you know that because of excess money supply, price of the goods and services increase, because of increase in demand for goods and services. With the sale of government securities to the public and to the bank, government takes back the excess money supply from the economy. Through this process government can check the inflation by using this instrument of money control.

On the other hand, if there is a recession in economy. In this situation, government can correct the situation by purchasing the government securities from the public and from the banks. In recession, aggregate demand for the goods and the services decrease and because of this the production also decrease and consequently the employment.

To correct the condition of unemployment, decrease in aggregate demand of goods and services government purchase the government securities from the public and from the banks. By the help of this process, the government injects liquidity into the economy, and it corrects the situation of recession. In most of the developing countries open market operation is regarded as the most efficient instrument of the monetary policy.

2. **Variation in reserve requirement:** Banks have to keep certain proportion of their assets in the form of cash. It is for two reasons. The first reason of holding the cash is to meet their daily transactions and the second reason of holding the cash reserve is statutory reserve requirement. Balance with the RBI is known as reserve requirement. This reserve requirement is known as CRR. According to the RBI Act 1956, the RBI can impose the CRR between 3 to 15 per cent on their net demand and time liabilities. The working of CRR can be explained with the

help of two conditions of the economy. In the condition of inflation, when there is an excess money supply in the economy, RBI increases the CRR. With the increase

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in CRR, the lending power of the commercial banks decrease, the availability of the credit to the public also decrease.

On the other hand, if there is a condition of recession in the economy. In this condition RBI decreases the CRR, so that the lending power of the commercial banks increase, and also the availability of credit to the public. By increasing and decreasing the rate of the CRR, RBI can affect the availability of the credit to the public.

3. **Bank rate policy:** The instrument of bank rate also plays a crucial role in money control. Bank rate is a rate at which RBI should be prepares to buy or rediscount eligible bills of exchange and other commercial papers. The bill market in India is not well developed in comparison with other developed countries, that's why RBI has to makes advances to banks mainly in other forms.

4. **Working of bank rate:** An increase in the bank rate raises the cost of borrowed reserves by the commercial banks, and subsequently the commercial banks increase the PLR (prime lending rate), which discourages the public to take loans from banks. By increasing bank rate, RBI can decrease the money supply in the economy.

On the other hand, a decrease in bank rate decreases the cost of borrowed reserves by the commercial banks, and subsequently the commercial banks decrease the PLR. Hence, people can avail loans at a lower interest rate. By decreasing the bank rate, RBI can increase the money supply in to the economy.

5. **Statutory liquidity ratio:** Statutory liquidity ratio is another instrument of money control. According to this instrument each and every commercial bank has to require statutory to maintain a minimum proportion of their daily total demand and time liabilities in the form of liquid assets.

Liquid assets can be as follows:

- Other approved securities
- Current-account balances with other banks

By increasing and decreasing of statutory liquidity ratio the RBI can increase or decrease the money supply in to the economy.

In the condition of excess money supply, RBI increases the statutory liquidity ratio, to decrease the lending power of the banks. In controlling the money supply, statutory liquidity ratio works indirectly rather than directly.

Moral Suasion

Moral suasion is a combination of persuasion and pressures. The central bank of any country is always in a position to use this on commercial banks. In this instrument, the bank uses discussions, letters and speeches. The RBI issues letters to banks making clear its policy and urging banks to fall in line.

Selective Credit Control

Normally selective credit control is used in western countries. The working of this instrument is very simple; the availability of bank finance for purchasing and holding some commodities is restricted. In India, the holding of food grains, agricultural raw material and other essential commodities is restricted to control the undue rise in their prices.

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Fiscal Measures

The fiscal policy is prepared by the union finance minister. The first goal of the fiscal

policy is to increase tax revenue as well as non-tax revenue. On the other hand, the other goals of fiscal policy are to maintain public services like food, shelter, safe drinking water, to bridge the gap between rich and poor, to control the money in circulation, full employment and to increase the rate of saving and rate of investment.

The fiscal policy is a projected balance sheet of the nation or a country. It is a study of allocation of the resources and generating those resources. The Finance Minister implements the fiscal policy through the budget. The budget is a future statement of revenue and expenditure of the state or a nation. According to Harvey and Johnson changes in government expenditure and taxation are designed to influence the patterns and level of activity.

With the help of fiscal policy, a government tries to bridge the gap in income levels, which affects the development of the country. With the equal distribution of income and wealth, a country can perform well in all the sectors. According to Otto Eckstein, changes in taxes and expenditure which aim at short-run goals of full employment, price level and stability.

Meaning of Budget

Budget has an important role in the economy of any country. It is the central point of the financial administration. The government can affect the economic activities of the country with the help of budget in terms of allocation and administration of the available resources. The budget is vertically divided into two parts: revenue and expenditure. Horizontally, it is divided into two part revenue account and capital account.

Objectives of Fiscal Policy

The major objectives of the fiscal policy are as follows.

- To finance various developmental projects, mobilization of resources is needed
- To get the maximum utilization of the available resources
- To get full employment
- To decrease regional disparities
- To control the inflationary pressure in the economy
- To reduce the per centage of below poverty line (BPL) population
- To increase the rate of capital formation with the increasing rate of saving and investment

Aspects of Fiscal Policy

There are mainly four aspects of fiscal policy, which are as follows:

1. **Taxation policy:** Taxation policy plays a vital role in the collection of revenue for the government in any country. Government can impose a direct tax and indirect tax. Direct tax is the tax in which impact and incidence of tax burden are on the individual person. In other words, he or she cannot shift the tax burden to others. In indirect tax, shifting of tax burden is possible.

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The main objectives of the tax policy are as follows:

- To mobilize idle resources
 - To bridge the gap between rich and poor
 - To check the inflation by adopting an anti-inflationary taxation policy
 - Public expenditure policy
 - Public debt policy
 - Deficit financing policy
2. **Public expenditure policy:** In developing countries fiscal policy has a vital role in the economic development of the countries. After collecting the revenue from the public, government engages in public expenditure, which can be developmental or non-developmental expenditure. Developmental expenditures are generally related with developmental activities like roads, hospitals, bridges, infrastructure,

railway. Non-developmental expenditures are generally related with maintenance of law and order, defence and so on.

3. **Public debt policy:** Mostly in developing countries, people have a low taxable capacity. They cannot afford a higher rate of tax imposed by the government. To finance the developmental projects governments take loans from the public. It is known as public debt. Public debt helps the government in two ways, firstly it soaks the excess liquidity from the market that creates the inflationary pressure, and secondly it helps the government in financing the developmental projects, which are necessary for the economic development of the country. This debt can be internal or external. Government can also take the loan from the external resources like, World Bank, IMF, IDA etc.

4. **Deficit financing policy:** When the government expenditure exceeds the government revenue, this condition is known as deficit, and to finance that deficit government apply this policy. In this policy government can take the loan from the central bank in the form of issuing the fresh currency to finance the deficit. In the developing countries, where the taxable capacity, as well as rate of saving and the rate of investment are low, deficit financing policy is very useful for the economic development of those countries.

5. **Increase in taxation:** With an increase in the taxation, the disposable income of the consumers decreased, now because the purchasing power of the consumer decreased they can purchase a lesser amount of goods. Both the taxes have the adverse effect on purchasing power, direct tax and indirect tax.

Direct tax decreased the disposable income of the consumer and on the other hand, indirect tax increased the prices of the commodities. Thus, by increasing the rate of tax, government can control the inflation.

6. **Decrease in the public expenditure:** In the period of inflation, the government should decrease the amount of public expenditure, so that the velocity of the money decreased. The main policy in the period of inflation should be decrease in the unproductive expenditure.

7. **Increase in public debt:** In the period of inflation, the government should take the public debt in larger amount. It affects the inflation in two ways, first it reduces the purchasing power of the consumers and secondly, after collecting the debt from the public, government can invest that into the manufacturing process, so that the output of the economy increased. With an increment in the output government can control the inflation.

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8. **Balanced budget policy:** In the period of inflation, government should follow the balanced budget policy. Government should not prepare the deficit budget in the inflation, because it leads to the inflation.

9. **Control over consumption:** In the period of inflation, the government should control the consumption, especially unproductive and demonstration expenditure.

10. **Encouragement to savings:** In the period of inflation, government should encourage saving, it can be through launching of new saving schemes. Government should also increase the deposit rates.

11. **Overvaluation:** In the period of inflation, government can also over value the value of the currency, through over valuation will cause exports to decrease and imports to increase.

12. **Control over investment:** You have seen that in the period of inflation, investment increased in a larger amount. Because of this the profit as well as the inflation both increases. Banks and other financial institutions also provide the loan easily in this time period, the government should control it.

Some other measures to curb inflation are as follows:

- **Increase in production:** The best and the most convenient way to control inflation is to increase the amount of production. In the time period of inflation, the agriculture and the industrial sectors should be promoted through tax relief and subsidy.

- **Proper use of tariffs and quotas:** In the time period of inflation, imports should be promoted and on the other hand, exports should be minimized through proper use of tariffs and quotas.

CHECK YOUR PROGRESS

3. What are the two types of investor class?

4. Name the two measures that can be used to check the inflation.

5. Write any three objectives of fiscal policy.

4.4 SUMMARY

- Inflation is a persistent rise in the general price level rather than a once-for-all rise in it. It should be noted that most economists all around the world have assumed that price stability is the main objective of economic policies.
- The concept of inflationary gap has been propounded by Keynes. According to Keynes, inflationary gap arises when consumption and investment spending together are greater than the full employment gross national product level.
- In today's world trade, unions are very strong, and they push the producers for higher wages. In this theory, it has been discussed that mainly the trade unions are responsible for wage push inflation.
- The profit push inflation is one of the causes of cost push inflation; firms operating under the monopoly market or in oligopolistic market can charge a higher price to increase their profits.

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- Both the demand pull and the cost push inflations are closely related, and intertwined with the now widely held view that the problem of inflation is more sociological than economic in nature.
- The future of the governments and the political parties depend on how they tackle the problem of inflation. Many aspects of our everyday activities are in some way influenced by the level of and changes in the rate on inflation.
- The incomes of the investors of variable income depend on the change in the value of money and on the business. They usually invest into the shares of a company. Because they earn in the period of inflation and they earn their share through increase in the price of the share.
- In the period of inflation, the monetary income of the people increase very fast. Hence, the insurance and the banking sector have changed completely.
- In monetary measures the government of a country tries to control the inflation through the central bank of that country.
- The term open market operation means the purchase and sale of government securities by the RBI from and to the public and also from and to the banks.
- The instrument of bank rate also plays a crucial role in money control. Bank rate is a rate at which RBI should be prepares to buy or rediscount eligible bills of exchange and other commercial papers.
- Statutory liquidity ratio is another instrument of money control. According to this instrument each and every commercial bank has to require statutory to maintain a minimum proportion of their daily total demand and time liabilities in the form of liquid assets.
- The fiscal policy is prepared by the union finance minister. The first goal of the fiscal policy is to increase tax revenue as well as non-tax revenue.

• Budget has an important role in the economy of any country. It is the central point of the financial administration. The government can affect the economic activities of the country with the help of budget in terms of allocation and administration of the available resources.

4.5 KEY TERMS

- **Currency inflation:** The inflation due to increase in the currency is known as currency inflation. When the government or the central bank of a country increases the money supply in a high volume, it will increase the general price level.
- **Running inflation:** In running inflation, the rate of increase in the inflation increases at a higher rate. It affects the fixed income group adversely.
- **Inflationary gap:** An inflationary gap, in economics, is the amount by which the actual gross domestic product exceeds potential full-employment GDP. It is one type of output gap, the other being a recessionary gap.
- **Direct tax:** Direct tax is the tax in which impact and incidence of tax burden are on the individual person.

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4.6 ANSWERS TO ‘CHECK YOUR PROGRESS’

1. In economic life there are several forms of inflation. Some of them are as follows:

- Production inflation
- Currency inflation
- Credit money

2. When there is a slow increase in the general price level due to inflation, then it is known as creeping inflation. The rate of increase in this inflation is not more than 2 per cent in a year. According to Keynes, it is a must for the development of an economy.

3. On the basis of investment, investor class can be divided into two parts, such as follows:

- Investors of fixed income
- Investor of variable income

4. The two measures that can be used to check the inflation are monetary and fiscal measures.

5. The three objectives of fiscal policy are as follows:

- To finance various developmental projects, mobilization of resources is needed
- To get the maximum utilization of the available resources
- To get full employment

4.7 QUESTIONS AND EXERCISES

Short-Answer Questions

1. State the main objectives of fiscal policy.
2. What are the effects of inflation and how can inflation be controlled?
3. Write short notes on the following:
 - Cost push inflation
 - Wage push inflation
 - Profit push inflation
4. Differentiate between anticipated and unanticipated inflation.
5. What do you understand by the concept of inflationary gap?

Long-Answer Questions

1. Describe the forms of inflation on the basis of motion.
2. Discuss the effects of inflation on various classes.
3. Explain the various aspects of fiscal policy.

4. List some of the main instruments of money control.

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4.8 FURTHER READING

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